# City of Salinas California



**Basic Financial Statements** Fiscal Year Ended June 30, 2024



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# **Basic Financial Statements** Fiscal Year Ended June 30, 2024



# PREPARED BY THE FINANCE DEPARTMENT

Selina Andrews Finance Director

#### **AUDITORS**

The Pun Group, LLP Accountants & Advisors 200 E. Sandpointe Avenue, Suite 600 Santa Ana, CA 92707



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# City of Salinas Basic Financial Statements For the Year Ended June 30, 2024

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March 31, 2025

RICH IN LAND | RICH IN VALUES

## Honorable Mayor and Members of the City Council City of Salinas, California

We are pleased to present the City of Salinas's (City) Annual Comprehensive Financial Report (ACFR) for the fiscal year ending June 30, 2024. Although formally submitted to the Mayor and City Council (Council), the ACFR is also intended to provide relevant financial information to the residents of Salinas, taxpayers, creditors, investors, and other interested parties.

This letter of transmittal provides a non-technical summary of City finances, services, achievements, and economic prospects. We ask that readers who wish a more detailed discussion of the City's financial results refer to the Management's Discussion & Analysis contained in the Financial Section of the ACFR.

City Administration is responsible for the accuracy of the information contained in this report, the adequacy of its disclosures, and the fairness of its presentation. We believe this ACFR to be complete and reliable in all material respects. To provide a reasonable basis for making this representation, we have established a comprehensive system of internal controls designed to protect City assets from loss, to identify and record transactions accurately, and to compile the information necessary to produce financial statements in conformity with generally accepted accounting principles.

The City contracted with The Pun Group, LLP, a firm of Certified Public Accountants licensed to practice in the State of California, to perform the annual independent audit. The auditors expressed an opinion that the City's financial statements for Fiscal Year 2023-2024 (FY 23-24) are fairly stated in conformity with accounting principles generally accepted in the United States. This is the most favorable conclusion and is commonly known as an "unmodified" or "clean" opinion. The independent auditors' report is included in the Financial Section of this report.

In addition, The Pun Group LLP performs an audit of the City's major program expenditures of federal funds for compliance with the requirements described in the U.S. Office of Management and Budget's OMB Compliance Supplement, and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. The report of the Single Audit is published separately from this ACFR and, when completed. can be obtained from the City of Salinas' website https://www.cityofsalinas.org/Your-Government/Departments/Finance/Annual-Comprehensive-Financial-Reports-ACFR.

#### This ACFR is organized into two sections:

- I. The Introductory Section includes the table of contents, letter of transmittal, listing of elected officials, City administrative personnel, and an organization chart delineating organizational structure.
- II. The Financial Section includes the Independent Auditors' opinion, the MD&A, the basic financial statements, notes to the financial statements, combining statements of non-major funds, and required supplemental information.

## The Reporting Entity and Its Services

In defining the reporting entity, there are no other governmental units over which the City Council has financial accountability. Under new state law, the Salinas Redevelopment Agency, which was a component unit of the City, ceased to exist as of February 1, 2012, and therefore the assets and activities of the dissolved redevelopment agency are reported in a Fiduciary Fund (private purpose trust fund) in the financial statements of the City.

The City was incorporated as a charter City on March 4, 1874 and operates under the Council-Manager form of government. The City is governed by a six-member Council elected by districts for four-year alternating terms and a Mayor elected at large for a two-year term. The Council appoints the City Attorney and the City Manager, who is responsible for day-to-day administration of the City under the policy direction of the Council.

The City is the "county seat" of Monterey County and is located in the Central Coast region of California, 17 miles inland from the Monterey Bay, 325 miles north of Los Angeles and 106 miles south of San Francisco. Salinas is a charter City providing all typical City services: Public safety - police and fire, Public Works - maintenance services (streets, lighting, signals, facilities, parks and trees), development and permit services, current and advanced planning and traffic and facilities engineering, Library, Recreation and General administrative services. Business-type City services include a Municipal Airport, Industrial Waste system, Sanitary Sewer, Water Utility and a Parking District. The State Department of Finance reports the City's population at 162,037 as of January 1, 2024. The City FY 2023-24 budget includes 647.50 positions authorized on a full-time equivalent basis.

Three elementary school districts, a unified high school district and several private schools at both the primary and secondary level operate in the City of Salinas. Hartnell College, a State Community College, offers two-year degrees and occupational certificate programs. California State University, Monterey Bay is located less than 15 miles away on the former Fort Ord site. Graduate studies through Golden Gate University, Monterey Institute of International Studies and Chapman College are available nearby. Also in the area are Moss Landing Marine Laboratory, Monterey College of Law, Stanford University's Hopkins Marine Station and San Jose State University.

Salinas has extensive health and medical services with two of Monterey County's four hospitals located within the City. The City also offers skilled nursing and convalescent homes and residential retirement facilities for seniors, as well as over 220 practicing physicians.

Fire protection and basic and advanced life support are provided by the City's full-service Fire Department. Advanced life support services are provided by the Fire Department's paramedic program. The City of Salinas has a Police Department and receives additional support, as required, from the Monterey County Sheriff's Office and other regional, state and federal agencies.

The City's moderate climate encourages year-round use of its 550 plus acres of municipal parks, which include golf courses, tennis courts and swimming pools. The Salinas Community Center regularly hosts symphonies, ballets, concerts and conventions. Salinas is host to the annual Steinbeck Festival, the California Rodeo, and the California International Airshow. Salinas has a modern California Sports Complex and the National Steinbeck Center. Surrounding Salinas are diverse recreational opportunities including beautiful beaches and the world famed golf courses of the Monterey Bay Peninsula.

As the retail hub of the Central Coast, Salinas enjoys a wide selection and diversity in its stores. Northridge Shopping Center contains over 120 specialty shops and four major department stores – Macy's, Sears, Best Buy and J.C. Penney. Harden Ranch Plaza includes Wal-Mart, Target, Safeway, specialty stores, restaurants, and banking institutions. The Westridge Shopping Center is home to Costco, Wal-Mart, Office Max, Dick's Sporting Goods and a variety of national chain restaurants. The Salinas Auto Center houses nine local dealers and its retail area hosts Home Depot, Beverages and More (BevMo), Kohl's, and other specialty stores. Additionally, Salinas' location allows quick access to the Monterey Peninsula, as well as the San Jose area.

The City utilizes various Boards and Commissions in the conduct of its affairs. Commissions and Committees established by City Ordinance are:

- Airport Commission
- Library and Community Services Commission
- Traffic and Transportation Commission
- Planning Commission
- Public Art Commission
- Measure G Oversight Committee
- Measure E Oversight Committee

Boards and Committees established by Resolution of the City Council are:

- Police Community Advisory Committee
- Grievance Advisory Board
- Historical Resources Board

#### Subcommittees of Council are:

- Housing & Land Use Committee
- Finance Committee

#### ECONOMIC CONDITIONS AND FISCAL OUTLOOK

While Salinas Valley continues to show overall positive economic performance, several potential indicators of a future economic weakening have begun. These economic indicators include a slow-down in the local real estate market and unemployment rates. Unemployment rates in the area are expected to continue to increase as corporate layoffs continue to occur. In addition, a tight labor market can also push the unemployment rate up. According to the Anderson forecast, "labor force decline is attributable to retirements, migration out-of-state, and individuals choosing to spend their time in nonmarket activities, such as child-raising.

The unemployment rate for the county and Salinas Metropolitan<sup>1</sup> area for June 2024 was 5.7%, which was lower than the 5.8% in May 2024 and lower than the prior year unemployment rate of 7.0%. However, the June 2024 Salinas Metropolitan Statistical Area unemployment rate continued to be higher than the unadjusted unemployment rate for the State (5.3%) and the nation  $(4.1\%)^2$ .

The City closed FY 23-24 with a net \$9.0 million General Fund surplus due to a variety of factors discussed in the MD&A. General Fund revenues (not including transfers in) increased 3.7% from the prior year. Sales tax revenues remain the largest and most consistent source of support for General Fund operations, comprising approximately 50.8% of General Fund revenues in FY 23-24. For FY 23-24, sales tax receipts of \$90.9 million were \$0.7 million lower than the prior year's collection. The City's Measures E and G Sales and Use Tax continued to perform well as the economy rebounds from the effects of COVID-19.

The City also relies heavily on property tax revenues to support General Fund operations, comprising approximately 21.5% of General Fund revenues in FY 23-24. For FY 23-24, property tax receipts of \$38.4 million were \$1.3 million higher than the prior year's collection. Property tax revenues were supported by the continued desirability of the City, its environment, and culture.

In addition to the City's revenue sources, the City benefited from the Federal American Rescue Plan Act (ARPA). The Act allocated \$51,567,313 to the City over a two-year period. The City has received both payments and expended \$26.0 million and encumbered \$11.3 million at June 30, 2024.

As with most municipalities, services are provided directly by employees to the City's residents, businesses, and visitors. As a service delivery enterprise, the cost of salaries and benefits are a significant portion of the City's expenditures. Salaries are largely dictated by regional market forces as evidenced by fierce competition for workforce in the San Francisco Bay Area, and inflationary pressures nationwide. During FY 23-24, the City successfully completed negotiations with seven labor groups. While important for consistent delivery of high-quality services for the City, these actions further contribute to the structural deficit between revenues and expenditures.

The City also continues to adjust and prepare for pension employer costs to continue to be a primary expense in conjunction with salaries.

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<sup>&</sup>lt;sup>1</sup> State of California, Employment Development Department, Labor Market Information Division

<sup>&</sup>lt;sup>2</sup> Monthly EDD Press Release

The City's pension plans over the past several decades, like all other CalPERS participants, have experienced changes in actuarial assumptions, demographic changes, and volatile investment returns which have outweighed any positive plan experiences. The outcome of these unfavorable economic and demographic conditions is the creation of unfunded pension and Other Post-Employment Benefits (OPEB) obligations for the City. According to the 2023 accounting valuation reports, the net pension liability was \$244.3 million and the net OPEB liability was \$12.9 million as of June 30, 2023.

To address the escalation in OPEB costs, current and previous Councils have worked to curb cost escalation in Other Post-Employment Benefits (OPEB). In 2020, the City initiated prefunding of retiree healthcare benefits and has since established approximately \$11 million in OPEB assets as of June 30, 2024.

For detailed information about the City employees' retirement plan, please refer to Note 17 of the Notes to Basic Financial Statements Section. For detailed information about the City OPEB obligations please refer to Note 18 of the Notes to Basic Financial Statements Section.

Despite revenue constraints and increasing costs associated with unfunded federal and state mandates, the City has managed to maintain high service levels and balanced budgets through prudent fiscal management.

#### MAJOR CAPITAL PROJECT INITIATIVES

The City maintains a multi-year forecasting model for operating revenues and expenditures and also produces a six-year capital plan. The multi-year forecast is regularly updated to reflect current revenue and expenditure assumptions and is presented to the City Council during the budget process for the next fiscal year.

Major capital asset and infrastructure initiatives were once again the priority for the fiscal year. Approximately \$18.3 million in City infrastructure and other capital asset improvements and contributions were invested in FY 23-24, including \$5.0 million in land acquisition and \$2.5 million in equipment. In addition, \$9.7 million was invested in construction in progress including, roads, storm drains, park, building improvements, fire apparatus equipment, and City revitalization efforts.

Additional infrastructure improvements are scheduled in accordance with the City's approved Capital Improvement Plan and will continue into future years. All of these improvements are funded either through grants, appropriations carried over from prior years, and/or new appropriations during the budget development process as approved by City Council policy

#### **Single Audit**

As a recipient of federal, state and county funding, the City is responsible for providing assurance that adequate internal controls are in place to ensure compliance with applicable laws and regulations relating to these award programs. Internal controls are subject to periodic evaluation by management and the City's external independent auditors.

As part of the City's single audit procedures, tests are performed to assess the effectiveness of its internal controls over major federal award programs and the City's compliance with applicable laws and regulations related to these award programs.

#### **Accounting System and Budgetary Control**

All governmental fund types use the modified accrual basis of accounting. This means that revenues are recorded when measurable and available rather than when received. Measurable means the amount can be determined and available means the cash is received within sixty days after the end of the fiscal year. Expenditures are recorded when the liability is incurred, rather than when paid. An exception to this rule is principal and interest on general long-term debt, which is not recognized by debt service funds until it is due.

Internal accounting procedures have been developed to provide reasonable assurance regarding the safeguarding of assets and the reliability of financial records for preparing financial statements and maintaining asset accountability.

The City maintains budgetary controls through City Council adoption of an annual appropriation ordinance and by maintaining an encumbrance accounting system. Expenditures for City operations and other purposes identified in the annual budget cannot legally exceed the budgeted amounts approved by the City Council.

An annual operating budget, five-year budget forecast, and six-year capital improvement plan is adopted by the City Council consistent with generally accepted accounting principles. All budget appropriations must be approved by City Council during the fiscal year. The City Manager is authorized to transfer appropriations within the same funding source. Appropriations are valid for each fiscal year and lapse at year-end.

#### Acknowledgements

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire Finance Department staff. In addition, staff in all City departments should be recognized for responding so positively to the requests for detailed information that accompanies each annual audit.

In addition, we wish to express our sincere appreciation to the Mayor and City Council for providing policy direction and a firm foundation of support for the pursuit of excellence in all realms of professional endeavors, especially their role in guiding the City to a secure financial condition that assures resources are available to provide core services to the community.

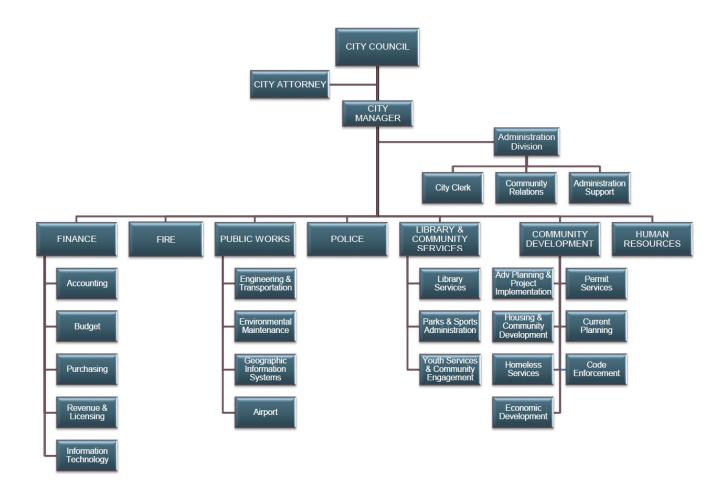
Respectfully submitted,

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Selina Andrews Finance Director

# **City of Salinas**

# **Organization Chart**



# **City of Salinas**

# List of Principal Officials



## **Kimbley Craig**

Mayor

#### Carla Viviana Gonzalez

Councilmember District 1

#### **Tony Barrera**

Councilmember District 2

#### Steve McShane

Councilmember District 3

#### Rene Mendez

City Manager

#### Jim Pia

Assistant City Manager

#### Kristan Lundquist

Library and Community Services Director

#### John Murray

Acting Chief of Police

#### **Selina Andrews**

Finance Director

#### Orlando Osornio

Councilmember District 4

#### **Andrew Sandoval**

Councilmember
District 5

#### **Anthony Rocha**

Councilmember
District 6

#### Christopher A. Callihan

City Attorney

#### **David Jacobs**

Public Works Director

#### Lisa Brinton

Community
Development Director

#### Sam Klemek

Fire Chief

#### Marina Horta-Gallegos

Human Resources Director







200 E. Sandpointe Avenue, Suite 600 Santa Ana. California 92707







#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council of the City of Salinas Salinas, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salinas, California (the "City"), as of and for the year ended June 30, 2024, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.







To the Honorable Mayor and Members of the City Council of the City of Salinas Salinas, California Page 2

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedules of Changes in Net Pension Liability and Related Ratios, Schedules of Proportionate Share of the Net Pension Liability and Related Ratios, Schedules of Pension Contributions, Schedule of Changes in Net OPEB Liability and Related Ratios, and Schedule of OPEB Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Honorable Mayor and Members of the City Council of the City of Salinas Salinas, California Page 3

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Combining and Individual Fund Statements and Schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Fund Statements and Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Introductory Section and the Claims Development for Internal Service Funds Schedules but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Santa Ana, California March 31, 2025 This page intentionally left blank.

### Management's Discussion and Analysis (Unaudited) Fiscal Year Ended June 30, 2024

This section of the City of Salinas (City) Annual Comprehensive Financial Report provides an overview of the City's financial activities for the fiscal year ended June 30, 2024. Readers are encouraged to consider the information presented here in conjunction with the accompanying letter of transmittal, the basic financial statements, and the accompanying notes to the financial statements.

#### A. FINANCIAL HIGHLIGHTS

- On June 30, 2024, the City's net position (excess of assets over liabilities) was \$241.7 million. Of this amount, \$267.5 million is invested in capital assets and restricted assets, which is offset by a deficit of \$115.4 million of unrestricted assets.
- During the fiscal year ended June 30, 2024, the City's total net position decreased by \$4 million from \$245.7 million to \$241.7 million.
- During the fiscal year, fund balances in creased \$7.2 million to \$182.5 million for governmental funds, of which \$182.7 million is either nonspendable, restricted, committed, or assigned, leaving a \$(0.2) million as unassigned.
- During the fiscal year the General Fund, Measure E, and Measure G fund balance increased by \$9 million to \$94.4 million of which \$85.4 million is either nonspendable, restricted, committed, or assigned. Unassigned General Fund, Measure E & Measure G fund balance was \$10.2 million.
- The City's total capital assets increased \$2.9 million from \$398.1 million to \$401 million.

#### **B.** OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements, which is comprised of three components: 1) Government-Wide Financial Statements, 2) Fund Financial Statements and 3) Notes to the Basic Financial Statements.

The basic financial statements include the City (primary government) and all legally separate entities (component units) for which the government is financially accountable.

This report also contains other supplementary information in addition to the basic financial statements for further information and analysis.

Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

#### **Government-Wide Financial Statements**

The Government-Wide Financial Statements present the financial picture of the City and provide readers with a broad view of the City's finances. These statements present governmental activities and business-type activities separately and include all assets of the City (including infrastructure) as well as all liabilities (including long-term debt). Additionally, certain interfund receivables, payables and other interfund activity have been eliminated as prescribed by GASB Statement No. 34.

The Statement of Net Position and the Statement of Activities and Changes in Net Position report information about the City as a whole and about its activities. These statements include all assets and liabilities of the City using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The *Statement of Net Position* presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Changes in Net Position presents information showing how the City's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows.

In the Statement of Net Position and the Statement of Activities and Changes in Net Position, we separate the City activities as follows:

Governmental Activities—All of the City's basic services are reported in this category, including general government, public safety, community development, public works, recreation, and library. Property taxes, sales taxes, user fees, interest income, franchise fees, state grants and federal grants finance these activities. The City's insurance programs (health, worker's compensation, liability and property damage) are accounted for in internal service funds, but are reported as part of governmental activities since these programs are used primarily for governmental activities.

Business-Type Activities—The City charges a fee to customers to cover all or most of the costs of certain services it provides. The City's Industrial Wastewater System, Airport, Sanitary Sewer, Permit Service, and Parking District are reported as business-type activities.

Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

#### **Fund Financial Statements**

The Fund Financial Statements provide detailed information about the City's major funds — not the City as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants and other money.

The Fund Financial Statements include statements for each of the three categories of activities – governmental, proprietary and fiduciary. The governmental funds are prepared using the current financial resources measurement focus and modified accrual basis of accounting. The proprietary funds are prepared using the economic resources measurement focus and the accrual basis of accounting. The fiduciary funds are agency funds, pension trust funds and private purpose trust funds, which only report assets and liabilities and do not have a measurement focus.

Governmental Funds - The Governmental Funds are used to account for essentially the same functions reported as governmental activities in the Government-Wide Financial Statements. However, unlike the Government-Wide Financial Statements, Governmental Funds Financial Statements focus on current financial resources, which emphasize near-term inflows and outflows of expendable resources as well as balances of expendable resources at the end of the fiscal year. This information is essential in evaluating the City's near-term financial requirements.

In order to better understand the City's long-term and short-term requirements, it is useful to compare the City's Governmental Funds Statements with the governmental activities in the Government-Wide Financial Statements. A reconciliation is provided for the Governmental Fund Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances to facilitate this comparison. The major governmental funds include the General, Measure E and Measure G Funds, Development Fees Special Revenue Fund, and the Special Construction Assistance Special Revenue Fund, which are reported in detail in the Governmental Fund Financial Statements. All other funds are shown in the aggregate as other non-major governmental funds.

Individual fund data for other non-major governmental funds is provided in the form of supplementary information elsewhere in the report.

Proprietary Funds - The City maintains two types of proprietary funds, enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the Government-Wide Financial Statements. The City uses enterprise funds to account for its Airport, Industrial Wastewater System, Sanitary Sewer, Permit Services and Parking activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its general city insurance operations. Because these services predominantly benefit the governmental rather than business-type activities, they have been included within governmental activities in the Government-Wide Financial Statements.

## Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

Proprietary funds provide the same type of information as the Government-Wide Financial Statements, only in more detail. All enterprise funds are presented in detail as major enterprise funds. The internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of supplementary information elsewhere in the report.

Fiduciary Funds - The City is the trustee, or fiduciary, for certain funds held on behalf of external parties. The City's fiduciary activities are reported in separate Statements of Fiduciary Net Position. These activities are excluded from the City's other financial statements because the resources of these funds are not available to support the City's own programs. The City is responsible for ensuring that these funds are used for their intended purpose.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund Financial Statements.

#### Required Supplementary Information

In addition to the basic financial statements, this report also presents certain Required Supplementary Information including the City's budgetary comparison schedules for the General, Measure E and Measure G Funds and the Development Fees major special revenue fund, and information concerning the progress in funding its obligation to provide pension benefits to its employees.

#### Other Supplementary Information

Combining statements for the other non-major governmental funds, Internal Service Funds, Fiduciary Funds and General, Measure E and Measure G Funds are presented immediately following the Required Supplementary Information as supplementary information.

#### C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The Management Discussion and Analysis (MD&A) includes comparative data for analysis.

#### Statement of Net Position

Net position is a good indicator of the City's financial position. During this fiscal year, the net position of the City decreased \$4 million (2.9%) over the prior year from \$245.7 to \$241.7 million.

At June 30, 2024, the largest portion of net position consists of the City's investment in capital assets net of related debt. This component is the total amount of funds required to acquire those assets less any related outstanding debt used for such acquisition. The City uses these capital assets to provide services to residents. The capital assets of the City are not sources of income for repayment of debt as most assets are not revenue generating and generally are not liquidated to repay debt. Debt service payments are funded from other resources available to the City.

# Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

A condensed Statement of Net Position shown below totals \$241,661,060 as of June 30, 2024.

	Government	al Activities	Business-tyj	pe Activities	To	Percent	
	2024	2023	2024	2023	2024	2023	of Total
Assets:							
Current assets	\$ 269,809,855	\$270,896,188	\$ 16,750,781	\$ 13,490,935	\$ 286,560,636	\$ 284,387,123	41.1 %
Other assets	5,818,489	6,683,630	4,502,468	4,732,209	10,320,957	11,415,839	1.5 %
Capital assets, net	335,763,944	334,557,660	65,238,853	67,974,348	401,002,797	402,532,008	57.5 %
Total assets	611,392,288	612,137,478	86,492,102	86,197,492	697,884,390	698,334,970	100.0 %
Deferred outflows of resources							
Related to pension and OPEB	69,327,178	81,956,802	2,179,156	2,111,334	71,506,334	84,068,136	99.2 %
Loss on refunding of debt	459,631	486,668	85,877	94,464	545,508	581,132	0.8 %
Total deferred outflows of resources	69,786,809	82,443,470	2,265,033	2,205,798	72,051,842	84,649,268	100.0 %
Liabilities:							-
Current liabilities	17,863,112	13,246,052	1,060,528	1,484,650	18,923,640	14,730,702	3.8 %
Other liabilities	41,756,548	53,124,477	-	-	41,756,548	53,124,477	8.3 %
LTD - due in one year	19,145,030	18,315,045	1,729,000	1,796,577	20,874,030	20,111,622	4.2 %
Long-term liabilities	394,195,005	391,904,153	26,140,774	26,814,267	420,335,779	418,718,420	83.8 %
Total liabilities	472,959,695	476,589,727	28,930,302	30,095,494	501,889,997	506,685,221	100.0 %
Deferred inflows of resources							
Related to pension, OPEB and leases	21,006,643	24,758,990	5,378,532	5,871,700	26,385,175	30,630,690	100.0 %
Gain on refunding of debt		-					
Total deferred inflows of resources	21,006,643	24,758,990	5,378,532	5,871,700	26,385,175	30,630,690	100.0 %
Net Position:							
Net investment in capital assets	223,199,988	212,511,725	44,273,730	45,330,812	267,473,718	257,842,537	110.7 %
Restricted	89,559,884	84,106,986	-	-	89,559,884	84,106,986	37.1 %
Unrestricted (deficit)	(125,547,113)	(103,386,480)	10,174,571	7,105,284	(115,372,542)	(96,281,196)	(47.7)%
Total Net Position	\$ 187,212,759	\$ 193,232,231	\$ 54,448,301	\$ 52,436,096	\$ 241,661,060	\$ 245,668,327	100.0 %

# Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

Below is a table of the current and prior fiscal year recap of the changes in net position. The entire Statement of Activities can be reviewed on pages 22-23.

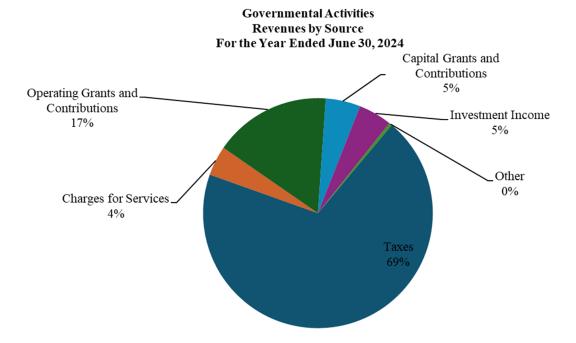
	Governmental Activities		Business-typ	e Activities	Total		
	2024	2023	2024	2023	2024	2023	
Revenues				,			
Program Revenues:							
Charges for Services	\$ 9,951,057	\$ 12,222,052	\$ 14,078,424	\$ 11,454,936	\$ 24,029,481	\$ 23,676,988	
Operating Grants & Contributions	39,160,212	26,805,202	-	-	39,160,212	26,805,202	
Capital Grants & Contributions	11,642,670	10,065,411	-	-	11,642,670	10,065,411	
General Revenues:							
Taxes	164,923,983	161,520,871	-	-	164,923,983	161,520,871	
Unrestricted Investment Earnings	11,203,141	6,345,564	925,646	503,455	12,128,787	6,849,019	
Gain on Disposal of Assets	5,690	(47,200)	(12,058)	(2,402,411)	(6,368)	(2,449,611)	
Payment from Fiduciary Fund	-	-	950,640	949,242	950,640	949,242	
Miscellaneous	991,325	262,754	2,143,902	866,357	3,135,227	1,129,111	
Total Revenues	237,878,078	217,174,654	18,086,554	11,371,579	255,964,632	228,546,233	
Expenses		_		_	•	_	
General Government	51,050,717	26,298,588	3,690,327	3,250,011	54,741,044	29,548,599	
Public Safety	124,000,360	101,997,548	-	-	124,000,360	101,997,548	
Public Works	45,984,671	43,345,510	11,110,167	11,733,626	57,094,838	55,079,136	
Recreation	12,661,489	11,112,292	-	-	12,661,489	11,112,292	
Library	6,781,311	6,177,286	-	-	6,781,311	6,177,286	
Interest	4,063,122	4,371,939	629,735	671,380	4,692,857	5,043,319	
Total Expenses	244,541,670	193,303,163	15,430,229	15,655,017	259,971,899	208,958,180	
Increase (decrease) in Net Position before Contributions and							
Transfers	(6,663,592)	23,871,491	2,656,325	(4,283,438)	(4,007,267)	19,588,053	
Transfers	644,120	(500,615)	(644,120)	500,615			
	644,120	(500,615)	(644,120)	500,615			
Increase (decrease) in Net Position	(6,019,472)	23,370,876	2,012,205	(3,782,823)	(4,007,267)	19,588,053	
Net Position - Beginning of Year	193,232,231	169,861,355	52,436,096	56,218,919	245,668,327	226,080,274	
Net Position - Ending	\$187,212,759	\$193,232,231	\$ 54,448,301	\$ 52,436,096	\$241,661,060	\$245,668,327	

Total revenues increased from the prior year by \$27.4 million, or 12% and total expenses increased by \$54 million from prior year, or 25.8%. Further analysis is provided within the governmental and business-type activities sections.

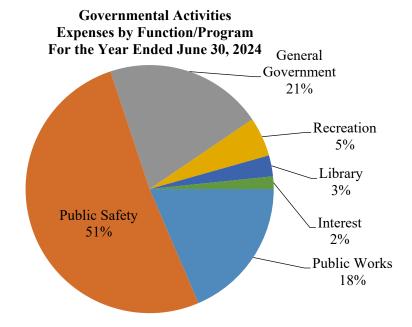
Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

#### **Governmental Activities**

Governmental activities resources total \$237.9 million. The City's governmental activities decreased net position by \$9 million. The following charts highlight the sources of revenues and purpose of expenses:



Total expenses for governmental activities, excluding transfers and contributions, were \$244.5 million including interest on long-term debt of \$4.1 million.



### Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

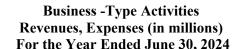
The below table represents the total cost of each of the City's governmental and business-type activities as well as each activity's net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost shows the financial commitment that was placed on the City's taxpayers by each of these functions.

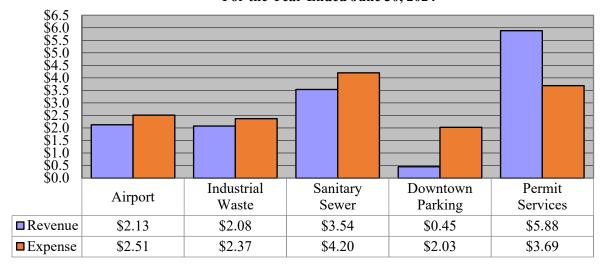
	Total Cost of			
	Services	Percent	Services	Percentage
General government	\$ 51,050,717	20.9 %	\$ 17,369,526	9.5 %
Public safety	124,000,360	50.7 %	117,533,527	64.0 %
Public works	45,984,671	18.8 %	26,409,016	14.4 %
Recreation	12,661,489	5.2 %	11,985,675	6.5 %
Library	6,781,311	2.8 %	6,426,865	3.5 %
Interest	4,063,122	1.7 %	4,063,122	2.2 %
Total	\$ 244,541,670	100 %	\$ 183,787,731	100 %

Public safety continues to be the single highest expense for the City followed by public works. Net cost of services, after subtracting fees and grant revenues, total \$186.7 million.

#### **Business-Type Activities**

The City's business-type activities net position was \$54.5 million, an increase of \$2.1 million for the fiscal year. Total revenues for business-type activities were \$14.1 million. Total expenses for the business-type activities were \$14.8 million during FY 2023-24.





Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

#### D. FUND FINANCIAL STATEMENT ANALYSIS

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on short-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$182.4 million. Of the total fund balance, \$4.2 million was nonspendable and indicates the resources are nonspendable loans, notes, land and property held for resale and are not anticipated to be liquidated in the near-term. Of the total fund balance, \$98.4 million was restricted fund balance, the use of which is constrained by external parties, resource providers, or enabling legislations. Fund balance of \$38.2 million was committed by City Council for specific purposes. The remainder of the restrictions are listed in the Fund Balance footnote.

The General Fund is the chief operating fund of the City. The General, Measure E and Measure G Funds' fund balance increased by \$9 million in FY 2023-24 to \$94.4 million, of which \$2.8 million was nonspendable and indicates the resources are nonspendable advances and are not anticipated to be liquidated in the near-term. The \$39.9 million committed fund balance is committed for capital projects and is limited to specific purposes as defined in the City Charter or through a formal budgetary action of the City Council occurring through adoption of an ordinance or resolution. Assigned fund balance totaled \$31.5 million has been allocated by the City Council for specific capital and operational needs while \$10.0 million is categorized as restricted. The remaining fund balance of \$10.2 million is unassigned.

#### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. Factors concerning these funds have been addressed in the discussion of Government-Wide Financial Analysis.

Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

#### E. GENERAL FUND BUDGETARY HIGHLIGHTS

The final amended General, Measure E, and Measure G Fund revenue budget, including transfers in, totaled \$176.9 million and the expenditure budget totaled \$220.3 million including transfers out. Transfers out are budgeted mostly for capital projects and the funds are already on-hand. Transfers out to the Capital Projects Fund will occur over multiple years.

Significant Appropriations Increases/Decreases

Appropriations during the year were adjusted upward by \$33.7 million, of which \$29.1 million were related to transfers for capital projects and \$4.6 million in operational changes. Estimated revenues were increased by \$1.2 million.

#### F. CAPITAL ASSETS AND LONG-TERM OBLIGATIONS

#### Capital Assets Including Infrastructure

The following is a summary of the City's capital assets as of June 30, 2024 and 2023:

	Government	al Activities	Business-typ	e Activities	Totals			
	2024	2023	2024	2023	2024	2023		
Land	\$ 37,953,126	\$ 32,983,126	\$ 3,630,695	\$ 3,630,695	\$ 41,583,821	\$ 36,613,821		
Buildings	134,749,588	135,129,108	25,888,821	25,888,821	160,638,409	161,017,929		
Improvements	50,903,966	50,677,352	15,970,700	15,970,700	66,874,666	66,648,052		
Equipment	50,518,200	49,191,952	7,871,497	7,796,234	58,389,697	56,988,186		
Infrastructure	434,605,116	422,055,987	102,709,198	102,709,198	537,314,314	524,765,185		
Right-to-use assets	960,749	960,749	-	-	960,749	960,749		
Construction in Progress	25,235,279	28,032,297	2,291,239	1,621,929	27,526,518	29,654,226		
	734,926,024	719,030,571	158,362,150	157,617,577	893,288,174	876,648,148		
Accumulated								
Depreciation/Amortizati								
on	(399,162,080)	(384,472,911)	(93,123,297)	(89,643,229)	(492,285,377)	(474,116,140)		
	\$ 335,763,944	\$ 334,557,660	\$ 65,238,853	\$ 67,974,348	\$ 401,002,797	\$ 402,532,008		

Capital assets, including infrastructure assets of the City, are those assets which are used in the performance of the City's functions. At June 30, 2024, net capital assets of the Governmental Activities totaled \$335.8 million and the net capital assets of the Business-type Activities totaled \$65.2 million. Finance Department staff maintains and updates the Capital Assets inventory by recording all assets acquired or retired at the end of every fiscal year and performs rotating spot inventories each year. The City has elected to report and depreciate all infrastructures.

Further details on the City of Salinas' capital assets can be found in Note 11 to the financial statements.

## Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

## Long-Term Obligations

As of June 30, 2024, the City had \$441.2 million in long-term debt.

	Governmental Activities		Business-type Activities			Totals					
		2024	2023		2024		2023		2024		2023
Annual Leave	\$	12,035,252	\$ 11,945,666	\$	552,230	\$	517,316	\$	12,587,482	\$	12,462,982
Insurance Claims		37,242,708	31,977,619		-		-		37,242,708		31,977,619
Lease and subscription liabilities		46,818,865	51,685,223		7,788,000		8,413,000		54,606,865		60,098,223
Loans and Notes		-	-		518,000		1,015,000		518,000		1,015,000
Revenue Bonds		-	-		12,745,000		13,310,000		12,745,000		13,310,000
Certificates of											
Participation		53,720,000	56,590,000		-		-		53,720,000		56,590,000
Assessment District											
Bonds		7,110,000	7,715,000		-		-		7,110,000		7,715,000
Unamortized Bond											
Premium		5,679,241	6,373,471		-		-		5,679,241		6,373,471
Unamortized Bond											
Discount		(304,519)	 (317,759)						(304,519)		(317,759)
Subtotal		162,301,547	165,969,220		21,603,230		23,255,316		183,904,777		189,224,536
Net OPEB Liability		12,171,211	14,555,540		786,950		974,677		12,958,161		15,530,217
Net Pension Liability		238,867,277	229,694,438		5,479,594		4,380,851		244,346,871		234,075,289
Total outstanding debt	\$	413,340,035	\$ 410,219,198	\$	27,869,774	\$	28,610,844	\$	441,209,809	\$	438,830,042

Further details on the City of Salinas' long-term debt can be found in Notes 13, 16, and 18, to the financial statements.

#### G. ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The FY 2024-25 Budget projections were based on economic trends and forecasts specific to the local economy. These estimates, informed by data from the County of Monterey Assessor's Office and the City's consultants such as Hinderliter, de Llamas & Associates (HdL) help forecast the most impactful revenue sources, such as sales and property taxes. Expenditures are carefully reviewed by Finance Department and are incorporated into the budget with a vacancy savings factor of 5%, reflecting the City's historical trend of not fully expending predicted salaries and benefit costs.

The City continues to work towards a structurally balanced budget. However, increasing the City's financial position is significantly influenced by market interest rate fluctuations, liability payments (including pension costs), and operational and capital expenditures. Additionally, accounting standards do not account for future capital costs beyond depreciation, meaning deferred capital needs could substantially impact future financial performance. Controlling the main cost drivers of wages, pension, health insurance, and workers' compensation continues to be the key to managing future expenditure growth. Rising costs in key City operations and contracted services also pose challenges that could outpace revenue growth.

## Management's Discussion and Analysis (Unaudited) (Continued) Fiscal Year Ended June 30, 2024

Despite the City balancing its budget in the coming years, maintaining this stability will require fiscal prudence and foresight to address potential future challenges.

Additionally, the position of the nation, state and local economy, and any recessionary factors, could influence future budgets. The City continues to work on the Salinas Plan and hopes to achieve savings in those recommendations that have been implemented or are in progress.

The Salinas Plan and Fiscal Sustainability

The Salinas Plan is a Ten-Year Plan designed to provide the City with a path toward maintaining a long-term balanced budget while preserving City services and addressing the affordable housing crisis. The plan provides 32 recommended initiatives. The 32 recommended initiatives are now in various stages of progress and are described in more detail in the Salinas Plan.

Major Projects and Funding

Amid challenges, the City continues deploying funds for various projects City-wide. The City appropriated \$51.6 million in American Rescue Plan Act (ARPA) funds for 19 projects in the following four areas: public facility improvements, public infrastructure, investments in water and sewer, and to address homelessness and housing issues. At June 30, 2024, the City has expended \$26.0 million and encumbered \$11.3 million of the total appropriation, leaving a balance of \$14.3 million.

#### H. REQUEST FOR INFORMATION

This financial report is designed to provide our residents, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City of Salinas Finance Department, 200 Lincoln Avenue, Salinas, California 93901.

**BASIC FINANCIAL STATEMENTS** 

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

#### City of Salinas Statement of Net Position June 30, 2024

	1	Primary Government		
	Governmental Activities	Business-Type Activities	Total	
ASSETS				
Current assets:				
Cash and investments	\$ 227,738,627	\$ 19,581,004	\$ 247,319,631	
Receivables, net of allowance:				
Accounts receivable, net	2,161,026	1,073,685	3,234,711	
Taxes receivable	17,893,324	-	17,893,324	
Assessments receivable	7,110,000	-	7,110,000	
Due from other agencies	7,956,182	-	7,956,182	
Leases receivable	539,560	274,125	813,685	
Interest receivable	1,981,823	251,280	2,233,103	
Internal balances:				
Due from (to) other funds	1,644,313	(1,644,313)	-	
Advances to (from) other funds	2,785,000	(2,785,000)		
Total current assets	269,809,855	16,750,781	286,560,636	
Noncurrent assets:				
Receivables, net of allowance:				
Loans receivable	59,746	-	59,746	
Leases receivable	4,378,743	4,502,468	8,881,211	
Land and properties held for resale	1,380,000	-	1,380,000	
Capital assets:				
Non-depreciable/amortizable	63,188,405	5,921,934	69,110,339	
Depreciable/amortizable, net	272,575,539	59,316,919	331,892,458	
Total capital assets	335,763,944	65,238,853	401,002,797	
Total noncurrent assets	341,582,433	69,741,321	411,323,754	
Total assets	611,392,288	86,492,102	697,884,390	
DEFERRED OUTFLOWS OF RESOURCES				
Related to pensions	65,514,703	1,932,653	67,447,356	
Related to OPEB	3,812,475	246,503	4,058,978	
Loss on refunding of debt	459,631	85,877	545,508	
Total deferred outflows of resources	69,786,809	2,265,033	72,051,842	
		,,	. , ,	

#### City of Salinas Statement of Net Position (Continued) June 30, 2024

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
LIABILITIES			
Current liabilities:			
Accounts payable	17,266,136	781,339	18,047,475
Interest payable	543,949	230,973	774,922
Deposits payable	53,027	48,216	101,243
Unearned revenue	41,756,548	-	41,756,548
Long-term debt - due within one year	8,024,919	1,729,000	9,753,919
Compensated absences - due within one year	2,407,049	110,445	2,517,494
Insurance claims payable - due within one year	8,748,167		8,748,167
Total current liabilities	78,799,795	2,899,973	81,699,768
Noncurrent liabilities:			
Long-term debt - due in more than one year	104,998,668	19,322,000	124,320,668
Compensated absences - due in more than one year	9,628,203	441,785	10,069,988
Insurance claims payable - due in more than one year	28,494,541	-	28,494,541
Net pension liability	238,867,277	5,479,594	244,346,871
Net OPEB liability	12,171,211	786,950	12,958,161
Total noncurrent liabilities	394,159,900	26,030,329	420,190,229
Total liabilities	472,959,695	28,930,302	501,889,997
DEFERRED INFLOWS OF RESOURCES			
Related to pensions	4,101,558	134,793	4,236,351
Related to OPEB	12,294,807	794,941	13,089,748
Related to leases	4,610,278	4,448,798	9,059,076
Total deferred inflows of resources	21,006,643	5,378,532	26,385,175
NET POSITION			
Net investment in capital assets	223,199,988	44,273,730	267,473,718
Restricted for:	, ,	, ,	, ,
Housing	5,981,340	-	5,981,340
Capital projects	10,864,543	-	10,864,543
Public safety	2,797,063	-	2,797,063
Highways and streets	32,091,378	-	32,091,378
Debt service	2,890,088	-	2,890,088
Special programs	34,935,472	-	34,935,472
Total restricted	89,559,884	-	89,559,884
Unrestricted (deficit)	(125,547,113)	10,174,571	(115,372,542)
Total net position	\$ 187,212,759	\$ 54,448,301	\$ 241,661,060

#### City of Salinas Statement of Activities For the Year Ended June 30, 2024

		Program Revenues			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total
Primary government:					
Governmental activities:					
General government	\$ 48,105,622	\$ 4,336,632	2 \$ 28,068,617	\$ 1,275,942	\$ 33,681,191
Public safety	126,945,455	1,960,817	4,085,208	420,808	6,466,833
Public works	45,984,671	3,192,447	6,477,368	9,905,840	19,575,655
Recreation	12,661,489	435,453	3 200,281	40,080	675,814
Library	6,781,311	25,708	328,738	-	354,446
Interest on long-term debt	4,063,122			-	-
Total governmental activities	244,541,670	9,951,057	39,160,212	11,642,670	60,753,939
Business-type activities:					
Airport	2,511,276	2,129,000	-	-	2,129,000
Industrial Waste	2,371,161	2,077,267	7 -	-	2,077,267
Sanitary Sewer	4,201,439	3,537,796	· -	-	3,537,796
Downtown Parking District	2,026,291	450,082	_	-	450,082
Permit Services	3,690,327	5,884,279	-		5,884,279
Total business-type activities	14,800,494	14,078,424	-	-	14,078,424
Total primary government	\$ 259,342,164	\$ 24,029,481	\$ 39,160,212	\$ 11,642,670	\$ 74,832,363

#### City of Salinas Statement of Activities (Continued) For the Year Ended June 30, 2024

	Net (Expense) Revenue and Changes in Net Position		
Functions/Programs	Governmental Activities	Business-Type Activities	Total
Primary government:			
Governmental activities:			
General government	\$ (14,424,431)	\$ -	\$ (14,424,431)
Public safety	(120,478,622)	-	(120,478,622)
Public works	(26,409,016)	-	(26,409,016)
Recreation	(11,985,675)	-	(11,985,675)
Library	(6,426,865)	- ((20,725)	(6,426,865)
Interest on long-term debt	(4,063,122)	(629,735)	(4,692,857)
Total governmental activities	(183,787,731)	(629,735)	(184,417,466)
Business-type activities:			
Airport	-	(382,276)	(382,276)
Industrial Waste	-	(293,894)	(293,894)
Sanitary Sewer	-	(663,643)	(663,643)
Downtown Parking District	-	(1,576,209)	(1,576,209)
Permit Services		2,193,952	2,193,952
Total business-type activities		(722,070)	(722,070)
Total primary government	(183,787,731)	(1,351,805)	(185,139,536)
General Revenues and Transfers: General revenues:			
Taxes:			
Sales taxes	91,312,258	-	91,312,258
Property taxes	38,927,142	-	38,927,142
Motor vehicle in lieu	199,582	-	199,582
Utility user tax	14,050,246	-	14,050,246
Franchise tax	10,043,832	-	10,043,832
Business tax	7,481,659	-	7,481,659
Transient occupancy tax Other taxes	2,906,219	-	2,906,219
	3,045		3,045
Total taxes	164,923,983	-	164,923,983
Revenue from Fiduciary Funds	-	950,640	950,640
Investment earnings	11,203,141	925,646	12,128,787
Gain (loss) on sale of capital assets	5,690	(12,058)	(6,368)
Miscellaneous revenue	991,325	2,143,902	3,135,227
Transfers	644,120	(644,120)	
Total general revenues and transfers	177,768,259	3,364,010	181,132,269
Change in net position	(6,019,472)	2,012,205	(4,007,267)
Net Position:			
Beginning of year	193,232,231	52,436,096	245,668,327
End of year	\$ 187,212,759	\$ 54,448,301	\$ 241,661,060

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FUND FINANCIAL STATEMENTS

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#### GOVERNMENTAL FUNDS FINANCIAL STATEMENTS

**General Fund** - This fund accounts for all financial resources necessary to carry out basic governmental activities of the City that are not accounted for in another fund. This fund supports essential City services such as police and fire protection, street maintenance, libraries, parks, and open space maintenance.

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for specified purposes. The following funds have been classified as major special revenue funds:

American Rescue Plan Act (ARPA) Special Revenue Fund - On March 11, 2021, President Biden signed the American Rescue Plan Act, which will provide the City with approximately \$51 million in relief funds. This fund accounts for the revenues and expenditures of ARPA proceeds.

Housing and Urban Development Grant Special Revenue Fund - This fund accounts for the use of Community Development Block Grant funds received from the federal government. Other revenues in this fund include repayments of commercial and residential loans and rental income from City property. Funds are used for programs or projects that increase affordable housing and benefit people with special needs such as senior and handicapped citizens.

#### CAPITAL PROJECTS FUNDS

Capital Projects Fund - This fund accounts for all capital project expenditures. Funds are transferred in from various other funds after expenditures are made. This revolving fund was established with \$2,000,000 and is used to advance capital project expenditures prior to reimbursement of Federal, State, and other construction grants and bond financing.

#### DEBT SERVICE FUNDS

2019 Special Tax Bond Monte Bella - This fund is used to accumulate monies for the principal and interest payments for the 2019 Special Tax Bonds to finance the acquisition and/or construction of certain public facilities and improvements within the Community Facilities District No. 2016-1 (Monte Bella) Area No. 1-3. The annual levy of special taxes on that area would be used to pay for principal and interest payments on the bonds.

#### City of Salinas Balance Sheet Governmental Funds June 30, 2024

	Major Funds				
	General Fund	American Rescue Plan Act (ARPA) Special Revenue Fund	Development Grant	Capital Projects Fund	2019 Special Tax Bond Monte Bella Debt Service Fund
ASSETS					
Cash and investments	\$ 89,532,506	\$ 27,452,050	\$ 9,878,634	\$ 8,490,096	\$ 936,816
Receivables, net:					
Accounts	1,852,265	-	-	-	-
Taxes	17,893,324	-	-	-	-
Interest	563,740	-	4,397	-	-
Due from other agencies	125,638	-	1,927,488	-	-
Assessments	-	-	-	-	7,020,000
Leases	1,365,941	-	-	-	-
Due from other funds	10,279,600	-	-	4,293,201	-
Advances to other funds	2,785,000	-	-	-	-
Loans and notes receivable, net of allowance	-	-	43,175	-	-
Land and properties held for resale	-	-	-	-	-
Total assets	\$ 124,398,014	\$ 27,452,050	\$ 11,853,694	\$ 12,783,297	\$ 7,956,816
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ 9,639,488	\$ 1,885,238	\$ 554,423	\$ 4,293,202	\$ 3,563
Due to other funds	19,037,328	-	2,199,922	-	-
Deposits payable	53,027	-	-	-	-
Unearned revenues		25,566,812	8,223,567		7,020,000
Total liabilities	28,729,843	27,452,050	10,977,912	4,293,202	7,023,563
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	_	_	932,557	_	_
Lease-related deferred inflows	1,306,482	_	-	_	_
Total deferred inflows of resources	1,306,482	-	932,557	_	
Fund Balances (Deficio)					
Fund Balances (Deficit):	2,785,000		43,175		
Nonspendable		-	43,173	-	022.252
Restricted	10,000,000	-	-	0.400.005	933,253
Committed	39,909,826	-	-	8,490,095	-
Assigned	31,490,364	-	(00.050)	-	-
Unassigned (deficit)	10,176,499	. <u> </u>	(99,950)	9 400 005	022 252
Total fund balances (deficit)	94,361,689	·	(56,775)	8,490,095	933,253
Total liabilities, deferred inflows of resources, and fund balances	\$ 124,398,014	\$ 27,452,050	\$ 11,853,694	\$ 12,783,297	\$ 7,956,816
	r,,,,	,,000	,,-	,,,-,,	,,

# City of Salinas Balance Sheet (Continued) Governmental Funds June 30, 2024

ACCETES	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS		
Cash and investments	\$ 81,757,285	\$ 218,047,387
Receivables, net:	200 = 41	
Accounts	308,761	2,161,026
Taxes	-	17,893,324
Interest	1,386,137	1,954,274
Due from other agencies	5,903,056	7,956,182
Assessments	90,000	7,110,000
Leases	3,552,362	4,918,303
Due from other funds	-	14,572,801
Advances to other funds	-	2,785,000
Loans and notes receivable, net of allowance	16,571	59,746
Land and properties held for resale	1,380,000	1,380,000
Total assets	\$ 94,394,172	\$ 278,838,043
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:		
Accounts payable	\$ 434,846	\$ 16,810,760
Due to other funds	8,522,700	29,759,950
Deposits payable	3,322,700	53,027
Unearned revenues	946,169	41,756,548
Total liabilities	9,903,715	88,380,285
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenue	2,463,610	3,396,167
Lease-related deferred inflows	3,303,796	4,610,278
Total deferred inflows of resources	5,767,406	8,006,445
Fund Balances (Deficit):		
Nonspendable	1,396,571	4,224,746
Restricted	87,481,987	98,415,240
Committed	141,985	48,541,906
Assigned	- (40 <b>60</b> = 100)	31,490,364
Unassigned (deficit)	(10,297,492)	(220,943)
Total fund balances (deficit)	78,723,051	182,451,313
Total liabilities, deferred inflows of		
resources, and fund balances	\$ 94,394,172	\$ 278,838,043

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## City of Salinas Reconciliation of the Governmental Funds Balance Sheet To the Government-Wide Statement of Net Position June 30, 2024

Total Fund Balances - Total Governmental Funds	\$ 182,451,313
Amounts reported for Governmental Activities in the Statement of Net Position were different because:  Capital assets used in the governmental activities were not financial resources and therefore were not reported in the Governmental Funds Balance Sheet.	
Non-depreciable/amortizable	63,188,405
Depreciable/amortizable, net	272,575,539
Total capital assets	335,763,944
Deferred inflows resulting from revenues that are not available to pay for current period expenditures are reported as unavailable in the Governmental Funds Balance Sheet.	3,396,167
Long-term liabilities are not due and payable in the current period and therefore were not reported in the Governmental Funds Balance Sheet.	
Compensated absences - due within one year, net of \$35,105 reported in the Internal Service Funds Compensated absences - due in more than one year, net of \$140,418 reported in the Internal Service Funds	(2,371,944) (9,487,785)
Insurance claims payable - due in more than one year, net of \$35,977,633 reported in the Internal Service Funds	(1,265,075)
Long-term debt - due within one year	(8,024,919)
Long-term debt - due in more than one year  Total long-term liabilities	(104,998,668)
Total long-term natifices	(126,148,391)
Governmental funds report the effects of debt refundings and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities for the following:	
Deferred loss on refunding of debt	459,631
Total	459,631
Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in the governmental funds.	(543,949)
Net pension liability and total OPEB liability used in the governmental activities were not financial resources and therefore were not reported in the Governmental Funds Balance Sheet.	
Net pension liability, net of \$1,826,395 reported in the Internal Service Funds	(237,040,882)
Net OPEB liability, net of \$266,549 reported in the Internal Service Funds	(11,904,662)
Total net pension liability and net OPEB liability	(248,945,544)
Deferred outflows of resources related to OPEB and pensions are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	
Deferred outflows of resources related to pensions, net of \$644,169 reported in the Internal Service Funds Deferred outflows of resources related to OPEB, net of \$83,493 reported in the Internal Service Funds	64,870,534 3,728,982
Total deferred outflows of resources	68,599,516
Deferred inflows of resources related to OPEB and pensions are not available for current period and, therefore, are deferred in the governmental funds or not recorded in the governmental funds.	
Deferred inflows of resources related to pensions, net of \$44,927 reported in the Internal Service Funds	(4,056,631)
Deferred inflows of resources related to OPEB, net of \$269,257 reported in the Internal Service Funds	(12,025,550)
Total deferred inflows of resources	(16,082,181)
Internal service funds are used by management to charge the cost of information technology, vehicle replacement, fleet management and infrastructure to individual funds. The assets and liabilities of the internal service funds are	
included in the governmental activities in the statement of net position.	(11,737,747)
Net Position of Governmental Activities	\$ 187,212,759

## City of Salinas Statement of Revenues, Expenditures, and Changes in Fund Balances **Governmental Funds**

			Major Funds		
	General Fund	American Rescue Plan Act (ARPA) Special Revenue Fund	Housing and Urban Development Grant Special Revenue Fund	Capital Projects Fund	2019 Special Tax Bond Monte Bella Debt Service Fund
REVENUES:					
Taxes	\$ 153,358,523	\$ -	\$ -	\$ -	\$ -
Taxes - special assessments	-	-	-	-	502,376
Licenses and permits	11,128,716	- 	<u>-</u>	-	-
Intergovernmental	1,334,064	16,616,053	10,401,835	-	-
Charges for services	4,907,765	-	-	-	-
Investment income (loss)	6,118,498	-	72,109	-	18,972
Rental income	504,533	-	-	-	-
Fines and forfeitures	298,460	-	-	-	-
Miscellaneous	1,134,412		290,938		
Total revenues	178,784,971	16,616,053	10,764,882		521,348
EXPENDITURES:					
Current:					
General government	25,194,416	5,045,610	8,980,249	2,977,863	21,375
Public safety	89,058,716	178,712	23,038	68,796	-
Public works	14,580,082	2,924,499	81,713	6,759,161	-
Recreation	8,025,592	172,359	50,000	1,001,042	-
Library	5,347,594	-	-	619	-
Capital outlay	761,438	8,294,873	1,005,291	21,309,732	-
Debt service:					
Principal	1,078,740	-	-	771,116	155,000
Interest and fiscal charges	197,764			44,085	307,569
Total expenditures	144,244,342	16,616,053	10,140,291	32,932,414	483,944
REVENUES OVER (UNDER) EXPENDITURES	34,540,629		624,591	(32,932,414)	37,404
OTHER FINANCING SOURCES (USES):					
Transfers in	2,835,335	-	-	30,422,509	_
Transfers out	(28,373,037)	_	(1,076,979)	-	_
Total other financing sources (uses)	(25,537,702)		(1,076,979)	30,422,509	
NET CHANCE IN EVID DAY ANGEG			(452,200)		27.404
NET CHANGE IN FUND BALANCES	9,002,927	-	(452,388)	(2,509,905)	37,404
FUND BALANCES (DEFICIT):					
Beginning of year, as previously reported	85,358,762		395,613	2,000,000	895,849
Restatement (Note 23)				9,000,000	
Beginning of year, as restated	85,358,762		395,613	11,000,000	895,849
End of year	\$ 94,361,689	\$ -	\$ (56,775)	\$ 8,490,095	\$ 933,253

## City of Salinas Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) **Governmental Funds**

	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:		
Taxes	\$ 612,629	\$ 153,971,152
Taxes - special assessments	276	502,652
Licenses and permits Intergovernmental	180,870 21,032,063	11,309,586 49,384,015
Charges for services	1,142,612	6,050,377
Investment income (loss)	3,673,777	9,883,356
Rental income	307,497	812,030
Fines and forfeitures	413,135	711,595
Miscellaneous	2,040,293	3,465,643
Total revenues	29,403,152	236,090,406
EXPENDITURES:		
Current:		
General government	1,021,486	43,240,999
Public safety	3,888,889	93,218,151
Public works	1,614,111	25,959,566
Recreation	1,008,962	10,257,955
Library	307,670	5,655,883
Capital outlay	316,783	31,688,117
Debt service:	( 22( 502	0 241 250
Principal Interest and fiscal charges	6,336,502 4,224,603	8,341,358 4,774,021
Total expenditures	18,719,006	223,136,050
REVENUES OVER (UNDER) EXPENDITURES	10,684,146	12,954,356
OTHER FINANCING SOURCES (USES):		
Transfers in	11,954,292	45,212,136
Transfers out	(21,478,000)	(50,928,016)
Total other financing sources (uses)	(9,523,708)	(5,715,880)
NET CHANGE IN FUND BALANCES	1,160,438	7,238,476
FUND BALANCES (DEFICIT):		
Beginning of year, as previously reported	77,562,613	166,212,837
Restatement (Note 23)	-	9,000,000
Beginning of year, as restated	77,562,613	175,212,837
End of year	\$ 78,723,051	\$ 182,451,313
Lild of year	φ /8,/23,031	ψ 102,431,313

#### City of Salinas Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide **Statement of Activities and Changes in Net Position** For the Year Ended June 30, 2024

Net Change in Fund Balances - Total Governmental Funds	\$ 7,238,476
Amounts reported for Governmental Activities in the Statement of Net Position were different because:	
Governmental funds reported capital outlay as expenditures. However, in the Government-Wide Statement of Activities and Changes in Net Position the cost of those assets was allocated over their estimated useful lives as depreciation expenses. This is the amount of capital assets recorded in the current period.	17,511,351
Depreciation and amortization expense on capital assets was reported in the Government-Wide Statement of Activities and Changes in Net Position, but they did not require the use of current financial resources. Therefore, depreciation expense was not reported as expenditures in the Governmental Funds.	(16,310,757)
Retirement of capital assets created a loss on the Government-Wide Statement of Activities and Changes in Net Position.	5,690
Repayment of long-term liabilities was an expenditures in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position.	
Principal payment of long-term debt Amortization of bond premium	8,341,358 680,990
Amortization of deferred amount on refunding was reported in the Government-Wide Statement of Activities, but it did not require the use of current financial resources.	(27,037)
Interest expense on long-term debt was reported in the Government-Wide Statement of Activities, but it did not require the use of current financial resources. This amount represented the changes in accrued interest from prior year.	56,946
Compensated absences expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	(60,305)
Claims payable expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	(63,467)
Revenues in the Government-Wide Statement of Activities that do not provide current financial resources and are not reported as revenue in the governmental funds.	1,397,162
Certain pension credits reported in the Government-Wide Statement of Activities do not provide current financial resources and therefore, are not reported as expenditures in governmental funds.	(16,669,804)
Certain OPEB expenses reported in the Government-Wide Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.	636,203
The internal service funds are used by management to charge the costs of fleet maintenance, facilities maintenance, and technology to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	(8,756,278)
Change in Net Position of Governmental Activities	\$ (6,019,472)

#### PROPRIETARY FUNDS FINANCIAL STATEMENTS

Proprietary Funds are used to account for a government's business-type activities (activities supported, at least in part, by fees or charges). Proprietary funds are segregated into Enterprise Funds and Internal Service Funds. Enterprise Funds are used to report business-type activities for which a fee is charged to external users for goods or services. Internal Service Funds on the other hand, are used primarily for services provided to internal users.

The City reports the following enterprise funds:

Airport Fund - This fund is used to account for the enterprise operations of the City-owned airport.

*Industrial Waste Fund* - This fund is used to account for the enterprise operations of the City-operated Industrial Wastewater Treatment Facility.

**Sanitary Sewer Fund** - This fund is used to account for the maintenance of the City's sanitary sewer collection system, which is funded by user fees and by the Monterey Regional Water Pollution Control Agency sewer user fees.

**Downtown Parking District Fund** - This fund was established to account for revenues, operating expenses and debt service associated with the City's parking facilities. The City's paid parking facilities include the Monterey Street Parking Structure, the Salinas Street Garage and four parking lots.

**Permit Services Fund** - This fund is used to account for the revenues and expenditures associated with providing permitting services to the community.

**Internal Service Funds** are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

#### Statement of Net Position Proprietary Funds

June 30, 2024

		Major Enterprise Funds		
	Airport	Industrial Waste	Sanitary Sewer	Downtown Parking District
ASSETS				
Current assets: Cash and cash equivalents Receivables, net:	\$ 2,766,867	\$ 9,288,494	\$ 757,255	\$ 552,630
Accounts Accrued interest	289,063 201,746	31,408	619,349 2,243	165,273
Excess insurance receivable Leases receivable Prepaid bond insurance	274,125	-	-	- - -
Due from other funds Total current assets	3,531,801	9,319,902	1,378,847	717,903
Noncurrent assets:	3,331,601	9,319,902	1,570,047	717,903
Restricted cash and investments	_	_	_	_
Leases receivable, long term Capital assets:	4,502,468	-	-	-
Non-depreciable	2,273,017	2,682,882	959,335	6,700
Depreciable, net	12,871,169	12,461,262	27,778,733	6,120,032
Total capital assets	15,144,186	15,144,144	28,738,068	6,126,732
Total noncurrent assets	19,646,654	15,144,144	28,738,068	6,126,732
Total assets	23,178,455	24,464,046	30,116,915	6,844,635
DEFERRED OUTFLOWS OF RESOURCES				
Related to pensions	276,135	230,040	598,219	-
Related to OPEB Loss on refunding of debt	31,214	31,579	83,940	2,557 85,877
Total deferred outflows of resources	307,349	261,619	682,159	88,434
LIABILITIES Current liabilities:				
Accounts payable	81,204	195,722	128,467	122,857
Interest payable	-	6,084	121,948	102,941
Due to other funds Deposits payable	48,216	84,772	45,371	1,512,247
Compensated absences - due within one year	11,955	16,916	32,044	2,576
Long-term debt - due within one year	-	518,000	565,000	646,000
Total current liabilities	141,375	821,494	892,830	2,386,621
Noncurrent liabilities:				
Advances from other funds Compensated absences - due in more than one year	47,819	67,666	128,176	2,785,000 10,306
Long term debt - due in more than one year	-	-	12,180,000	7,142,000
Insurance claims payable - due in more than one year	-	-	-	-
Net pension liability Net OPEB liability	782,917 99,648	652,225 100,814	1,696,114 267,975	8,165
Total noncurrent liabilities	930,384	820,705		
Total liabilities			14,272,265	9,945,471
	1,071,759	1,642,199	15,165,095	12,332,092
DEFERRED INFLOWS OF RESOURCES Related to pensions	19,259	16,044	41,723	-
Related to OPEB Related to leases	100,660 4,448,798	101,838	270,696	8,248
Total deferred inflows of resources	4,568,717	117,882	312,419	8,248
NET POSITION (DEFICIT)				
Net investment in capital assets	15,144,186	14,626,144	15,993,068	(1,575,391)
Unrestricted (deficit)	2,701,142	8,339,440	(671,508)	(3,831,880)
Total net position (deficit)	\$ 17,845,328	\$ 22,965,584	\$ 15,321,560	\$ (5,407,271)
See accompanying Notes to the Basic Financial Statements				

## City of Salinas Statement of Net Position (Continued)

#### **Proprietary Funds** June 30, 2024

	Non-Major Permit Services	Total	Governmental Activities Internal Service Funds
ASSETS			
Current assets: Cash and cash equivalents Receivables, net:	\$ 6,215,758	\$ 19,581,004	\$ 9,691,240
Accounts Accrued interest	15,883	1,073,685 251,280	27,549
Excess insurance receivable Leases receivable	-	274,125	-
Prepaid bond insurance Due from other funds			16,831,462
Total current assets	6,231,641	21,180,094	26,550,251
Noncurrent assets:			
Restricted cash and investments Leases receivable, long term Capital assets:		4,502,468	-
Non-depreciable	-	5,921,934	-
Depreciable, net	85,723	59,316,919	
Total capital assets	85,723	65,238,853	
Total noncurrent assets	85,723	69,741,321	_
Total assets	6,317,364	90,921,415	26,550,251
DEFERRED OUTFLOWS OF RESOURCES			
Related to pensions	828,259	1,932,653	644,169
Related to OPEB Loss on refunding of debt	97,213	246,503 85,877	83,493
Total deferred outflows of resources	925,472	2,265,033	727,662
LIABILITIES			
Current liabilities:			
Accounts payable	253,089	781,339	455,376
Interest payable	-	230,973	-
Due to other funds	1,923	1,644,313	-
Deposits payable Compensated absences - due within one year	46,954	48,216 110,445	35,105
Long-term debt - due within one year		1,729,000	55,105
Total current liabilities	301,966	4,544,286	9,238,648
Noncurrent liabilities:		1,5 1 1,200	<u></u>
Advances from other funds	-	2,785,000	_
Compensated absences - due in more than one year	187,818	441,785	140,418
Long term debt - due in more than one year	-	19,322,000	- 27.220.466
Insurance claims payable - due in more than one year Net pension liability	2,348,338	5,479,594	27,229,466 1,826,395
Net OPEB liability	310,348	786,950	266,549
Total noncurrent liabilities	2,846,504	28,815,329	29,462,828
Total liabilities	3,148,470	33,359,615	38,701,476
		20,000,010	
DEFERRED INFLOWS OF RESOURCES Related to pensions	57,767	134,793	44,927
Related to OPEB	313,499	794,941	269,257
Related to leases		4,448,798	
Total deferred inflows of resources	371,266	5,378,532	314,184
NET POSITION (DEFICIT)			
Net investment in capital assets	85,723	44,273,730	_
Unrestricted (deficit)	3,637,377	10,174,571	(11,737,747)
Total net position (deficit)	\$ 3,723,100	\$ 54,448,301	\$ (11,737,747)
See accompanying Notes to the Basic Financial Statements			

#### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

	Major Funds						
	Airport	Industrial Sanitary Waste Sewer		Downtown Parking District			
OPERATING REVENUES:							
Fees Licenses and permits Rental income	\$ 143,233 - 1,985,767	\$ 2,077,267	\$ 3,537,796	\$ - 450,082			
Total operating revenues	2,129,000	2,077,267	3,537,796	450,082			
OPERATING EXPENSES:							
Personnel services Administration Contractual services Supplies Insurance	948,768 50,000 385,076 138,009 21,366	997,118 50,000 675,152 87,453 32,389	2,040,603 100,000 377,390 166,959 55,138	72,830 100,787 1,234,574 7,612 11,541			
Insurance claims Depreciation Other  Total operating expenses	955,744 12,313 2,511,276	493,957 35,092 2,371,161	1,439,016 22,333 4,201,439	562,622 36,325 2,026,291			
OPERATING INCOME	(382,276)		(663,643)	(1,576,209)			
NONOPERATING REVENUES (EXPENSES):							
Investment income (loss) Interest expense	378,256	375,000 (16,001)	19,893 (296,355)	(317,379)			
Other nonoperating revenues (expenses)  Total nonoperating revenues (expenses)	323,454 701,710	508,735 867,734	(2,176) (278,638)	909,209 579,772			
INCOME (LOSS) BEFORE TRANSFERS	319,434	573,840	(942,281)	(996,437)			
TRANSFERS:							
Transfers in Transfers out Transfers from fiduciary funds	(120,522) 	1,078,834 (1,168,573)	(501,271)	393,000 (33,808) 950,640			
Total transfers	(120,522)	(89,739)	(501,271)	1,309,832			
Changes in net position	198,912	484,101	(1,443,552)	313,395			
NET POSITION (DEFICIT):							
Beginning of year, as originally reported	17,646,416	22,481,483	16,765,112	(5,720,666)			
Restatement (Note 23)							
Beginning of year, as restated	17,646,416	22,481,483	16,765,112	(5,720,666)			
End of year	\$ 17,845,328	\$ 22,965,584	\$ 15,321,560	\$ (5,407,271)			

## Statement of Revenues, Expenses, and Changes in Fund Net Position (Continued) Proprietary Funds

	Non-Major Permit Services		
OPERATING REVENUES:			
Fees	\$ 4,246,12	26 \$ 10,004,422	\$ 6,500,476
Licenses and permits	1,638,15	2,088,235	-
Rental income		- 1,985,767	
Total operating revenues	5,884,27	79 14,078,424	6,500,476
OPERATING EXPENSES:			
Personnel services	2,734,89	6,794,209	2,668,352
Administration	56,65		-
Contractual services	725,40		137,217
Supplies	24,02		894,681
Insurance	114,37		5,711,253
Insurance claims Depreciation	28,72	2 490 069	12,097,093
Other	6,25		187,807
Total operating expenses	3,690,32		21,696,403
OPERATING INCOME	2,193,95	(722,070)	(15,195,927)
NONOPERATING REVENUES (EXPENSES):			
Investment income (loss)	152,49		384,820
Interest expense		- (629,735)	<u>-</u>
Other nonoperating revenues (expenses)	404,68		(305,171)
Total nonoperating revenues (expenses)	557,1	2,427,755	79,649
INCOME (LOSS) BEFORE TRANSFERS	2,751,12	29 1,705,685	(15,116,278)
TRANSFERS:			
Transfers in		- 1,471,834	8,610,000
Transfers out	(291,78	30) (2,115,954)	(2,250,000)
Transfers from fiduciary funds		- 950,640	-
Total transfers	(291,78	306,520	6,360,000
Changes in net position	2,459,34	2,012,205	(8,756,278)
NET POSITION (DEFICIT):			
Beginning of year, as originally reported	1,263,75	52,436,096	6,018,531
Restatement (Note 23)			(9,000,000)
Beginning of year, as restated	1,263,75	52,436,096	(2,981,469)
End of year	*		
Liid of year	\$ 3,723,10	<del>φ 54,440,5</del> 01	\$ (11,737,747)

#### **Statement of Cash Flows**

#### Proprietary Funds For the Year Ended June 30, 2024

	Major Funds							
		Airport	Industrial Sanitary Waste Sewer		Downtown Parking District			
CASH FLOWS FROM OPERATING ACTIVITIES:								
Receipts from customers and users Payments to suppliers Payments to employees for services Payments to claimants	\$	2,062,501 (588,689) (939,752)	\$	2,338,383 (1,326,562) (769,873)	\$	3,685,566 (700,306) (1,902,661)	\$	557,521 (1,418,624) (74,969)
Other		(12,313)		(35,092)		(22,333)		(36,325)
Net cash provided (used) by operating activities		521,747		206,856		1,060,266		(972,397)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	<b>5:</b>							
Borrowing from other funds		_		_		11,595		_
Repayment to other funds		(28,535)		(58,622)		-		(281,370)
Other		323,454		508,735		(2,176)		909,209
Transfers from other funds		-		1,078,834		-		1,343,640
Transfers to other funds		(120,522)		(1,168,573)		(501,271)		(33,808)
Net cash provided by (used in) noncapital financing activities		174,397		360,374		(491,852)		1,937,671
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:								
Acquisition of capital assets		(363,418)		(384,626)		_		-
Proceeds from the sale of assets		-		-		-		3,471
Payment on capital debt and loans payable		-		(497,000)		(565,000)		(625,000)
Interest paid on capital debt and borrowings				(21,721)		(297,533)		(329,111)
Net cash (used in) capital and related financing activities		(363,418)		(903,347)		(862,533)		(950,640)
CASH FLOWS FROM INVESTING ACTIVITIES:								
Investment income (loss)		210,495		411,612		25,642		-
Activity from leases		(96,316)						-
Net cash provided by investing activities		114,179		411,612		25,642		_
Net change in cash and cash equivalents		446,905		75,495		(268,477)		14,634
CASH AND CASH EQUIVALENTS:								
Beginning of year		2,319,962		9,212,999		1,025,732		537,996
End of year	\$	2,766,867	\$	9,288,494	\$	757,255	\$	552,630
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION:								
Cash and cash investments	\$	2,766,867	\$	9,288,494	\$	757,255	\$	552,630
Total cash and cash equivalents	\$	2,766,867	\$	9,288,494	\$	757,255	\$	552,630

#### Statement of Cash Flows (Continued)

### **Proprietary Funds**

	Non-Major Permit Services	Total	Governmental Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from customers and users Payments to suppliers Payments to employees for services Payments to claimants Other	\$ 5,884,781 (782,344) (2,247,975)	\$ 14,528,752 (4,816,525) (5,935,230) - (112,317)	\$ 6,500,476 (2,426,901) (2,318,103) (10,973,058) (187,807)
Net cash provided (used) by operating activities	2,848,208	3,664,680	(9,405,393)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Borrowing from other funds Repayment to other funds Other Transfers from other funds Transfers to other funds Net cash provided by (used in) noncapital financing activities	(1,377) 404,680 - (291,780) 111,523	11,595 (369,904) 2,143,902 2,422,474 (2,115,954) 2,092,113	(781,837) (305,171) 8,610,000 (2,250,000) 5,272,992
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition of capital assets Proceeds from the sale of assets Payment on capital debt and loans payable Interest paid on capital debt and borrowings Net cash (used in) capital and related financing activities	- - - - -	(748,044) 3,471 (1,687,000) (648,365) (3,079,938)	- - - - -
CASH FLOWS FROM INVESTING ACTIVITIES:			
Investment income (loss) Activity from leases	159,525	807,274 (96,316)	422,627
Net cash provided by investing activities	159,525	710,958	422,627
Net change in cash and cash equivalents	3,119,256	3,387,813	(3,709,774)
CASH AND CASH EQUIVALENTS:			
Beginning of year	3,096,502	16,193,191	22,401,014
End of year	\$ 6,215,758	\$ 19,581,004	\$ 18,691,240
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION:			
Cash and cash investments	\$ 6,215,758	\$ 19,581,004	\$ 9,691,240
Total cash and cash equivalents	\$ 6,215,758	\$ 19,581,004	\$ 9,691,240

#### Statement of Cash Flows (Continued)

### **Proprietary Funds**

				Major	Func	ls		
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:		Airport		Industrial Waste		Sanitary Sewer		Downtown Parking District
Operating income	\$	(382,276)	\$	(293,894)	\$	(663,643)	\$	(1,576,209)
Adjustments to reconcile operating income to net		( ) )		( ) )		(,,		( ) , ,
cash provided by (used in) operating activities:								
Depreciation/amortization		955,744		493,957		1,439,016		562,622
Changes in operating assets and liabilities, and								
deferred outflows and inflows of resources:								
Accounts receivable, net		(60,160)		261,116		147,770		107,439
Deferred outflows - related to pensions		21,321		(81,235)		46,347		-
Deferred outflows - related to OPEB		10,638		9,753		24,354		1,915
Accounts payable		5,762		(481,568)		(819)		(64,110)
Deposits payable		(6,339)		-		-		-
Insurance claims payable		-		-		-		-
Compensated absences		(42,057)		29,181		16,087		3,525
Net pension liability		52,901		287,028		114,224		-
Net OPEB liability		(25,370)		(22,651)		(55,519)		(5,192)
Deferred inflows - related to pensions		(9,529)		1,643		(20,658)		-
Deferred inflows - related to OPEB		1,112		3,526		13,107		(2,387)
Total adjustments		904,023		500,750		1,723,909		603,812
Net cash provided by (used in) operating activities	\$	521,747	\$	206,856	\$	1,060,266	\$	(972,397)

#### Statement of Cash Flows (Continued)

### **Proprietary Funds**

RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:		Non-Major Permit Services Total		Governmental Activities Internal Service Funds	
Operating income	\$	2,193,952	\$	(722,070)	\$ (15,195,927)
Adjustments to reconcile operating income to net	Ф	2,193,932	Ф	(722,070)	\$ (13,193,927)
cash provided by (used in) operating activities:					
Depreciation/amortization		28,729		3,480,068	_
Changes in operating assets and liabilities, and		20,729		2,.00,000	
deferred outflows and inflows of resources:					
Accounts receivable, net		502		456,667	_
Deferred outflows - related to pensions		(134,040)		(147,607)	(49,102)
Deferred outflows - related to OPEB		33,125		79,785	16,275
Accounts payable		138,110		(402,625)	238,663
Deposits payable		-		(6,339)	-
Insurance claims payable		-		-	5,201,622
Compensated absences		28,178		34,914	29,281
Net pension liability		644,590		1,098,743	365,985
Net OPEB liability		(78,995)		(187,727)	(31,476)
Deferred inflows - related to pensions		(9,420)		(37,964)	(12,663)
Deferred inflows - related to OPEB		3,477		18,835	31,949
Total adjustments		654,256		4,386,750	5,790,534
Net cash provided by (used in) operating activities	\$	2,848,208	\$	3,664,680	\$ (9,405,393)

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#### **Fiduciary Funds Financial Statements**

Fiduciary Funds are used to account for assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs. The City maintains the following Fiduciary Funds:

#### PRIVATE PURPOSE TRUST FUNDS

These funds are used to account for any trust arrangement not properly reported in a pension trust fund under which principal and income benefit individuals, private organizations, or other governments. This fund also accounts for the Successor Agency of the former Redevelopment Agency which was dissolved on January 31, 2012 pursuant to state law.

#### PENSION TRUST FUNDS

These funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, or other employee benefit plans. The City's only pension trust fund is the Deferred Compensation Fund; which allows City employees to invest in trust deeds that are managed by the City with the oversight of an investment committee that is made up of representatives from each of the bargaining units.

#### **CUSTODIAL FUNDS**

These funds are used to account for assets held in an agent capacity by the City for individuals, private organizations, other governments and/or other funds that are not required to be reported in pension trust funds, investment trust funds, or private-purpose trust funds.

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#### City of Salinas Statement of Fiduciary Net Position Fiduciary Funds June 30, 2024

	Private Purpose Trust Funds		Pension Trust Fund	Custodial Funds		Fiduciary Funds Total
ASSETS						
Cash and investments	\$	3,098,793	\$ 13,646,453	\$	206,270	\$ 16,951,516
Restricted cash and investments held by fiscal agent		-	523,700		-	523,700
Receivables, net:						
Accounts		68,828	-		-	68,828
Interest		6,999	13,730		-	20,729
Loans and notes receivable		6,999	-		-	6,999
Land and properties held for resale			1,039,000		-	1,039,000
Total assets		3,181,619	15,222,883		206,270	18,610,772
LIABILITIES						
Accounts payable		129,313	_		173,940	303,253
Deposits payable		354,153	_		-	354,153
Unearned revenue		812,539	_		-	812,539
Long-term debt:						
Due in more than one year		157,500			-	 157,500
Total liabilities		1,453,505			173,940	1,627,445
NET POSITION						
Restricted for:						
Pensions		_	15,222,883		_	15,222,883
Individuals and organizations		1,885,015	-		32,330	1,917,345
Total net position	\$	1,885,015	\$ 15,222,883	\$	32,330	\$ 17,140,228

# City of Salinas Statement of Change in Fiduciary Net Position Fiduciary Funds

	Private Purpose Trust Funds		Pension Trust Fund		Custodial Funds		Total Fiduciary Funds	
ADDITIONS:								
Taxes	\$	4,005,146	\$	-	\$	446,664	\$	4,451,810
Contributions:								
Plan members		-		-		342,320		342,320
Employer		-		1,208,193		-		1,208,193
Private donations		1,798,599		-		-		1,798,599
Investment earnings (loss)		118,575		1,642,568		-		1,761,143
Total additions		5,922,320		2,850,761		788,984		9,562,065
DEDUCTIONS:								
Expenses		480,896		_		216,131		697,027
Benefit payments		-		1,586,100		-		1,586,100
Payments on behalf of trustees		1,810,357		-		-		1,810,357
Contributions to other agencies		2,914,434		-		-		2,914,434
Payments to City		950,640		-		-		950,640
Assessments disbursed to other governments		-		-		446,664		446,664
Total deductions		6,156,327		1,586,100		662,795		8,405,222
Change in net position		(234,007)		1,264,661		126,189		1,156,843
NET POSITION (DEFICIT):								
Beginning of year		2,119,022		12,919,222		(93,859)		14,944,385
End of year	\$	1,885,015	\$	14,183,883	\$	32,330	\$	16,101,228

NOTES TO THE BASIC FINANCIAL STATEMENTS

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#### Note 1 – Summary of Significant Accounting Policies

The basic financial statements of the City of Salinas, California (City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below:

### A. Financial Reporting Entity

The City was incorporated as a chapter City on March 4, 1874. The City operates under a Council Manager form of government and proves the following services as authorized: Public Safety, Public Works, Recreation Parks, Library and General Government Administrative Services. The City also operates as Airport, a Downtown Parking District, a Sanitary Sewer System, a Water Utility, a Storm Sewer System, and an Industrial Waste Facility.

The basic financial statements of the City, include the financial activities of the City (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of their operational or financial relationship with the City. The blended component unit, although a legally separate entity, is, in substance, part of the City's operations and so data from this unit is combined with data of the primary government. The City has no discretely presented component units. The City and its blended component unit have June 30 year ends.

## **Blended Component Unit**

The financial reporting entity consists of the primary government, the City, and its component unit. Component units are legally separate entities for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the primary government is accountable and their exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Blended component units, although legally separate entities, are, in substance part of the government's operation and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

Although the following are legally separate from the City, they have been "blended" as though they are part of the City because the component unit's governing body is substantially the same as the City's and there is a financial benefit or burden relationship between the City and the component unit; management of the City has operational responsibilities for the component units; and/or the component units provide services entirely, or almost entirely, to the City or otherwise exclusively, or almost exclusively, benefits the City, even though it does not provide services directly to it.

<u>The Salinas Public Financing Authority (Authority)</u> – The Authority was established October 6, 1992 pursuant to a Joint Exercise of Powers Agreement by and between the City and the City of Salinas Redevelopment Agency, which is now the Salinas Successor Agency to the former Redevelopment Agency. It was established to refund Central City Revitalization Project tax allocation bonds. The Authority's purpose is to assist with financing or refinancing of certain public capital facilities within the City.

The Authority is controlled by the City and has the same governing body as the City, which also performs all accounting and administrative functions for the Authority. The financial activities of the Authority are included in the City's Debt Service and Enterprise Funds. A financial report is not issued by the Authority.

### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### B. Basis of Presentation, Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures or expenses, as appropriate. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained in accordance with legal and managerial requirements.

#### **Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of governmental and business-type activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in Net Position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from non-exchange transactions are recognized in accordance with the requirements of U.S. GAAP.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program. Program revenues for the City are classified in three categories:

- Charges for services
- > Operating grants and contributions
- > Capital grants and contributions

Certain eliminations have been made to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities and Changes in Net Position, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- ➤ Due to/from other funds
- ➤ Advances to/from other funds
- > Transfers in/out

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

## **Governmental Fund Financial Statements**

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. An accompanying schedule is presented to reconcile and explain the differences in Net Position as presented in these statements to the net position presented in the Government-Wide Financial Statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Measurable means that the amounts can be estimated, or otherwise determined. Available means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The City uses an availability period of 60 days for all revenues except grants, which use a six-month availability period.

Sales taxes, property taxes, franchise taxes, gas taxes, motor vehicle in-lieu, transient occupancy taxes, grants and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period to the extent normally collected within the availability period. Other revenue items are considered to be measurable and available when cash is received by the government.

Revenue recognition is subject to the measurable and available criteria for the governmental funds in the fund financial statements. Exchange transactions are recognized as revenues in the period in which they are earned (i.e., the related goods or services are provided). Locally imposed derived tax revenues are recognized as revenues in the period in which the underlying exchange transaction upon which they are based takes place. Imposed non-exchange transactions are recognized as revenues in the period for which they were imposed. If the period of use is not specified, they are recognized as revenues when an enforceable legal claim to the revenues arises or when they are received, whichever occurs first. Government-mandated and voluntary non-exchange transactions have been recognized as revenues when all applicable eligibility requirements have been met.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

The City reports the following major governmental funds:

- General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in any other funds.
- American Rescue Plan Act (ARPA)Special Revenue Fund On March 11, 2021, President Biden signed the American Rescue Plan Act, which will provide the City with approximately \$51 million in relief funds. This fund accounts for the revenues and expenditures of ARPA proceeds.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

### **Governmental Fund Financial Statements (Continued)**

- Housing and Urban Development Grant Special Revenue Fund accounts for the use of Community
  Development Block Grant funds received from the federal government. Other revenues in this fund include
  repayments of commercial and residential loans and rental income from City property. Funds are used for
  programs or projects that increase affordable housing and benefit people with special needs such as senior and
  handicapped citizens.
- Capital Projects Fund accounts for all capital project expenditures. Funds are transferred in from various other funds after expenditures are made. This revolving fund was established with \$2,000,000 and is used to advance capital project expenditures prior to reimbursement of Federal, State, and other construction grants and bond financing.
- 2019 Special Tax Bond Monte Bella Debt Service Fund is used to accumulate monies for the principal and interest payments for the 2019 Special Tax Bonds to finance the acquisition and/or construction of certain public facilities and improvements within the Community Facilities District No. 2016-1 (Monte Bella) Area No. 1-3. The annual levy of special taxes on that area would be used to pay for principal and interest payments on the bonds.

### **Proprietary Fund Financial Statements**

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the costs of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

A separate column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities and business-type activities in the Government-Wide Financial Statements.

The City reports the following major enterprise funds:

- Airport Fund is used to account for the enterprise operations of the City-owned airport.
- *Industrial Waste Fund* is used to account for the enterprise operations of the City-operated Industrial Wastewater Treatment Facility.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

### **Proprietary Fund Financial Statements (Continued)**

- Sanitary Sewer Fund is used to account for the maintenance of the City's sanitary sewer collection system, which is funded by user fees and by the Monterey Regional Water Pollution Control Agency sewer user fees.
- Downtown Parking District Fund is used to account for revenues, operating expenses and debt service associated with the City's parking facilities. The City's paid parking facilities include the Monterey Street Parking Structure, the Salinas Street Garage and four parking lots.

The City's internal service funds include five individual funds which provide services directly to other City funds. These areas of service include risk management, general insurance, workers' compensation, general liability, and fleet maintenance. The Internal Service Funds account for financing of goods and services provided by one department to other departments of the City on a cost-reimbursement basis.

#### **Fiduciary Fund Financial Statements**

Fiduciary fund financial statements include a Statement of Net Position and a Statement of Changes in Fiduciary Net Position. The City's fiduciary funds represent private purpose trust funds, pension trust funds, and custodial funds. These funds are accounted for on the full accrual basis of accounting.

Fiduciary fund types are accounted for according to the nature of the fund.

<u>Private Purpose Trust Funds</u> are a fiduciary fund type used to account for resources held and administrated under trust or similar arrangement for the benefits of individuals, private organizations, or other governments. The City reports the following private purpose trust funds:

- Successor Agency Redevelopment Obligation Retirement Fund was created to serve as a custodian for the assets and to wind down the affairs of the RDA on February 1, 2012, pursuant to Assembly Bill x1 26. Its purpose is to expeditiously wind down the affairs of the dissolved Community Development Commission of the City of Rohnert Park (Commission) subject to the direction of a seven-member Oversight Board. This fund accounts for the receipt of property tax revenues pursuant to the Redevelopment Dissolution Act and the assets transferred from the Commission. The Successor Agency's assets can only be used to pay enforceable obligations in existence at the date of dissolution pursuant to the Recognized Obligation Payment Schedules approved by the California Department of Finance (DOF) under the Redevelopment Dissolution Act.
- Successor Agency Administration This fund accounts for the administrative activities of the Successor Agency to the former Salinas Redevelopment Agency which was dissolved on February 1, 2012 in accordance with AB 1x26 (enacted June 28, 2011).
- Other Private Purpose Trust Funds These funds are used to account for other trust arrangements not properly reported in a pension trust fund under which principal and income benefit individuals, private organizations, or other governments. The City accounts for the following trust funds: Community Center, Monterey Regional Water Pollution Control Agency (MRWPCA) Fees, Sales Tax, Payroll Taxes, Developer Deposits, Evidence Room, Construction Bonds, Monterey County Tourism Improvement District, Leadership Salinas, and miscellaneous.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

### B. Basis of Presentation, Accounting and Measurement Focus (Continued)

### **Fiduciary Fund Financial Statements (Continued)**

<u>Pension Trust Fund</u> is used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, or other employee benefit plans. The City's only pension trust fund is the Deferred Compensation Fund; which allows City employees to invest in trust deeds that are managed by the City with the oversight of an investment committee that is made up of representatives from each of the bargaining units.

<u>Custodial Funds</u> are used to account for assets held in an agent capacity by the City for individuals, private organizations, other governments and/or other funds that are not required to be reported in pension trust funds, investment trust funds, or private-purpose trust funds.

#### C. Cash, Cash Equivalents, and Investments

<u>Cash and Cash Equivalents</u> - Cash and cash equivalents are considered to be amounts in demand deposits, and short-term investments with original, maturity of three months or less from the date of acquisition. For purposes of both the balance sheet and statements of cash flows, cash and cash equivalents include not only currency on hand, but deposits in the City's cash and investment pool. These deposits have the same characteristics for the participating funds as demand deposit accounts, in that the funds may deposit additional cash at any time and also effectively withdraw cash at any time without prior notice or penalty. Cash and cash equivalents also include restricted cash and money market funds held by fiscal agents. For purposes of cash flows, the City considers all liquid market investments with maturities of one year or less at time of purchase to be cash equivalents. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

The City pools cash resources from all funds in order to facilitate and maximize the management of cash. The balance in the pooled cash account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other fixed income investments with varying terms. Interest earned on investments is allocated to all funds based on average cash and investment balances.

Investments are presented at fair value except as noted below. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. Money market investments (such as short–term, highly liquid debt instruments including bankers' acceptances) and securities (notes, bills, and obligations of the U.S. government and its agencies), and participating interest-earning investment contracts (such as negotiable certificates of deposit and repurchase agreements) that have a remaining maturity at the time of purchase of one year or less, are reported at amortized cost, which approximates fair value.

For purposes of the statement of cash flows, amounts reported as cash and cash equivalents, include amounts on deposit in the City pool and any short-term, highly liquid investments that are both readily convertible to known amounts of cash or so near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

### **Note 1 – Summary of Significant Accounting Policies (Continued)**

## C. Cash, Cash Equivalents, and Investments (Continued)

<u>Investment held in Local Agency Investment Fund</u> - The City participates in the Local Agency Investment Fund ("LAIF"), an investment pool managed by the State of California. LAIF has invested portions of the pool funds in structured notes and asset-backed securities. LAIF's investments are subject to credit risk with the full faith and credit of the State of California collateralizing these investments. In addition, these structured notes and asset-backed securities are subject to market risk as a result of changes in interest rates.

LAIF determines fair value on its investments portfolio based on market quotations for those securities where market quotations are readily available and based on amortized cost or best estimate for those securities where market value is not readily available.

The City valued its investments in LAIF as of June 30, 2024, by multiplying its account balance with LAIF times a fair value factor determined by LAIF for all LAIF participants by total aggregate amortized cost.

Other Investments - Investments in nonparticipating interest earning contracts (certificate of deposits) are reported at cost, and all other investments are reported at fair value. Fair value is defined as the amount the City could reasonably expect to receive for an investment in a current sale between a willing buyer and seller and is generally measured by quoted market prices.

<u>Deferred Compensation</u> - The Deferred Compensation Plan is invested in deeds of trust secured by real or personal property and in real estate holdings. The trust deeds are considered nonparticipating interest earning investments and are reported at fair market value.

#### D. Restricted Cash and Investments

Certain restricted cash and investments are held by fiscal agents or the City for the redemption of bonded debt and for acquisition and construction of certain capital projects.

#### E. Fair Value Measurement

U.S. GAAP establishes a framework for measuring fair value, and establishes disclosures about fair value measurement. Investments, unless otherwise specified, recorded at fair value in the Statements of Net Position, are categorized based upon the level of judgment associated with the inputs used to measure their fair value.

## F. Interfund Transactions

Interfund transactions are reflected as loans, services provided, reimbursements and/or transfers. Loans and balances related to unsettled service transactions are reported as receivables and payables as appropriate, are subject to elimination upon consolidation of similar fund types, and are referred to as either "due to/from other funds," i.e., the current portion of interfund loans and unsettled service transactions, or "advances to/from other funds," i.e., the noncurrent portion of interfund loans. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

Services provided are deemed to be at market or near market rates and are treated as revenues and expenditures/expenses. Reimbursements are defined as when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide presentation.

### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### G. Receivables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Invoices that remain unpaid after 90 days may be referred to collections. An invoice sent to collection is written off.

#### H. Leases

The City is a lessor for leases of land and recognizes leases receivable and deferred inflows of resources in the financial statements. Variable payments based on future performance or usage of the underlying asset are not included in the measurement of the lease receivable.

At the commencement of a lease, the lease receivable is measured at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflows of resources are initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflows of resources are recognized as revenue over the life of the lease term in a systematic and rational method.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses the average of the LAIF rate and the incremental borrowing rate (IBR) provided by the City's financial institution at the current rate at the time a new lease is executed.
- The lease term includes the noncancelable period of the lease plus any option periods that are likely to be exercised.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

### I. Subscription-Based Information Technology Arrangements (SBITAs)

The City has a policy to recognize a SBITA liability and a right-to-use subscription asset (SBITA asset) in our financial statements with an initial, individual value of \$5,000 or more with a subscription term greater than one year.

At the commencement of a subscription, when the subscription asset is placed into service, the SBITA liability is measured at the present value of payments expected to be made during the subscription term. Future subscription payments are discounted using the City's incremental borrowing rate and the City recognizes amortization of the discount on the subscription liability as interest expense in subsequent financial reporting periods.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

## I. Subscription-Based Information Technology Arrangements (SBITAs) (Continued)

SBITA assets are measured as the sum of the initial subscription liability, payments made to the SBITA vendor before the commencement of the lease term, and capitalizable implementation costs less any incentives received from the SBITA vendor at or before the commencement of the subscription term. Subscription assets are amortized using the straight-line method over the subscription term.

Key estimates and judgments related to SBITAs include how the City determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The City uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the SBITA vendor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for SBITAs.
- The subscription term includes the period during which the City has a noncancelable right to use the underlying IT asset. The subscription term also includes periods covered by an option to extend if it is reasonably certain to be exercised.
- Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option years that the City is reasonably certain to exercise. The City monitors changes in circumstances that would require a remeasurement of a subscription and will remeasure any subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use subscription assets are reported along with other capital assets and subscription liabilities are reported as long-term debt on the statement of net position.

## J. Special Assessment Districts

Special assessments are recorded as receivables when they become a lien on property. Special assessments not considered available are recorded as receivables and offset by unearned revenues. In general, special assessments and special tax bonds are fully secured by liens against the privately owned properties benefited by the improvement for which the bonds were issued. There is no reserve for delinquent receivables since priority liens exist against the related properties and hence the City's management believes value will ultimately be received by the City.

#### K. Prepaid Bond Insurance, Original Issue Discounts and Premiums, Gain/Loss on Refunding

Prepaid bond insurance costs are amortized using the straight-line method over the life of the bonds. Amortization of these balances are recorded as a component of operating expenses.

In the government-wide, proprietary fund and fiduciary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, proprietary fund and fiduciary fund financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Original issue premiums are amortized using the straight-line method over the life of the bonds. Gains or losses from refunding of debt are reported as deferred inflows or outflows of resources and amortized over the shorter of the life of the refunded debt or new refunding debt. Amortization of these balances are recorded as a component of interest expense.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

### K. Prepaid Bond Insurance, Original Issue Discounts and Premiums, Gain/Loss on Refunding (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### L. Capital Assets

Capital assets include land, buildings, improvements, vehicles and equipment, infrastructure, and all other tangible and intangible assets that are used in operations and that have initial useful lives in excess of one year. Capital assets are reported in the applicable governmental or business-type activity columns in the government-wide financial statements, the proprietary funds' statement of net position, and the private-purpose trust fund. Capital assets are defined as assets with an initial individual cost of more than \$10,000 for general capital assets and \$100,000 for major infrastructure assets, and an estimated useful life in excess of one year.

Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value, market based entry price at the time of contribution. Capital outlay is recorded as expenditures of the governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. Amortization of assets acquired under capital leases is based on the shorter of the lease term or the estimated useful life of the asset and is included in depreciation and amortization.

Buildings, improvements, infrastructure, vehicles and equipment, and furniture and fixtures are depreciated using the straight-line method (depreciation is calculated starting with the month following the date the asset was placed in service) over the following estimated useful lives:

Asset Type	Years
Buildings and improvements	20-50
Other improvements	15-45
Infrastructure	10-50
Machinery and equipment	5-20

#### M. Land and Properties Held for Resale

Land and properties held for resale is being carried at cost, but no greater than the net realizable value. In the fund financial statements, this amount is recorded as a restricted portion of fund balance due to externally imposed grantor restrictions.

#### N. Restricted Assets

Assets that are restricted for specific uses by bonded debt requirements, grant provisions or other requirements are classified as restricted because their use is limited by applicable bond covenants or agreements.

### O. Claims Payable

Claims and judgments are recognized as expenditures when it is probable that the liability has been incurred and the amount of the loss can be reasonably estimated. This liability is recorded in the internal service fund that accounts for the City's self-insurance activities.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### P. Compensated Absences

Vacation, compensatory time, and related benefits are accrued as determined by the agreement between the City and the respective employees' collective bargaining group. For governmental funds, compensated absence obligations are recorded in the appropriate governmental funds when due. The portion not currently due is recorded in the government-wide financial statements. For proprietary funds, compensated absences are expensed when earned by employees. At year-end, the accrued but unpaid compensated absence obligations are recorded as current and non-current liabilities in the appropriate proprietary funds.

Eligible employees may accrue a maximum of 600 annual leave hours (75 days). Any hours accumulated in excess of 600 hours are paid at the employee's adjusted hourly rate of pay. For the Firefighter group the maximum is 840 hours for 56 hour shift employees and 600 for 40 hour shift employees. Employees with fewer than 20 years of service may request pay in lieu of annual leave up to a maximum of 10 days. Employees with more than 20 years of service may request a maximum of 15 days' pay in lieu of annual leave.

### **Government-Wide Financial Statements**

For governmental and business-type activities, compensated absences are recorded as expenses when earned.

### **Governmental Fund Financial Statements**

For governmental funds, compensated absences are recorded as expenditures in the year paid. The General Fund is typically used to liquidate compensated absences. In proprietary funds, compensated absences are expensed to the various funds in the period they are earned, and such fund's share of the unpaid liability is recorded as a long-term liability of the fund.

#### O. Long-Term Debt and Other Long-Term Obligations

## **Government-Wide Financial Statements and Proprietary Fund Financial Statements**

In the Government-Wide Financial Statements and the proprietary fund types in the Fund Financial Statements, long-term debt and other obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net positions. Bond premiums and discounts are deferred and amortized over the life of the bonds using effective interest methods. Bonds payable are reported net of the applicable bond premium or discount. In the governmental funds statement of revenue, expenditures and changes in fund balance, issuance of debt is recorded as another financing source (use) in the respective fund. Issuance costs and payment of principal are reported as debt service expenditures.

### **Governmental Fund Financial Statements**

The governmental fund financial statements do not present long-term debt but are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position. Governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Debt issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

### R. Unearned Revenue

Unearned revenues arise when the City receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures or when monies are received before the related services are performed. In subsequent periods, when both revenue recognition criteria are met or when the City has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

#### S. Deferred Outflows and Inflows of Resources

The Statement of Net Position and Balance Sheet – Governmental Funds reports separate sections for Deferred Outflows of Resources, and Deferred Inflows of Resources, when applicable.

Deferred Outflows of Resources – represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

Deferred Inflows of Resources – represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### T. Net Position and Fund Balance

#### **Net Position Classifications**

In the government-wide financial statements, net position is classified in three categories:

Net Investment in Capital Assets – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and amortization, outstanding balances of debt and any debt-related deferred outflows and inflows of resources that are attributable to the acquisition, construction, or improvement of these assets reduce the balance of this category.

Restricted Net Position – This category consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

*Unrestricted Net Position* – This category represents net position of the City that is not restricted for any project or purpose and does not meet the criteria for "net investment in capital assets."

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Fund Balances Classifications**

As prescribed by U.S. GAAP, governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balances for governmental funds are made up of the following:

Nonspendable Fund Balance – includes amounts that cannot be spent because they are either (a) not in a spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: prepaid items and long-term loans and notes receivable.

#### Note 1 – Summary of Significant Accounting Policies (Continued)

### T. Net Position and Fund Balance (Continued)

### **Fund Balances Classifications (Continued)**

Restricted Fund Balance – includes amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

Committed Fund Balance – includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of an ordinance, commit fund balances. Commitments may be changed or lifted only by the City Council taking the same formal actions that imposed the original constraint occurring no later than the close of the reporting period.

Assigned Fund Balance – includes amounts intended to be used by the City for specific purposes through budgetary actions or delegation of authority by the City Council. Intent is expressed by the City Council or an official to whom the City Council has delegated the authority (generally, the City Manager) to assign amounts to be used for specific purposes. This is also the classification for residual funds in the governmental funds other than General Fund.

*Unassigned Fund Balance* – includes the residual classification for fund balance, which includes all amounts not reported as nonspendable, restricted, committed, or assigned. The General Fund may report either a positive or negative unassigned fund balance. Unassigned amounts are available for any purpose. Other governmental funds may report only negative unassigned fund balances if expenditures incurred for specific purposes exceeded amounts restricted, committed or assigned for those purposes. Other governmental funds may not report positive unassigned fund balances.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance categories, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

### U. Property Taxes

Property taxes are collected on behalf of and remitted to the City by the County of Monterey (the "County"). The amount of property tax levies is restricted by Article 13A of the California State Constitution (commonly referred to as Proposition 13). The County assesses property values, levies, bills, and collects the related property taxes as follows:

	Secured	Unsecured
Lien Dates	January 1	January 1
Levy Dates	January 1	January 1
Due Dates	50% on November 1	July 1
	50% on February 1	
Delinquent after	December 10 (for November)	August 31
	April 10 (for February)	

The City does not have the ability to control the levy rate or the amount of property taxes remitted by the County because these are governed by State law.

### Note 1 – Summary of Significant Accounting Policies (Continued)

#### U. Property Taxes (Continued)

The City has not elected to participate in the "Teeter Plan" offered by the County whereby cities receive 100% of secured property and supplemental property taxes levied in exchange for foregoing any interest and penalties collected on the related delinquent taxes. The City retains the right to any interest and penalties collected on the related delinquent taxes. Accordingly, property tax revenues are recognized in the fiscal period for which they are levied and collected, adjusted for any amounts deemed uncollectible and amounts expected to be collected more than 60 days after the fiscal year.

General property taxes are based on either a flat 1% rate applied to the fiscal year 1976 full value of the property or on 1% of the sales price of the property on sales transactions and construction that occur after the fiscal year 1976 valuation. Assessed values on properties (exclusive of increases related to sales and construction) can rise at a maximum of 2% per year depending on increases in the consumer price index.

#### V. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The following timeframes are used for pension reporting:

#### CalPERS Pension Plans

Valuation date June 30, 2022 Measurement date June 30, 2023

Measurement period July 1, 2022 to June 30, 2023

#### NY Life Pension Plan

Valuation date September 1, 2023 Measurement date August 31, 2023

Measurement period September 1, 2022 to August 31, 2023

Gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense. The amortization period differs depending on the source of the gain or loss. The difference between projected and actual earnings is amortized straight-line over 5 years. All other amounts are amortized straight-line over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) as of the beginning of the measurement period.

### W. Other Postemployment Benefits ("OPEB")

For the purpose of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's OPEB Plan and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments, which are reported at amortized cost.

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

### W. Other Postemployment Benefits ("OPEB") (Continued)

The following timeframes are reported OPEB reporting:

**OPEB** 

Valuation date June 30, 2023 Measurement date June 30, 2023

Measurement period July 1, 2022 to June 30, 2023

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The amortization period differs depending on the sources of gain or loss. The difference between projected and actual earnings is amortized on a straight-line basis over 5 years. All other amounts are amortized on a straight-line basis over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) at the beginning of the measurement period.

#### X. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General, Special Revenue, and Capital Projects Funds. Encumbrances outstanding at year-end are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

### Y. Use of Accounting Estimates

The preparation of the basic financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of revenues and expenses. Actual results could differ from these estimates and assumptions.

#### Z. Self-Insurance

The City is self-insured for workers' compensation, general, automobile, and public liability claims. The City's estimated liability for claims as of June 30, 2024 is based on the claim manager's estimate of probable losses plus an amount estimated for incurred but not reported claims. An Internal Service Fund is used to account for the collection of premiums from various City departments related to workers' compensation claims and general claims liabilities. Premiums are established based on historical claims experience. Additionally, the City contracts with third party administrators for claims management.

### Note 1 – Summary of Significant Accounting Policies (Continued)

### AA.Implementation of New GASB Pronouncements For the Year Ended June 30, 2024

During fiscal year ended June 30, 2024, the City implemented the following new GASB Pronouncements:

GASB Statement No. 100 – In June 2022, GASB issued Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. Application of this statement did not have a significant effect on the City's financial reporting for the fiscal year ended June 30, 2024.

#### **BB.** Upcoming GASB Pronouncements

In the next two years, the City will implement the following GASB Pronouncements:

GASB Statement No. 101 – In June 2022, GASB issued Statement No. 101, Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Application of this statement is effective for the City's fiscal year ending June 30, 2025.

GASB Statement No. 102 – In December 2023, GASB issued Statement No. 102, Certain Risk Disclosures. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. Application of this statement is effective for the City's fiscal year ending June 30, 2025.

GASB Statement No. 103 – In December 2023, GASB issued Statement No. Financial Reporting Model Improvements. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. Application of this statement is effective for the City's fiscal year ending June 30, 2026.

GASB Statement No. 104 – In September 2024, GASB issued Statement No. 104, Disclosure of Certain Capital Assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, Leases, and intangible right-to-use assets recognized in accordance with Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, should be disclosed separately by major class of underlying asset in the capital assets note disclosures. Subscription assets recognized in accordance with Statement No. 96, Subscription-Based Information Technology Arrangements, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. Application of this statement is effective for the City's fiscal year ending June 30, 2026.

### Note 2 – Stewardship, Compliance, and Accountability

### A. Budgeting

The Budget is prepared by the City Manager and adopted by City Council. Formal budgetary integration was employed as a management control device during the fiscal year for the General Fund, Special Revenue Funds, and Capital Projects Funds. The City Manager may transfer budget appropriations between departments and Department Directors may transfer appropriations between programs and accounts within their individual departments and divisions, but only the Council by resolution may appropriate funds from reserves or fund balances.

Budgets for General, Special Revenue and Capital Projects Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Reserves for future lease commitments have been established for accounting purposes and the fund balance is reserved for the total lease commitment consistent with budget policies.

Budget policy excludes taxes, interest, and accounts receivable assets, which are not currently available resources for budget purposes, and condemnation deposits which are returned upon right of way acquisition.

Expenditures may not legally exceed budgeted appropriations at the government level. Budgeted amounts shown are as originally adopted or as amended by the City Council during the year. Additional supplementary appropriations were adopted during the mid-year review.

Appropriations lapse at fiscal year end and then are re-budgeted for the coming year. Project-length financial plans are adopted for all capital projects funds and appropriations are carried forward until project completion. Grant funds are carried forward until the grant expires.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances outstanding at year-end are recorded as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

For additional information on budgetary policy and control see Required Supplementary Information.

### B. Deficit Fund Balances and Net Position

At June 30, 2024, the governmental activities had an unrestricted net position deficit of \$(125,547,113).

At June 30, 2024, the following funds had a deficit fund balance or deficit net position:

Fund Type Fund		Deficit
Governmental	Housing and Urban Development Grant	\$ (56,775)
Governmental	Emergency Medical Services	(145,658)
Governmental	Traffic Safety	(32,506)
Governmental	Grants	(14,395)
Governmental	Assessment District Debt Service	(666,354)
Governmental	Assessment District Administration	(2,178)
Enterprise	Downtown Parking District Fund	(5,407,271)
Internal Service Fund	Workers Compensation	(8,465,842)
Internal Service Fund	General Liability	(3,112,425)
Internal Service Fund	Fleet Maintenance	(547,611)

## Note 2 - Stewardship, Compliance, and Accountability

### B. Deficit Fund Balances and Net Position (Continued)

## **Nonmajor Governmental Funds**

The deficit fund balance in the Housing and Urban Development Grant Fund of \$56,775 is a result of an increase in Community Development and related Housing reimbursable grants in Emergency Shelter Grants related to COVID-19 mitigation program and related expenditures. This deficit will decline as claims are submitted for reimbursement to state and federal agencies and becomes available. The deficit fund balances in the special revenue funds Emergency Medical Services fund of \$145,658 is due to increased expenditures in emergency equipment and supplies. The deficit fund balance in the Traffic Safety special revenue fund of \$32,506 is a result of increased services in vehicle code violations provided by Monterey County. The deficit fund balance in the Grants special revenue fund of \$51,632 is due to temporary cash shortfalls experienced while waiting for grant reimbursement. These deficits will decline as claims are submitted for reimbursement to state and federal agencies and unavailable funds become available. The deficit fund balance in the Debt Service Funds Assessment District debt service fund of \$666,354 is due to amounts owed to the General Fund. The deficit fund balance in the Assessment District Administration debt service fund of \$2,178 is due to amounts owed to the General Fund.

## **Enterprise Funds – Downtown Parking District Fund**

The deficit net position in the Downtown Parking District Fund of \$5,407,274 is a result of historical operating costs in excess of operating revenue. This deficit will continue to decline over time as revenues outpace expenses.

#### **Internal Service Funds**

The deficit net position in the General Liability and Workers Compensation internal service funds of \$8,465,842 and \$3,112,425, respectively, are the result of insurance costs exceeding charges for services in the funds. The City is reevaluating their internal service fund allocations in order to ensure that charges for services in internal service funds are sufficient to cover the costs of providing services moving forward. The deficit net position in the Fleet Maintenance internal service fund is the result of the City moving \$9,000,000 of cash held as a replacement reserve back into the City Capital Projects Fund.

## C. Debt Compliance

There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with all significant limitations and restrictions.

#### Note 3 – Cash and Investments

Cash and investments are presented in the accompanying financial statements at June 30, 2024 as follows:

		Government-Wide Statement of Net Position					Fiduciary Funds			
	G	Governmental Business-Type Activities Activities			Statement of Total Net Position			Total		
Cash and investments Restricted cash and investments	\$	227,738,627	\$	19,581,004	\$	247,319,631	\$	16,951,516 523,700	\$	264,271,147 523,700
Total cash and investments	\$	227,738,627	\$	19,581,004	\$	247,319,631	\$	17,475,216	\$	264,794,847

Cash and investments at June 30, 2024, consisted of the following:

Cash and Cash Equivalents:	
Cash on hand	\$ 35,000
Demand accounts at banks	9,670,816
Money market	35,000,509
Deposits held in trust by fiscal agent	6,437,636
Money market held in trust by fiscal agent	385,589
Local Agency Investment Fund	9,775,571
Total cash and cash equivalents	61,305,121
Investments:	
Investments held by fiscal agent	201,927,026
Deferred compensation	1,562,700
<b>Total investments</b>	203,489,726
Total cash and investments	\$ 264,794,847

## A. Demand Deposits

The carrying amounts of the City's demand deposits were \$9,670,816 at June 30, 2024. Bank balances were \$16,019,333 at that date. The total amount of which was collateralized or insured with securities held by the pledging financial institutions in the City's name is discussed below.

The California Government Code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

The market value of pledged securities must equal at least 110% of the City's cash deposits. California law also allows institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the City's total cash deposits. The City may waive collateral requirements for cash deposits; however, the City has not waived the collateralization requirements.

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash and investments is allocated on an accounting period basis to the various funds based on the period-end cash and investment balances. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

### Note 3 – Cash and Investments (Continued)

#### B. Investments

The table below identifies the investment types that are authorized for the City by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code that address interest rate risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City, rather than the general provision of the California Government Code or the City's investment policy:

	M aximum	M aximum
M aximum	Percentage	Investment in
Maturity	of Portfolio	One Issuer*
5 years	None	None
N/A	None	None
5 years	None	None
5 years	None	None
5 years	None	None
N/A	None	None
5 years	None	None
	Maturity 5 years 5 years 5 years 5 years 7 years 7 years 7 years 8 years 9 years 9 years 10 years 11 years 12 years 13 years 14 years 15 years 16 years 17 years	Maximum Percentage Maturity of Portfolio  5 years None N/A None N/A None N/A None

<sup>\*</sup> Based on state law requirements or City investment policy requirements, whichever is more restrictive.

The Deferred Compensation Plan is permitted by City resolution to invest in deeds of trust secured by real or personal property.

In accordance with Section 53651 of the California Government Code, the City cannot invest in inverse floaters, range notes, or interest-only strips that are derived from a pool of mortgages, or in any security that could result in zero interest accrual if held to maturity. The limitation does not apply to investments in shares of beneficial interest issued under the Investment Company Act of 1940 that are authorized investments under Section 53601 of the California Government Code. A five-year maximum maturity for each investment is allowed unless approved by the City Council.

Investment income from cash and investments held by fiscal agents are credited directly to the related funds.

<u>California Local Agency Investment Fund (LAIF)</u> – The City is a participant in LAIF, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. As of June 30, 2024, the City had \$9,775,571 invested in LAIF. LAIF determines fair value on its investment portfolio based on market quotations for those securities where market quotations are readily available and based on amortized cost or best estimate for those securities where market value is not readily available. LAIF is reported at amortized cost, which approximates fair value.

#### Note 3 – Cash and Investments (Continued)

#### C. Risk Disclosures

## **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. As a means of limiting exposure to fair value losses from rising interest rates, the City's investment policy limits the maturity of investments in accordance with Government Code Sections 53601(a)-(n) and 53636(a)-(m). It is the City's policy to ladder investments so that there are always investments coming due to meet cash flow requirements. Because the Local Agency Investment Fund as of June 30, 2024 had an average life of 290 days, it was presented as a cash equivalent with a maturity of 0-12 months. However, LAIF allows the City to make withdrawals of any amount within 24 hours.

At June 30, 2024, the City had the following investment maturities:

				Investment	Mat	urities						
Investment Type	Total			Total			Investment Type Total			year or fewer		1 to 5 years
Investment agreements - BNY	\$	193,375,813	\$	123,722,539		\$69,653,274						
New York Life Pension		8,551,213		8,551,213		-						
Trust deeds - deferred compensation		1,562,700		1,562,700		-						
Total investments	\$	203,489,726	\$	133,836,452	\$	69,653,274						

For deposits, custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer), the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City's investment policy limits safekeeping of investments to third-party custody. All of the City's deposits are either insured by the Federal Depository Insurance Corporation ("FDIC") up to \$250,000 or collateralized with pledge securities held in the trust department of the financial institution in the City's name.

#### **Disclosures Relating to Concentration of Credit Risk**

The City places no limit on the amount the City may invest in any one issuer. However, the City's investment policy calls for portfolio diversification by avoiding over concentration in a specific maturity sector or specific investments. The City's portfolio is detailed below:

Investment Type	 Value	S&P	Moody's	% of Total
Investment agreements:				
US Treasuries	\$ 126,417,572	A	Aaa	62.12%
FHLB	20,039,428	AA+	Aaa	9.85%
FHLMC	938,780	AA+	Aaa	0.46%
FNMA	3,087,104	AA+	Aaa	1.52%
FFCB	7,503,214	AA+	Aaa	3.69%
Corporate bonds	24,701,234	AA+ to A-	Aaa to A1	12.14%
Trust deeds - deferred compensation	1,562,700	NR	NR	0.77%
Money market funds:				
Investment agreements	1,011,784	AAAm	Aaa-mf	0.50%
Wilmington Trust, NA	9,676,697	A-	A2	4.76%
New York Life Fixed Dollar Account	 8,551,213	NR	NR	4.20%
<b>Total investments</b>	\$ 203,489,726			100.00%

#### Note 3 – Cash and Investments (Continued)

#### D. Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the City has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability; and
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the City's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the City's own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used, need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by the City's management. City management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to City management's perceived risk of that investment.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

Deposits and withdrawals in governmental investment pools, such as LAIF, are made on the basis of \$1 and not fair value. Accordingly, the City's measured fair value of its proportionate share in these types of investments is based on uncategorized inputs not defined as a Level 1, Level 2, or Level 3 input. Non-negotiable FDIC-insured bank certificates of deposit are priced at par.

## Note 3 – Cash and Investments (Continued)

## D. Fair Value Measurement (Continued)

The City had the following recurring fair value measurements as of June 30, 2024:

Investments measured by fair value level:	Ju	ne 30, 2024	Level 1	Level 2	 Level 3
Investment agreements:		_			
Municipal bonds	\$	-	\$ -	\$ -	\$ -
US Treasuries		126,417,572	126,417,572	-	-
FHLB		20,039,428	20,039,428	-	-
FHLMC		938,780	938,780	-	-
FNMA		3,087,104	3,087,104	-	-
FFCB		7,503,214	7,503,214	-	-
Corporate bonds		24,701,234	24,701,234	-	-
Trust deeds - deferred compensation		1,562,700	-		1,562,700
Total investments by fair value level		184,250,032	\$ 182,687,332	\$ -	\$ 1,562,700
Investments not subject to the fair value hierarchy:					
Money market funds:					
Fidelity Investment MM Gov		1,011,784			
Wilmington Trust, NA		9,676,697			
New York Life Fixed Dollar Account		8,551,213			
Total investments not subject to the fair value hierarchy		19,239,694			
Total investments	\$	203,489,726			

The following is a description of the valuation methods and assumptions used by the City to estimate the fair value of its investments:

- Investments classified within Level 1 of the fair value hierarchy are valued using quoted prices in active markets when available.
- The City held one type of investment that is measured using Level 3 inputs, Trust Deeds. The City administers a Trust Deposit Fund that includes a Deferred Compensation Plan funded solely by the voluntary salary reductions. Trust Deed notes secured by property taken back in foreclosure and held for resale, are valued by independent real estate professionals (market approach), and trust deed notes are valued at their present value (income approach). The valuations are considered Level 3. The value of properties held for resale are reduced for cost of sales. The notes (loans) are valued based on amounts investors would likely pay for notes with interest rates ranging from 6% to 11% discounted to provide loan to values ranging from 50% to 70% depending on property type and condition, borrowers payment history, and term remaining on note.

There have been no changes in the methods and assumptions used at June 30, 2024. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. City management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### Note 4 – Restricted Assets

Certain cash and investments are reported as restricted assets at June 30, 2024 as follows:

#### **Fiduciary Funds:**

Pension Trust Fund	\$ 523,700
Total restricted assets - fiduciary funds	\$ 523,700

#### Note 5 – Taxes Receivable

Taxes receivable recorded in the General Fund of \$17,893,324 represent amounts due for the quarter ended June 30, 2024 for the following taxes:

Sales tax	\$ 6,832,694
Measure E transaction and use tax	3,068,350
Measure G transaction and use tax	6,160,504
Utility users tax	954,440
Transient occupancy tax	696,302
Cannabis tax	 181,034
	\$ 17,893,324

#### Note 6 – Assessments Receivable

Debt Service Funds – Assessments receivable recorded in the 2019 Special Tax Bond Monte Bella Debt Service Fund and Assessment District Debt Service Fund in the amounts of \$7,020,000 and \$90,000, respectively, at June 30, 2024, will be collected from property owners to retire outstanding bond principal issued for improvements in special assessment districts.

Assessment receivables in the amount of \$7,020,000 are not expected to be collected within the subsequent year.

## Note 7 – Due From Other Agencies

At June 30, 2024, amounts due from other agencies consisted of the following:

	Federal		 State	 Other	Total		
Governmental Activities:							
General Fund:							
California Office of Emergency Services	\$	_	\$ 45,491	\$ -	\$	45,491	
County of Monterey		-	-	80,146		80,146	
Special Revenue Funds:							
Association of Monterey Bay Area Govts.		-	-	72,104		72,104	
Board of State & Community Corrections		-	1,214,943	-		1,214,943	
CA Emergency Solutions & Housing		-	222,957	-		222,957	
CA Highway Users Tax		-	456,530	-		456,530	
CA Housing & Community Development		-	358,608	-		358,608	
Cable Franchise		-	-	32,168		32,168	
CDBG Improvement Program		\$897,906	-	-		897,906	
Coalition of Homeless Services Providers		-	-	72,111		72,111	
County of Monterey		-	-	440,590		440,590	
Emergency Shelter Grant		143,355	-	-		143,355	
FEMA - Assistance to Firefighters Grant		21,639	-	-		21,639	
HOME Investment Program		160,448	-	-		160,448	
Pedestrian Bike & Safety Program		-	107,624	-		107,624	
SB1 Road Maintenance & Rehab		-	336,340	-		336,340	
STEP Grant State of California		-	33,248	-		33,248	
Transportation Agency for Monterey County		-	-	1,462,927		1,462,927	
U.S. Department of Justice		236,888	-	-		236,888	
Capital Projects Funds:							
CA Dept. of Transportation		_	869,994	-		869,994	
California State Water Resources Control Board		_	347,027	-		347,027	
Federal Aviation Administration		52,000	- -	-		52,000	
Monterey County - RSTP		· =	-	291,138		291,138	
Primary government total	\$	1,512,236	\$ 3,992,762	\$ 2,451,184	\$	7,956,182	

#### Note 8 – Leases Receivable

The City leases land and easements to third parties. Leases receivable consist of agreements with third parties for the "right-to-use" the underlying assets owned by the City. The remaining terms of the agreements range from one to 28 years. The calculated interest rates used match the City's incremental borrowing rate at July 1, 2021.

For fiscal year ended June 30, 2024, the City recognized \$1,162,821 in lease revenue and \$363,066 in interest revenue, and the outstanding receivable amount at June 30, 2024 is \$9,694,896.

A summary of changes in the leases receivable for the fiscal year ended June 30, 2024 is as follows:

	J	Balance uly 1, 2023	Ado	ditions	Reductions		Balance June 30, 2024		Amounts due within one year		Amounts due in more than one year	
Governmental activities	\$	5,484,333	\$	-	\$	(566,030)	\$	4,918,303	\$	539,560	\$	4,378,743
Business-type activities		5,154,316				(377,723)		4,776,593		274,125		4,502,468
Total	\$	10,638,649	\$	-	\$	(943,753)	\$	9,694,896	\$	813,685	\$	8,881,211

## **Note 8 – Leases Receivable (Continued)**

Future lease payments are as follows as of June 30, 2024:

Year Ending June 30	I	Lease Receivable		Interest	Total
2025	\$	813,685	\$	334,209	\$ 1,147,894
2026		711,687		307,723	1,019,410
2027		587,282		284,785	872,067
2028		609,890		263,951	873,841
2029		529,203	243,760		772,963
2030-2034		2,861,001		935,911	3,796,912
2035-2039		2,359,313		402,480	2,761,793
2040-2044		791,305		131,442	922,747
2045-2049		411,740		40,020	451,760
2050		19,790		120	 19,910
Total	\$	9,694,896	\$	2,944,401	\$ 12,639,297

As of June 30, 2024, the amounts reported as deferred inflows of resources will be recognized as lease revenue as follows:

Year Ending	
June 30	 Total
2025	\$ 990,183
2026	842,795
2027	728,387
2028	699,114
2029	587,216
2030-2034	2,646,530
2035-2039	1,719,456
2040-2044	548,361
2045-2049	284,551
2050	 12,483
Total	\$ 9,059,076

### Note 9 – Loans and Notes Receivable

At June 30, 2024, loans and notes receivable of the City's major individual funds and nonmajor funds taken in aggregate, including the applicable allowance for uncollectible accounts are as follows:

	ousing and Urban evelopment Fund	Affordable Housing Fund	G	Total overnmental Activities	Fiduciary Funds		
Loans funded by federal grants: Economic development real estate	\$ 20,797,675	\$ -	\$	20,797,675	\$	-	
developer and other loans Less: allowance for uncollectibles	(20,754,500)	10,445,107 (10,428,536)		10,445,107 (31,183,036)		163,900	
Total loans, net	\$ 43,175	\$ 16,571	\$	59,746	\$	163,900	

### Note 9 – Loans and Notes Receivable (Continued)

The City uses funds generated from the former Agency Housing Loans as well as other state and federal funding sources to offer financial assistance to qualified developers, individuals, and families by providing loans at "below market" interest rates.

Typical loans and related terms are summarized as follows:

Loan Type	Interest Rates	Due
Affordable housing	0 - 4%	up to 55 years
Multi-unit rental rehabilitation	3%	5 or more years
First time home buyer	3%	7 to 40 years
Home improvement	3 - 6%	1 to 30 years

Loans are secured by first or second in lien-property deeds of trust except for first time homebuyer loans, which are all secured by second deeds of trust. Interest and principal are typically due in installments, except for first time homebuyer, which do not require payments until their maturity dates.

The City has also invested in multi-family rental housing projects serving low to moderate income individuals through subordinate loans with terms of up to 55 years. Generally, these loans are to be repaid through fixed payments or net cash flow payments from project operations and the term and potential risk of each loan varies. Because of the net cash flow feature of these subordinate loans, there is greater risk of variability in the timing of payments and, potentially, a lower probability of eventual repayment on these subordinate loans than on other loan types.

Accordingly, for financial statement purposes, the City has established an allowance account for these loans receivable due to the contingent nature of the repayment schedules of these loans.

### Note 10 - Interfund Receivables, Payable, and Transfers

#### A. Due From and To Other Funds

At June 30, 2024, the balances of due from and to other funds were as follows:

Receivable Fund	Payable Fund	Amount	Purpose
General Fund	Grants Special Revenue Fund	\$ 2,388,135	Cash overdraft
General Fund	1,791,227	Cash overdraft	
General Fund	Downtown Parking District Enterprise Fund	1,512,247	Cash overdraft
General Fund	Emergency Medical Services Special Revenue Fund	78,480	Cash overdraft
General Fund	Development Fees Special Revenue Fund	269	Cash overdraft
General Fund	Lighting, Landscape, and Maintenance Dist Special Revenue Fund	51,188	Cash overdraft
General Fund	Special Construction Assistance Capital Projects Fund	3,587,464	Cash overdraft
General Fund	Traffic Safety Special Revenue Fund	64,576	Cash overdraft
General Fund	Assessment District Debt Service Debt Service Fund	803,836	Cash overdraft
General Fund	Assessment District Administration Debt Service Fund	2,178	Cash overdraft
		10,279,600	
Capital Projects Capital Projects Fund	General Fund	2,205,866	Capital projects
Capital Projects Capital Projects Fund	Lighting, Landscape and Maintenance Special Revenue Fund	1,607	Capital projects
Capital Projects Capital Projects Fund	Special Construction Assistance Capital Projects Fund	1,145,577	Capital projects
Capital Projects Capital Projects Fund	Special Aviation Capital Projects Fund	22,283	Capital projects
Capital Projects Capital Projects Fund	Housing and Urban Development Special Revenue Fund	408,695	Capital projects
Capital Projects Capital Projects Fund	Gas Tax Special Revenue Fund	132,794	Capital projects
Capital Projects Capital Projects Fund	Development Fees Special Revenue Fund	1,734	Capital projects
Capital Projects Capital Projects Fund	Measure X Special Revenue Fund	184,917	Capital projects
Capital Projects Capital Projects Fund	Industrial Waste Enterprise Fund	84,772	Capital projects
Capital Projects Capital Projects Fund	Permit Services Enterprise Fund	1,923	Capital projects
Capital Projects Capital Projects Fund	Sanitary Sewer Enterprise Fund	45,371	Capital projects
Capital Projects Capital Projects Fund	SB1 Road Maintenance & Rehab Special Revenue Fund	57,662	Capital projects
		4,293,201	
Workers Compensation Internal Service Fund	General Fund	16,831,462	Claims
	Total	\$ 31,404,263	

## B. Long-Term Advances

At June 30, 2024, the balances of long-term advances were as follows:

	Advances Due To		
	Governmental		
		Activities	
	G	eneral Fund	
Advances Due From			
Business-Type Activities:			
Downtown Parking	\$	2,785,000	
Total business-type activities		2,785,000	
Total primary government	\$	2,785,000	

Advances from the General Fund to the Downtown Parking District Fund total \$2,785,000 at June 30, 2024. The advances helped subsidize operations in the Downtown Parking District Fund as program needs, including sources and uses, were established. As the Downtown Parking District becomes fully self-sufficient, a plan will be established to pay back the advance from the General Fund over time.

## Note 10 – Interfund Receivables, Payable, and Transfers (Continued)

## C. Transfers

Interfund transfers during the year ended June 30, 2024, consisted of the following:

Transfers In	Transfers Out	Amount	Purpose				
General Fund	Gas Tax Special Revenue Fund	\$ 1,800,000	Capital projects/debt service				
General Fund	Traffic Safety Special Revenue Fund	200,000	Capital projects/debt service				
General Fund	eneral Fund Special Construction Assistance Capital Projects Fund						
General Fund	Risk Management Internal Service Fund	750,000	Operating costs				
	Subtotal General Fund	2,835,335					
Capital Projects Capital Projects Fund	General Fund	9,168,877	Capital projects				
Capital Projects Capital Projects Fund	Lighting, Landscape and Maintenance Special Revenue Fund	527,530	Capital projects				
Capital Projects Capital Projects Fund	Development Fees Special Revenue Fund	142,435	Capital projects				
Capital Projects Capital Projects Fund	Gas Tax Special Revenue Fund	1,034,890	Capital projects				
Capital Projects Capital Projects Fund	Measure X Special Revenue Fund	2,701,162	Capital projects				
Capital Projects Capital Projects Fund	SB1 Road Maintenance & Rehab Special Revenue Fund	6,022,143	Capital projects				
Capital Projects Capital Projects Fund	Housing and Urban Development Special Revenue Fund	1,076,979	Capital projects				
Capital Projects Capital Projects Fund	Special Aviation Capital Projects Fund	433,551	Capital projects				
Capital Projects Capital Projects Fund	Special Construction Assistance Capital Projects Fund	7,487,153	Capital projects				
Capital Projects Capital Projects Fund	Airport Enterprise Fund	40,629	Capital projects				
Capital Projects Capital Projects Fund	Industrial Waste Enterprise Fund	1,093,781	Capital projects				
Capital Projects Capital Projects Fund	Sanitary Sewer Enterprise Fund	401,599	Capital projects				
Capital Projects Capital Projects Fund	Permit Services Enterprise Fund	291,780	Capital projects				
	Subtotal Capital Projects Capital Projects Fund	30,422,509					
COP 2018B T.R.I.P. Debt Service Fund	Measure X Special Revenue Fund	378,767	Debt service				
2018 Lease El Gabilan Library Debt Service Fund	General Fund	787,459	Debt service				
2018 Lease-PS Building Police Debt Service Fund	General Fund	4,474,340	Debt service				
COP 1999 & 2004 Debt Service Fund	General Fund	227,099	Debt service				
2020A Refunding SVSWA Debt Service Fund	General Fund	642,656	Debt service				
Industrial Waste Enterprise Fund	General Fund	413,800	Capital projects/debt service				
Industrial Waste Enterprise Fund	Special Construction Assistance Capital Projects Fund	665,034	Capital projects				
Downtown Parking District Enterprise Fund	General Fund	393,000	Debt service				
Emergency Medical Services Enterprise Fund	General Fund	1,600,000	Operating subsidy				
Vehicle Abatement Special Revenue Fund	General Fund	50,000	Operating subsidy				
Grants Special Revenue Fund	General Fund	93,470	Operating subsidy				
Rent Stabilization Special Revenue Fund	General Fund	143,000	Operating subsidy				
Local Housing Trust Special Revenue Fund	General Fund	2,000,000	Operating subsidy				
2020A Refunding Energy Debt Service Fund	General Fund	1,269,336	Debt service				
2020A Refunding Energy Debt Service Fund	Airport Enterprise Fund	79,893	Debt service				
2020A Refunding Energy Debt Service Fund	Industrial Waste Enterprise Fund	74,792	Debt service				
2020A Refunding Energy Debt Service Fund	Sanitary Sewer Enterprise Fund	99,672	Debt service				
2020A Refunding Energy Debt Service Fund	Downtown Parking District Enterprise Fund	33,808	Debt service				
	Subtotal 2020A Refunding Energy Debt Service Fund	1,557,501					
General Insurance Internal Service Fund	General Fund	1,400,000	Operating subsidy				
General Liabiilty Internal Service Fund	General Fund	3,410,000	Operating subsidy				
General Liabiilty Internal Service Fund	Risk Management Internal Service Fund	1,000,000	Operating subsidy				
General Liabiilty Internal Service Fund	500,000	Operating subsidy					
Fleet Maintenance Internal Service Fund	General Fund	2,300,000	Operating subsidy				
	Total	\$ 55,293,970					

## Note 11 – Capital Assets

### A. Governmental Activities

The summary of changes in governmental activities capital assets for the year ended June 30, 2024, is as follows:

		Balance					A	Adjustments/		Balance	
Governmental Activities:		July 1, 2023		Additions		Retirements		Transfers		June 30, 2024	
Non-depreciable/amortizable assets:											
Land	\$	32,983,126	\$	4,970,000	\$	-	\$	-	\$	37,953,126	
Construction in progress		28,032,297		9,001,248		-		(11,798,266)		25,235,279	
Total non-depreciable/amortizable assets		61,015,423		13,971,248				(11,798,266)		63,188,405	
Depreciable/amortizable assets											
Buildings and improvements		135,129,108		171,480		(551,000)		-		134,749,588	
Improvements other than buildings		50,677,352		226,614				-		50,903,966	
Machinery and equipment		49,191,952		2,391,146		(1,064,898)		-		50,518,200	
Infrastructure		422,055,987		750,863		-		11,798,266		434,605,116	
Right-to-use assets - leases		550,536		-		-		-		550,536	
Right-to-use assets - subscriptions		410,213		-		-		-		410,213	
Total depreciable/amortizable assets		658,015,148		3,540,103		(1,615,898)		11,798,266		671,737,619	
Accumulated depreciation/amortization											
Buildings and improvements		(26,869,469)		(2,701,320)		499,780		-		(29,071,009)	
Improvements other than buildings		(24,988,180)		(1,659,828)		-		-		(26,648,008)	
Machinery and equipment		(37,719,187)		(3,103,707)		1,048,300		-		(39,774,594)	
Infrastructure		(294,494,747)		(8,584,588)		-		-		(303,079,335)	
Right-to-use assets - leases		(374,120)		(124,576)		-		73,508		(425,188)	
Right-to-use assets - subscriptions		(27,208)		(136,738)		-		-		(163,946)	
Total accumulated depreciation/amortization		(384,472,911)		(16,310,757)		1,548,080		73,508		(399,162,080)	
Total depreciable/amortizable assets, net		273,542,237		(12,770,654)		(67,818)		11,871,774		272,575,539	
Governmental activities capital assets, net	\$	334,557,660	\$	1,200,594	\$	(67,818)	\$	73,508	\$	335,763,944	

Depreciation and amortization expense was charged to the functions/programs of the governmental activities as follows:

### **Governmental Activities:**

General government	\$ 483,370
Police	2,355,998
Fire	903,873
Public works, including infrastructure	11,545,304
Recreation and parks	837,430
Library	 184,782
Total depreciation/amortization expense - governmental activities	\$ 16,310,757

## **Note 11 – Capital Assets (Continued)**

## B. Business-Type Activities

The summary of changes in business-type activities capital assets for the year ended June 30, 2024, is as follows:

Business-Type Activities:	Balance July 1, 2023			Additions		Retirements		Transfers		Balance June 30, 2024	
• •	5 dily 1, 2025			7 Idditions		tirements		Tansiers		ane 30, 2024	
Nondepreciable assets:											
Land	\$	3,630,695	\$	-	\$	-	\$	-	\$	3,630,695	
Construction in progress		1,621,929		681,368		(12,058)				2,291,239	
Total nondepreciable assets		5,252,624		681,368		(12,058)		-		5,921,934	
Depreciable assets											
Buildings and improvements		25,888,821		-		-		-		25,888,821	
Improvements other than buildings		15,970,700		-		-		-		15,970,700	
Machinery and equipment		7,796,234		75,263		-		-		7,871,497	
Infrastructure		102,709,198		-		-		-		102,709,198	
Total depreciable assets		152,364,953		75,263		-		-		152,440,216	
Accumulated depreciation:		_		_							
Buildings and improvements		(16,594,963)		(685,775)		-		-		(17,280,738)	
Improvements other than buildings		(6,645,741)		(764,994)		-		-		(7,410,735)	
Machinery and equipment		(5,462,163)		(324,423)		-		-		(5,786,586)	
Infrastructure		(60,940,362)		(1,704,876)		-		-		(62,645,238)	
Total accumulated depreciation		(89,643,229)		(3,480,068)		-		-		(93,123,297)	
Total depreciable assets, net		62,721,724		(3,404,805)		-		-		59,316,919	
<b>Business-type activities</b>											
capital assets, net	\$	67,974,348	\$	(2,723,437)	\$	(12,058)	\$	-	\$	65,238,853	

Depreciation expense was charged to the functions/programs of the business-type activities as follows:

### **Business-type Activities:**

Airport	\$ 955,744
Industrial Waste	493,957
Sanitary Sewer	1,439,016
Downtown Parking	562,622
Permit Services	28,729
Total depreciation expense - business-type activities	\$ 3,480,068

## Note 12 – Land and Properties Held For Resale

Land and properties held for resale at June 30, 2024 consisted of the following:

Special Revenue Fund	
137, 145, & 151 Division Street	\$ 584,419
Deferred Compensation-Trust Deed	
Magallan, Jose; Monterra Ranch Properties-Lot 155	1,039,000
Affordable Housing Fund - Sunset Avenue Merged Housing	
115 Division Street	230,981
123 Division Street	206,265
923 E. Market Street	 358,335
	 795,581
Total land and properties held for resale	\$ 2,419,000

## Note 13 – Long-Term Debt

## A. Governmental Activities

A summary of changes in long-term debt for governmental activities for the year ended June 30, 2024 is as follows:

	Balance			Balance	Amount due within one	Amount due in more than one
	July 1, 2023	Additions	Retirements	June 30, 2024	year	year
Governmental Activities						
Direct borrowings - leases	\$ 51,197,454	\$ -	\$ (4,610,633)	\$ 46,586,821	\$ 4,547,875	\$ 42,038,946
Direct borrowings - minor leases	216,965	-	(121,997)	94,968	94,968	-
Direct borrowings - subscriptions	270,804		(133,728)	137,076	137,076	
total direct borrowings	51,685,223		(4,866,358)	46,818,865	4,779,919	42,038,946
Certificates of Participation:						
TRIP 2018B	34,620,000	-	(800,000)	33,820,000	850,000	32,970,000
Series 2020A-Twin Creeks	1,610,000	-	(380,000)	1,230,000	395,000	835,000
Series 2020B Fairways	3,720,000	-	(120,000)	3,600,000	135,000	3,465,000
Series 2020A-Energy (2014)	13,850,000	-	(1,005,000)	12,845,000	1,080,000	11,765,000
Series 2020A-SVSWA (2015B)	2,790,000	-	(565,000)	2,225,000	585,000	1,640,000
Bond premium/(discount):						
TRIP 2018B	2,864,727	-	(312,350)	2,552,377	-	2,552,377
TRIP 2018B	(317,759)	-	13,240	(304,519)	-	(304,519)
Series 2020A-Twin Creeks	181,389	-	(45,347)	136,042	-	136,042
Series 2020A-Energy (2014)	2,484,712	-	(248,471)	2,236,241	-	2,236,241
Series 2020A-SVSWA (2015B)	350,777		(70,155)	280,622		280,622
Total Certificates of Participation:	62,153,846		(3,533,083)	58,620,763	3,045,000	55,575,763
Assessment District Bonds:						
Assessment District 2017 Act Bonds	540,000	-	(450,000)	90,000	45,000	45,000
CFD Monte Bella-2019 #1	2,520,000	-	(55,000)	2,465,000	55,000	2,410,000
CFD Monte Bella-2019 #2	2,010,000	-	(45,000)	1,965,000	45,000	1,920,000
CFD Monte Bella-2019 #3	2,645,000	-	(55,000)	2,590,000	55,000	2,535,000
Bond premium/(discount):						
CFD Monte Bella-2019 #1	67,440	-	(2,498)	64,942	-	64,942
CFD Monte Bella-2019 #2	189,856	-	(7,032)	182,824	-	182,824
CFD Monte Bella-2019 #3	234,570		(8,377)	226,193		226,193
Total Assessment District Bonds	8,206,866		(622,907)	7,583,959	200,000	7,383,959
Total governmental activities	\$122,045,935	\$ -	\$ (9,022,348)	\$113,023,587	\$ 8,024,919	\$104,998,668

## <u>Direct Borrowing - Leases</u>

Annual debt service requirements to maturity for the City's major leases are as follows:

Fiscal Year			
Ending June 30:	Principal Interest		Total
2025	\$ 4,547,875	\$ 1,896,706	\$ 6,444,581
2026	4,633,821	1,688,306	6,322,127
2027	4,280,125	1,473,154	5,753,279
2028	4,199,000	1,265,597	5,464,597
2029	4,412,000	1,052,583	5,464,583
2030-2034	14,809,000	2,823,621	17,632,621
2035-2039	2,645,000	1,638,378	4,283,378
2040-2044	3,190,000	1,088,188	4,278,188
2045-2049	3,870,000	393,463	4,263,463
Total	\$ 46,586,821	\$ 13,319,995	\$ 59,906,816

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### Note 13 – Long-Term Debt (Continued)

### A. Governmental Activities (Continued)

## **Direct Borrowing – Leases (Continued)**

Pierce Pumper & Tiller

On March 6, 2015, the City, using lease purchase financing, purchased a Pierce Pumper and Tiller for a total of \$1,628,839. The City will make ten annual payments beginning on March 6, 2016 and ending March 6, 2025 at 2.51% interest. Debt payable of \$122,082 is recorded as Governmental Activities at June 30, 2024.

If any event of default occurs, and if the lessee agrees to pay, the lessor may require the lessee to pay all amounts currently due and all remaining rent payments due during the fiscal year in effect when the default occurs with interest at the highest lawful rate from the date of the lessor's demand for such payment. Also included in this scenario are additional out-of-pocket expenses incurred by the lessor including attorney fees, repossession, safekeeping, storage, repair, reconditioning, and disposition costs. Alternatively, the lessor can require the lessee to return all equipment for the purpose of lease, sale, or otherwise disposition by the lessor.

Debt service requirements to maturity for the Pierce Pumper & Tiller are as follows:

Fiscal Year						
Ending June 30:	Principal		Interest		Total	
2025	\$	122,082	\$	3,060	\$	125,142
Total	\$	122,082	\$	3,060	\$	125,142

#### 2014 Lease/Purchase Agreement

The City of Salinas 2014 Lease/Purchase Agreement was issued by the Salinas Facilities Financing Authority on January 29, 2014. The financing was issued to refund the Animal Shelter COP Series A-1999 (\$2,812,000) and the Monterey Street Parking Structure COP Series A-2004 (\$13,253,000). The Animal Shelter portion of the financing was issued for 19 years (ending September 1, 2032), at an average interest rate of 4.02%. Maximum annual debt service is \$278,646. Debt payable of \$1,310,000 is recorded as Governmental Activities at June 30, 2024.

Upon the occurrence of an event of default, the trustee may pursue any available remedy by law or pursuant to the lease agreement to enforce payment of the outstanding amounts. However, there shall be no right under any circumstance to accelerate the lease payments or otherwise declare any lease payments not then in default to be immediately due and payable. After the occurrence of an event of default, the City will surrender possession of the property to the financing authority, if requested to do so.

Debt service requirements to maturity for 2014 Lease/Purchase Agreement are as follows:

Fiscal Year Ending June 30:	Principal	Interest	Total
2025	\$ 179,000	\$ 49,064	\$ 228,064
2026	191,000	41,627	232,627
2027	120,000	35,376	155,376
2028	124,000	30,472	154,472
2029	127,000	25,427	152,427
2030-2034	569,000	46,974	615,974
Total	\$ 1,310,000	\$ 228,939	\$ 1,538,939

## Note 13 – Long-Term Debt (Continued)

### A. Governmental Activities (Continued)

## **Direct Borrowing – Leases (Continued)**

Public Safety Building 2018A

The City of Salinas 2018A Capital Lease was issued by Salinas Public Facilities, Inc. in the amount of \$48,825,000 on June 28, 2018. The purpose of this financing was to raise funds for the construction of a new Public Safety Building (Police Department) within City limits. The City started making semi-annual payments beginning on December 1, 2018 and ending December 1, 2034 at an average interest rate of 3.375%. Maximum annual debt service is \$4,799,181. Debt payable of \$29,805,000 is recorded as Governmental Activities at June 30, 2024.

In the event of an event of default, the trustee shall be entitled to declare the principal of all the bonds then outstanding, and the interest accrued thereon, to be due and payable immediately. Upon such declaration, anything in the indenture or in the bonds contained to the contrary notwithstanding, shall also be due and payable immediately, and interest on the bonds shall cease to accrue on the date of such declaration.

Debt service requirements to maturity for Public Safety Building 2018A are as follows:

Fiscal Year					
Ending June 30:	Principal		Interest		Total
2025	\$	3,210,000	\$ 1,258,194	\$	4,468,194
2026		3,370,000	1,093,694		4,463,694
2027		3,540,000	920,944		4,460,944
2028		3,715,000	739,569		4,454,569
2029		3,905,000	549,069		4,454,069
2030-2034		12,065,000	663,034		12,728,034
Total	\$	29,805,000	\$ 5,224,503	\$	35,029,503

### El Gabilan Library 2018B

The City of Salinas 2018B Capital Lease was issued by Salinas Public Facilities, Inc. in the amount of \$19,830,000 on June 28, 2018. The purpose of this financing was to raise funds for the construction of a new Public Library (El Gabilan) within City limits. The City started making semi-annual payments beginning on December 1, 2018 and ending December 1, 2048 at an average interest rate of 3.900%. Maximum annual debt service is \$1,152,781. Debt payable of \$13,460,000 is recorded as Governmental Activities at June 30, 2024.

In the event of an event of default, the trustee shall be entitled to declare the principal of all the bonds then outstanding, and the interest accrued thereon, to be due and payable immediately. Upon such declaration, anything in the indenture or in the bonds contained to the contrary notwithstanding, shall also be due and payable immediately, and interest on the bonds shall cease to accrue on the date of such declaration.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

### Note 13 – Long-Term Debt (Continued)

### A. Governmental Activities (Continued)

## **Direct Borrowing – Leases (Continued)**

El Gabilan Library 2018B (Continued)

Debt service requirements to maturity for El Gabilan Library 2018B are as follows:

Fiscal Year						
Ending June 30:	Principal		Interest		Total	
2025	\$ 240,000	\$	539,119	\$	779,119	
2026	255,000		526,744		781,744	
2027	345,000		512,213		857,213	
2028	360,000		495,556		855,556	
2029	380,000		478,088		858,088	
2030-2034	2,175,000		2,113,613		4,288,613	
2035-2039	2,645,000		1,638,378		4,283,378	
2040-2044	3,190,000		1,088,188		4,278,188	
2045-2049	 3,870,000		393,463		4,263,463	
Total	\$ 13,460,000	\$	7,785,360	\$	21,245,360	

### Police/Fire Radios & PW Equipment

The City of Salinas Motorola radios and public works equipment lease was issued by Banc of America Public Capital Corporation in the amount of \$3,500,000 on August 17, 2018. This equipment replaces old manufactured models and will make Police, Fire, and Public Work operations more efficient. The lease consists of 84 payments, beginning on August 17, 2019 and ending on August 17, 2025 at an average interest rate of 3.120%. Debt payable of \$1,077,926 is recorded as Governmental Activities at June 30, 2024.

Upon the occurrence of an event of default, legal title and physical position of the equipment shall pass to the Lessor, and the City shall have no further interest therein.

Debt service requirements to maturity for Police/Fire Radios & PW Equipment are as follows:

Fiscal Year						
Ending June 30:	Principal		Interest		Total	
2025	\$	530,684	\$	33,631	\$	564,315
2026		547,242		17,074		564,316
Total	\$	1,077,926	\$	50,705	\$	1,128,631

#### 2021 Pierce Enforcer Pumpers

In fiscal year 2022, the City, using lease purchase financing, purchased a Pierce Enforcer Pumper fire engine for a total of \$1,330,913. The City will make six annual payments of \$279,747, beginning on December 17, 2021 and ending December 17, 2026 at 1.68% interest. Debt payable of \$811,813 is recorded as Governmental Activities at June 30, 2024.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

### Note 13 – Long-Term Debt (Continued)

### A. Governmental Activities (Continued)

## **Direct Borrowing – Leases (Continued)**

2021 Pierce Enforcer Pumpers (Continued)

If any event of default occurs, and if the lessee agrees to pay, the lessor may require the lessee to pay all amounts currently due and all remaining rent payments due during the fiscal year in effect when the default occurs with interest at the highest lawful rate from the date of the lessor's demand for such payment. Also included in this scenario are additional out-of-pocket expenses incurred by the lessor including attorney fees, repossession, safekeeping, storage, repair, reconditioning, and disposition costs. Alternatively, the lessor can require the lessee to return all equipment for the purpose of lease, sale, or otherwise disposition by the lessor.

Debt service requirements to maturity for the 2021 Pierce Enforcer Pumper are as follows:

Fiscal Year							
Ending June 30:	I	Principal		Interest		Total	
2025	\$	266,109	\$	13,638	\$	279,747	
2026		270,579		9,168		279,747	
2027		275,125		4,622		279,747	
Total	\$	811,813	\$	27,428	\$	839,241	

#### Minor Leases

The City has entered into various minor leases for equipment such as copiers, etc. that were subject to GASB 87 *Leases* implementation in fiscal year 2024.

Debt service requirements to maturity for these leases are as follows:

Fiscal Year						
Ending June 30:	Princip al		Interest		Total	
2025	\$	94,968	\$	3,190	\$	98,158
Total	\$	94,968	\$	3,190	\$	98,158

### **Certificates of Participation Bonds**

Series 2018B – TRIP

On July 18, 2108, the California Statewide Communities Development Authority Transportation Revenue issued City of Salinas Certificates of Participation, Series 2018B totaling \$37,500,000 at various interest rates plus premium and discounts. The purpose of this financing was to provide expedited funding for the design, acquisition, and construction of local roadway and street improvement projects within the jurisdiction of the City. Debt payable of \$33,820,000 plus premiums and discounts of \$2,552,377 and (\$304,519), respectively, are recorded as Governmental Activities at June 30, 2024.

In the event of an event of default, the trustee shall be entitled to exercise the remedies provided under the agreement to collect the outstanding payments in full, with no grace period permitted.

### Note 13 – Long-Term Debt (Continued)

### A. Governmental Activities (Continued)

## **Certificates of Participation Bonds (Continued)**

Series 2018B – TRIP (Continued)

The annual debt service requirements to maturity for the certificates are as follows:

Fiscal Year					
Ending June 30:	Principal	Interest		Total	
2025	\$ 850,000	\$	1,481,575	\$ 2,331,575	
2026	890,000		1,442,525	2,332,525	
2027	925,000		1,406,225	2,331,225	
2028	950,000		1,363,975	2,313,975	
2029	1,010,000		1,314,975	2,324,975	
2030-2034	5,815,000		5,787,350	11,602,350	
2035-2039	7,395,000		4,161,750	11,556,750	
2040-2044	9,410,000		2,127,650	11,537,650	
2045-2049	 6,575,000		350,613	 6,925,613	
Total	\$ 33,820,000	\$	19,436,638	\$ 53,256,638	

### **Certificates of Participation Bonds**

Series 2020A Twin Creeks

On March 16, 1999, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation (Certificates) Series A-1999 totaling \$14,315,000. A portion of the Certificates was allocated for the construction of an animal shelter, \$1,250,338, and the balance of the Certificates, \$13,064,662 was allocated for construction of the new Twin Creeks (9-hole) Golf Course. On August 24, 2004, the City entered into a sublease agreement with the Monterey Peninsula Foundation and its related foundation, Future Citizens Foundation, dba the First Tee of Monterey County providing for the lease of Twin Creeks golf course to Future Citizens Foundation. As a condition of the lease, the City repaid the portion of the 1999 Certificates attributable to the Twin Creeks golf course facility (about 57.5% of the lease payments of \$575,000) and refinanced that golf course portion with a new Refunding issue of Certificate of Participation. On September 14, 2005, the Salinas Public Financing Authority issued City of Salinas Refunding Certificates of Participation Series 2005A, in the amount of \$8,005,000, to refund the portion of the 1999 Certificates attributed to Twin Creeks. Refunding Certificates Series 2005A were issued for 24 years at 4.22% and were secured by a lien on Twin Creeks golf course. The net value expense of the funding was \$117,298. The refunding was completed to issue qualified 501 (c) 3 bonds to provide for the operation of Twin Creeks golf course by First Tee of Monterey County. Annual debt service for the 2005A Certificates (\$572,308) was paid by the annual lease payments (\$575,000) from Future Citizens Foundation and guaranteed by the Monterey Peninsula Foundation. At the request of First Tee of Monterey County, on December 6, 2011, the City approved a sublease payment reduction from \$575,000 to \$125,000 (an annual reduction of \$450,000). This request was the result of First Tee's significant golf course operating losses. With the goal of maintaining a quality of level of service to the thousands of golf youth participants and as the most cost-effective alternative, the City Council approved the General Fund support through fiscal year 2015-16 to offset the reduced amount of the sublease to the First Tee of Monterey County.

#### **Note 13 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

## **Certificates of Participation Bonds (Continued)**

Series 2020A Twin Creeks (Continued)

On September 1, 2015, the City issued Refunding Certificates of Participation Series 2015, in the amount of \$11,440,000 at a 2.53% interest rate, to refund the outstanding portion of the 2005A Certificates of Participation (Twin Creeks) and the 2005B Certificates of Participation (Capital Improvements). Bond started September 1, 2015 and will end after 12 years on September 1, 2027.

On August 19, 2020, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation, Series 2020A totaling \$2,715,000. The Advance Refunding Certificates were issued to refund the 2015A Twin Creeks Golf Project. Bond started November 1, 2020 and will end after 6 years on November 1, 2026. The advance refunding of the 2015A Twin Creeks Golf Project reduced total debt service payments over the next 6 years by \$134,501. This results is an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$222,408. Debt payable of \$1,230,000 is recorded in the governmental activities at June 30, 2024.

In the event of an event of default, the Trustee may and, at the direction of the owners of not less than a majority of the aggregate principal amount of bonds then outstanding, and upon being indemnified to its reasonable satisfaction therefore, shall, upon notice in writing to the City and the Salinas Financing Authority, exercise any of the remedies granted to the Salinas Financing Authority under the lease agreement and, in addition, take whatever action at law or in equity may appear necessary or desirable to enforce its rights as assignee pursuant to the Assignment Agreement or to protect and enforce any of the rights vested in the Trustee or the owners, either at law or in equity bankruptcy or otherwise, whether for specific enforcement of any covenant or agreement or for the enforcement of any other legal or equitable right.

The annual debt service requirements to maturity for the certificates are as follows:

Fiscal Year				
Ending June 30:	Principal	]	nterest	Total
2025	\$ 395,000	\$	41,300	\$ 436,300
2026	410,000		25,200	435,200
2027	 425,000		8,500	433,500
Total	\$ 1,230,000	\$	75,000	\$ 1,305,000

Series 2020B Fairways

On August 2008, the City of Salinas was issued Refunding Certificates of Participation Series 2008, in the amount of \$4,660,000 at a variable interest rate, to refund the outstanding portion of the 1999 Certificate pertaining to the Fairways Golf Project. Bond started September 1, 2008 and will end after 30 years on September 1, 2038. Following the execution and delivery of the Certificates of Participation Series 2008, the 1999 Certificates, attributed to the animal shelter, will remain outstanding.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### **Note 13 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

#### **Certificates of Participation Bonds (Continued)**

Series 2020B Fairways (Continued)

On August 19, 2020, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation, Series 2020B totaling \$4,040,000. The Advance Refunding Certificates were issued to refund the 2008 COP Fairways Golf Project. Bond started November 1, 2020 and will end after 18 years on November 1, 2038. The advance refunding of the 2008 COP Fairways Golf Project reduced total debt service payments over the next 18 years by \$1,311,557. This results is an economic loss (difference between the present values of the debt service payments on the old and new debt) of \$222,581. Debt payable of \$3,600,000 is recorded in the governmental activities at June 30, 2024.

In the event of an event of default, the Trustee may and, at the direction of the owners of not less than a majority of the aggregate principal amount of bonds then outstanding, and upon being indemnified to its reasonable satisfaction therefore, shall, upon notice in writing to the City and the Salinas Financing Authority, exercise any of the remedies granted to the Salinas Financing Authority under the lease agreement and, in addition, take whatever action at law or in equity may appear necessary or desirable to enforce its rights as assignee pursuant to the Assignment Agreement or to protect and enforce any of the rights vested in the Trustee or the owners, either at law or in equity bankruptcy or otherwise, whether for specific enforcement of any covenant or agreement or for the enforcement of any other legal or equitable right.

The annual debt service requirements to maturity for the certificates are as follows:

Fiscal Year			
Ending June 30:	Principal	Interest	Total
2025	\$ 135,000	\$ 92,537	\$ 227,537
2026	155,000	90,619	245,619
2027	165,000	88,184	253,184
2028	185,000	85,126	270,126
2029	200,000	81,354	281,354
2030-2034	1,205,000	323,484	1,528,484
2035-2039	1,555,000	121,425	1,676,425
Total	\$ 3,600,000	\$ 882,729	\$ 4,482,729

Series 2020A Energy (2014)

On November 1, 2014, the City entered into a lease agreement funded through private placement in the amount of \$21,908,000. The project will install LED lighting on streetlights and parking lots in addition to building solar PV installations at the Hitchcock Road Animal Shelter, the Industrial Waste Treatment Plant, the Salinas Municipal Airport, the Permit Center, Sherwood Hall, and the Sewer Lift Station site off Work Street. The Debt Service repayment were set to be over a 17-year period at 3.03% interest beginning May 1, 2016 and ending November 1, 2032. Maximum annual debt service was \$2,005,124.

On August 19, 2020, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation, Series 2020A totaling \$16,190,000. The Advance Refunding Certificates were issued to refund the 2014 Energy Improvement Lease. Bond started November 1, 2020 and will end after 12 years on November 1, 2032. The advanced refunding of the 2014 Energy Lease reduced total debt service payments over the next 12 years by \$1,513,227. This results is an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,425,483. Debt payable of \$12,845,000 is recorded as Governmental Activities at June 30, 2024.

#### **Note 13 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

## **Certificates of Participation Bonds (Continued)**

Series 2020A Energy (2014) (Continued)

In the event of an event of default, the Trustee may and, at the direction of the owners of not less than a majority of the aggregate principal amount of bonds then outstanding, and upon being indemnified to its reasonable satisfaction therefore, shall, upon notice in writing to the City and the Salinas Financing Authority, exercise any of the remedies granted to the Salinas Financing Authority under the lease agreement and, in addition, take whatever action at law or in equity may appear necessary or desirable to enforce its rights as assignee pursuant to the Assignment Agreement or to protect and enforce any of the rights vested in the Trustee or the owners, either at law or in equity bankruptcy or otherwise, whether for specific enforcement of any covenant or agreement or for the enforcement of any other legal or equitable right.

The annual debt service requirements to maturity for the certificates are as follows:

Principal		Interest		Total
\$ 1,080,000	\$	509,250	\$	1,589,250
1,155,000		464,550		1,619,550
1,235,000		416,750		1,651,750
1,320,000		365,650		1,685,650
1,410,000		311,050		1,721,050
 6,645,000		595,725		7,240,725
\$ 12,845,000	\$	2,662,975	\$	15,507,975
	\$ 1,080,000 1,155,000 1,235,000 1,320,000 1,410,000 6,645,000	\$ 1,080,000 \$ 1,155,000 1,235,000 1,320,000 1,410,000 6,645,000	\$ 1,080,000 \$ 509,250 1,155,000 464,550 1,235,000 416,750 1,320,000 365,650 1,410,000 311,050 6,645,000 595,725	\$ 1,080,000 \$ 509,250 \$ 1,155,000 464,550 1,235,000 416,750 1,320,000 365,650 1,410,000 311,050 6,645,000 595,725

Series 2020A SVSWA (2015B)

On October 24, 1997, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation (Certificates) Series A-1997 totaling \$11,960,000. The purpose of this financing was to raise money for capital improvement projects and to refund the Authority's Variable Rate Lease Revenue Bonds, which were issued to purchase the 65 W. Alisal Building. The Variable Rate Lease Revenue Bonds Series A-1997 and Series B-1997 were fully retired on November 20, 1997. The outstanding Certificates were secured by liens on City owned assets that included City Hall; Public Safety Building; Steinbeck Library, and 65 W. Alisal Building.

On September 14, 2005, the Salinas Public Financing Authority issued City of Salinas Refunding Certificates of Participation Series 2005B (1997 Capital Improvement Projects). The Refunding Certificates were issued to refund Series A-1997 Certificates. Series 2005B Refunding Certificates were issued in the amount of \$11,705,000 for 24 years at 4.22%. The Refunding Certificates were secured by a lien on the Salinas Community Center with an appraised value of \$13,415,000. With these refunding, liens were removed from the City's Public Safety Building, 65 West Alisal Building and Steinbeck Library.

On September 1, 2015, the City issued Refunding Certificates of Participation Series 2015, in the amount of \$11,440,000 at a 2.53% interest rate, to refund the outstanding portion of the 2005A Certificates of Participation (Twin Creeks) and the 2005B Certificates of Participation (Capital Improvements). Bond started September 1, 2015 and will end after 12 years on September 1, 2027.

### Note 13 – Long-Term Debt (Continued)

#### A. Governmental Activities (Continued)

## **Certificates of Participation Bonds (Continued)**

Series 2020A SVSWA (2015B) (Continued)

On August 19, 2020, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation, Series 2020A totaling \$4,440,000. The Advance Refunding Certificates were issued to refund the 2015B Salinas Valley Solid Waste Authority Bonds. Bond started November 1, 2020 and will end after 7 years on November 1, 2027. The advance refunding of the 2015B Salinas Valley Solid Waste Authority advance refunding reduced total debt service payments over the next 7 years by \$241,953. This results is an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$244,664. Debt payable of \$2,225,000 is recorded as Governmental Activities at June 30, 2024.

In the event of an event of default, the Trustee may and, at the direction of the owners of not less than a majority of the aggregate principal amount of bonds then outstanding, and upon being indemnified to its reasonable satisfaction therefore, shall, upon notice in writing to the City and the Salinas Financing Authority, exercise any of the remedies granted to the Salinas Financing Authority under the lease agreement and, in addition, take whatever action at law or in equity may appear necessary or desirable to enforce its rights as assignee pursuant to the Assignment Agreement or to protect and enforce any of the rights vested in the Trustee or the owners, either at law or in equity bankruptcy or otherwise, whether for specific enforcement of any covenant or agreement or for the enforcement of any other legal or equitable right.

The annual debt service requirements to maturity for the certificates are as follows:

Fiscal Year			
Ending June 30:	Principal	Interest	Total
2025	\$ 585,000	\$ 77,300	\$ 662,300
2026	610,000	53,400	663,400
2027	630,000	28,600	658,600
2028	 400,000	8,000	 408,000
Total	\$ 2,225,000	\$ 167,300	\$ 2,392,300

#### **Assessment District Bonds**

At June 30, 2024, outstanding Assessment District Bonds totaled \$7,110,000 plus bond premiums of \$473,959. Bonds issued for improvements in special assessment districts are liabilities of the property owners and are secured by liens against the assessed property. In the case of default, the City has the authority to advance bonds payments from the special reserve fund and to foreclosure on delinquent property. The bonds are secured by a pledge of the net revenue of the Assessment District and may not be used for any other purpose. The total Assessment District Reserve Fund balance was \$1,942,362 at June 30, 2024.

## **City of Salinas**

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### Note 13 – Long-Term Debt (Continued)

#### A. Governmental Activities (Continued)

#### **Assessment District Bonds (Continued)**

Assessment District 2017 Act Bonds

On July 28, 2017, the City issued \$4,555,000 in bonds to refinance the following special assessment district debt:

- 1998 AD 98-1 Bella Vista III Refunding (\$2,665,000)
- 2000 AD 96-2 Acacia Park Refunding (\$340,000)
- 2002 RADA Bella Vista Refunding (\$1,365,000)
- 2002 RADB Bella Vista Refunding (\$185,000)

The refunding of the assessment districts debt reduced total debt service payments over 9 years by \$937,889. This resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$318,303. Maximum debt service is \$882,065, including interest ranging from 2.3% to 2.7% for 9 years. Debt payable of \$90,000 is recorded in governmental activities at June 30, 2024.

Upon the occurrence of an event of default, the trustee shall be entitled to exercise the remedies provided under the agreement to compel the City to perform and carry out their duties under the 1913 Act, the 1915 Act, or the 1984 Act and their agreements with the owners provided in the Bond agreement.

Annual debt service requirements to maturity for Assessment District 2017 Act Bonds are as follows:

I	nterest		Total
\$	1,823	\$	46,823
)	608		45,608
\$	2,430	\$	92,430
	\$	608	\$ 1,823 \$ 608

CFD Monte Bella-2019 – Community Facilities District No. 2016-1 (Monte Bella) of the City of Salinas 2019 Special Tax Bonds (Improvement Area No. 1)

On February 21, 2019, the Bond Purchase Agreement was signed in the amount of \$2,675,000 at various interest rates to finance the acquisition and/or construction of certain public facilities and improvements within Community Facilities District (CFD) No. 2016-1 Improvement Area No. 1 of the district. Debt payable net of premiums of \$2,529,942 is recorded as Governmental Activities at June 30, 2024.

Upon the occurrence of an event of default, the trustee may pursue any available remedy by law to enforce the payment of principal, premium and interest on the outstanding bonds.

### Note 13 – Long-Term Debt (Continued)

#### A. Governmental Activities (Continued)

### **Assessment District Bonds (Continued)**

CFD Monte Bella-2019 – Community Facilities District No. 2016-1 (Monte Bella) of the City of Salinas 2019 Special Tax Bonds (Improvement Area No. 1) (Continued)

Annual debt service requirements to maturity CFD Monte Bella-2019 #1 bonds are as follows:

Fiscal Year					
Ending June 30:	Principal	Interest		Total	
2025	\$ 55,000	\$	102,534	\$	157,534
2026	55,000		100,575		155,575
2027	60,000		97,700		157,700
2028	60,000		94,700		154,700
2029	65,000		91,575		156,575
2030-2034	370,000		411,694		781,694
2035-2039	440,000		340,169		780,169
2040-2044	535,000		240,000		775,000
2045-2049	675,000		100,125		775,125
2050-2054	150,000		3,000		153,000
Total	\$ 2,465,000	\$	1,582,072	\$	4,047,072

CFD Monte Bella-2019 #2 – Community Facilities District No. 2016-1 (Monte Bella) of the City of Salinas 2019 Special Tax Bonds (Improvement Area No. 2)

On December 1, 2019, the Bond Purchase Agreement was signed in the amount of \$2,090,000 at various interest rates to finance the acquisition and/or construction of certain public facilities and improvements within Community Facilities District (CFD) No. 2016- Improvement Area 2 of the district. Debt payable net of premiums of \$2,147,824 is recorded as Governmental Activities at June 30, 2024.

Upon the occurrence of an event of default, the trustee may pursue any available remedy by law to enforce the payment of principal, premium and interest on the outstanding bonds.

Annual debt service requirements to maturity CFD Monte Bella-2019 #2 bonds are as follows:

Fiscal Year Ending June 30:		Principal		Interest		Total
2025	\$		\$		\$	
2025	Э	45,000	Э	84,050	Э	129,050
2026		45,000		82,250		127,250
2027		50,000		80,350		130,350
2028		50,000		78,350		128,350
2029		50,000		76,350		126,350
2030-2034		295,000		348,250		643,250
2035-2039		355,000		288,950		643,950
2040-2044		420,000		217,500		637,500
2045-2049		530,000		100,500		630,500
2050-2054		125,000		3,125		128,125
Total	\$	1,965,000	\$	1,359,675	\$	3,324,675

#### **Note 13 – Long-Term Debt (Continued)**

#### A. Governmental Activities (Continued)

#### **Assessment District Bonds (Continued)**

CFD Monte Bella-2019 #3 – Community Facilities District No. 2016-1 (Monte Bella) of the City of Salinas 2019 Special Tax Bonds (Improvement Area No. 3)

On December 20, 2020, the Bond Purchase Agreement was signed in the amount of \$2,695,000 at various interest rates to finance the acquisition and/or construction of certain public facilities and improvements within Community Facilities District (CFD) No. 2016- Improvement Area 3 of the District. Debt payable net of premiums of \$2,816,193 is recorded as Governmental Activities at June 30, 2024.

Upon the occurrence of an event of default, the trustee may pursue any available remedy by law to enforce the payment of principal, premium and interest on the outstanding bonds.

Annual debt service requirements to maturity CFD Monte Bella-2019 #3 bonds are as follows:

Fiscal Year					
Ending June 30:	Principal	Interest		Total	
2025	\$ 55,000	\$	102,500	\$	157,500
2026	55,000		100,300		155,300
2027	60,000		98,000		158,000
2028	60,000		95,600		155,600
2029	65,000		93,100		158,100
2030-2034	365,000		423,900		788,900
2035-2039	440,000		343,400		783,400
2040-2044	540,000		245,400		785,400
2045-2049	650,000		127,000		777,000
2050-2054	300,000		12,200		312,200
Total	\$ 2,590,000	\$	1,641,400	\$	4,231,400

#### <u>Subscription-Based Information Technology Arrangements – SBITAs</u>

The City has contracted for the "right-to-use" certain subscription-based information technology software in the governmental activities. The arrangements have interest rates between 2.75% and 3.5%. The value of the right-to-use subscription assets as of the end of the current fiscal year was \$246,267. Subscriptions payable outstanding at June 30, 2024 were \$137,076.

Annual debt service requirements to maturity on subscription liabilities are as follows:

Fiscal Year	F	Principal	Interest		Total	
2025	\$	137,076	\$	3,431	\$	140,507
Total	\$	137,076	\$	3,431	\$	140,507

#### **Note 13 – Long-Term Debt (Continued)**

### B. Business-Type Activities

A summary of changes in long-term debt for business-type activities for the year ended June 30, 2024 is as follows:

	Balance July 1, 2023	Additions	Retirements	Balance June 30, 2024	Amount due within one year	Amount due in more than one year
Business-type Activities						
Direct borrowings and placements:						
Monterey Parking Garage 2014 lease	\$ 8,413,000	\$ -	\$ (625,000)	\$ 7,788,000	\$ 646,000	\$ 7,142,000
HUD Section 108 loan	1,015,000		(497,000)	518,000	518,000	-
Total direct borrowings and placements	9,428,000		(1,122,000)	8,306,000	1,164,000	7,142,000
Revenue Bonds:						
Wastewater 2020A	13,310,000	-	(565,000)	12,745,000	565,000	12,180,000
Total Revenue Bonds	13,310,000		(565,000)	12,745,000	565,000	12,180,000
Total business-type activities	\$ 22,738,000	\$ -	\$ (1,687,000)	\$ 21,051,000	\$ 1,729,000	\$ 19,322,000

#### 2014 Lease/Purchase Agreement

The 2014 Lease/Purchase Agreement was issued by the Salinas Facilities Financing Authority on January 29, 2014. The financing was issued to refund the Animal Shelter COP Series A-1999 (\$2,812,000) and the Monterey Street Parking Structure COP Series A-2004 (\$13,253,000). The Monterey Street Parking Structure portion of the financing was issued for 20 years (ending September 1, 2033), at an average interest rate of 4.02%. Maximum annual debt service is \$963,518. Debt payable of \$7,788,000 is recorded in the Downtown Parking District Enterprise Fund at June 30, 2024 and reported is reported as business-type activities.

Upon the occurrence of an event of default, the trustee may pursue any available remedy by law or pursuant to the lease agreement to enforce payment of the outstanding amounts. However, there shall be no right under any circumstance to accelerate the lease payments or otherwise declare any lease payments not then in default to be immediately due and payable. After the occurrence of an event of default, the City will surrender possession of the property to the financing authority, if requested to do so.

Debt service requirements to maturity is as follows:

Fiscal Year			
Ending June 30:	Principal	Interest	Total
2025	\$ 646,000	\$ 300,093	\$ 946,093
2026	674,000	273,561	947,561
2027	700,000	245,944	945,944
2028	731,000	217,181	948,181
2029	756,000	187,292	943,292
2030-2034	4,281,000	 443,788	4,724,788
Total	\$ 7,788,000	\$ 1,667,858	\$ 9,455,858

#### **Note 13 – Long-Term Debt (Continued)**

#### B. Business-Type Activities (Continued)

#### **Direct Placement Debt**

HUD Section 108 Loan

On March 28, 2015, the City entered into a contract for Loan Guarantee Assistance with the Housing and Urban Development Department (HUD), pursuant to which the City will derive funds for the purposes permitted under the agreement, and executed one or more City Notes in the maximum aggregate principal amount of up to \$9,390,000. The City executed a note numbered as B-12-MC-06-0005 (Community and Economic Development Fund – Industrial Wastewater Conveyance System Project) in the principal amount of \$4,000,000. The City has pledged current and future Community Development Block Grant (CDBG) funds as principal security for the loan. The loan carries a variable interest rate of 20 points (0.2%) above the applicable LIBOR rate. Debt payable of \$518,000 is recorded in the Industrial Waste Enterprise Fund at June 30, 2024 and is reported as business-type activities.

Upon the event of default, the custodian may take any action available by law, subject to the sections of the agreement, to pursue payment of the outstanding amount, including any additional fees, costs, and expenses incurred by the custodian in connection therewith.

Debt service requirements to maturity is as follows:

Ending June 30:	F	Principal	Iı	nterest	Total
2025	\$	518,000	\$	7,382	\$ 525,382
Total	\$	518,000	\$	7,382	\$ 525,382

2020A Wastewater Revenue Refunding Bonds – Series 2020A

On February 8, 2012, the City of Salinas issued Sanitary Sewer System Revenue Bonds, Series 2012 in the amount of \$17,995,000 to provide funds for the current refunding of the City's Sanitary Sewer System Revenue Bonds, Series 1998 and to finance capital replacement of existing sewer mains and other sewer related capital replacement. Maximum annual debt service is \$1,022,406, including interest ranging from 1.0% to 4.4% for 30 years. The City is authorized under Chapter 36, Article II, Division 5 of the Salinas City Code, to levy a sewer fee for the purpose of paying sanitary sewer related expenses of the City. On January 10, 2012, the City Council approved adjustments to wastewater collection fees effective February 1, 2012 to reflect the cost of wastewater conveyance through the Enterprise and an amount to cover debt service. The fee is billed by the Monterey Regional Water Pollution Control Agency.

On December 20, 2020, the Salinas Public Financing Authority issued City of Salinas Certificates of Participation, Series 2020A totaling \$14,425,000. The Advance Refunding Certificates were issued to refund the 2012 Sewer Bonds. Bond started August 1, 2021 and will end after 21 years on August 1, 2042. The advance refunding of the 2012 Sewer Bonds reduced total debt service payments over the next 21 years by \$3,764,601. This resulted is an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,346,741. Debt payable of \$12,745,000 is recorded as Business-type Activities at June 30, 2024.

#### **Note 13 – Long-Term Debt (Continued)**

## B. Business-Type Activities (Continued)

#### **Direct Placement Debt**

2020A Wastewater Revenue Refunding Bonds – Series 2020A (Continued)

In the event of an event of default, the trustee shall, at written direction of the owners of not less than a majority in aggregate principal amount of the bonds at the time outstanding, in each case, upon written notice to the City, declare the principal of all the bonds then outstanding, and the interest accrued thereon, to be due and payable immediately.

Debt service requirements and maturity are as follows:

Fiscal Year						
Ending June 30:	Princip al	Interest	Total			
2025	\$ 565,000	\$ 293,504	\$	858,504		
2026	565,000	288,233		853,233		
2027	580,000	281,693		861,693		
2028	585,000	273,693		858,693		
2029	590,000	264,021		854,021		
2030-2034	3,145,000	1,135,826		4,280,826		
2035-2039	3,520,000	728,801		4,248,801		
2040-2044	3,195,000	191,386		3,386,386		
Total	\$ 12,745,000	\$ 3,457,157	\$	16,202,157		

#### C. Conduit Debt

In June 1999, the City of Salinas issued Multifamily Housing Revenue Bonds, Series 1999A (\$5,310,000 tax-exempt) and 1999A-T (\$390,000 taxable) for the construction of a 132-unit senior apartment project. Twenty percent (20%) of the project is designated to be affordable to seniors. As of June 30, 2024, the total conduit debt outstanding related to these bonds is \$2,590,000.

On June 2007, the City of Salinas issued Economics Development Revenue Bonds, Series 2007A (\$18,655,000 tax-exempt) and 2007B (\$1,570,000 taxable) for the acquisition of a building located at 1000 Main Street in Salinas. The building is currently leased in part to the County of Monterey Department of Social Services. The project intends to provide monthly rental at below the market value rates to the County of Monterey, a one-million-dollar premise improvement allowance to the Department of Social Services to renovate and upgrade its space in the building and to generate charitable support for the County's residents. The debt was refinanced in 2016 as series 2016A and 2016B. As of June 30, 2024, total conduit debt outstanding related to the Economic Development Revenue Bonds is \$11,040,000.

Pursuant to the bond purchase agreements, the City of Salinas has no obligation related to the repayment of these bonds. Accordingly, the bonds are not reported as liabilities in the City's financial statements.

### Note 13 – Long-Term Debt (Continued)

### D. Fiduciary Activities

A summary of changes in long-term debt for fiduciary activities for the year ended June 30, 2024 is as follows:

	Balance July 1, 2023		Additions		Retirements	Balance June 30, 2024		Amount due within one year		Amount due in more than one year	
Fiduciary Activities											
Direct borrowings and placements:											
Homeless Shelter loan payable	\$	157,500	\$		\$ -	\$	157,500	\$	-	\$	157,500
Total direct borrowings and placements		157,500					157,500		-		157,500
Tax Allocation Refunding Bonds:											
1996 Series A		1,360,000		-	(1,360,000)		-		-		-
Bond premium/(discount):											
1996 Series A		(8,916)		-	8,916				-		-
Total Tax Allocation Refunding Bonds		1,351,084		-	(1,351,084)		-		-		-
Total fiduciary activities	\$	1,508,584	\$		\$ (1,351,084)	\$	157,500	\$	-	\$	157,500

#### **Loans and Notes Payable**

Homeless Shelter Loan - Green Gold Inn

On March 7, 1995, the Salinas Redevelopment Agency – Central Agency Revitalization Project entered into a funding agreement and received a loan from the City of Salinas Community Development Block Grant Fund for the acquisition of property, Green Gold Inn at 28-32 Soledad Street, to establish a homeless center/shelter. The Agency agreed that the property would be used solely for a homeless center/shelter for a period not less than ten years. If the Agency or the organization holding title to the property disposes of the property or alters the use of the property prior to expiration of the ten year period, the Agency will reimburse the City the full amount of the current fair market value less improvement costs.

Upon completion of the ten-year period, one half of the debt, \$157,500, was forgiven. Upon cessation of the homeless center/shelter operations, the City will be reimbursed the fair market value of the property less the portion of the loan paid and improvement costs.

Debt service requirements for Green Gold Inn homeless center/shelter no interest loan are as follows:

Fiscal Year							
Ending June 30:	P	Principal	I	nterest	Total		
2025	\$	-	\$	-	\$	-	
2026		-		-		-	
2027		-		-		-	
2028		-		-		-	
2029		-		-		-	
2030-2034		-		-		-	
2035-2039		-		-		-	
2040-2044		157,500				157,500	
Total	\$	157,500	\$	-	\$	157,500	

#### **Note 13 – Long-Term Debt (Continued)**

### D. Fiduciary Activities (Continued)

Commitment to Monterey Street Parking Structure

In November 2001, the City Council and the Agency entered into a Disposition and Development Agreement (DDA) with Maya Cinema Holding Company LLC for the development of a 14-Screen, 2,916-seat multiplex movie theater complex on the 100 block of Main Street. To serve this and other developments within the 100 blocks, the DDA committed the City/Agency to construct a five-level, 435-space public parking structure on the corner of Monterey Street and Market Street adjacent to the National Steinbeck Center and the Maya Cineplex Theater. The public parking garage opened in June 2005, while the Maya Cinemas Multiplex was completed and opened during July 2005. During FY 2013-14 the Certificates of Participation 2004 that funded the construction of the Monterey Street Parking Structure with a balance of \$13,870,000 at January 2014, was refinanced through the Salinas Facilities Financing Authority by a direct private lease placement with Western Alliance Bancorporation. Because the debt service for the 2004 Certificates was reimbursed to the City from redevelopment tax increment, the savings from the 2004 Certificates was distributed to affected taxing entities as apportioned by the County of Monterey, including a portion for the City, due to the dissolution of the City's Redevelopment Agency. With this refinancing, the average annual debt service requirement was reduced by approximately \$123,000.

#### **Note 14 – Compensated Absences**

Compensated absences are reported on the Government-Wide Statements for Governmental Activities and Business-type Activities in Long-Term Debt. At June 30, 2024 the liability for all compensated absences totaled \$12,587,482.

Compensated absences are reported on the financial statements in the following funds:

	J	uly 1, 2023	]	Increases	Decreases June 30, 2024		_	Due within one year		Due in more than one year	
Governmental activities:											
General Fund	\$	9,033,799	\$	5,749,903	\$	(5,788,994)	\$ 8,994,708	\$	1,798,941	\$	7,195,767
Measure E		831,067		701,396		(749,839)	782,624		156,524		626,100
Measure G		1,638,951		1,118,514		(1,109,184)	1,648,281		329,656		1,318,625
Other governmental funds		295,607		230,300		(91,791)	434,116		86,823		347,293
Internal service funds		146,242		139,845		(110,564)	 175,523		35,105		140,418
Total governmental activities		11,945,666		7,939,958		(7,850,372)	12,035,252		2,407,049		9,628,203
Business-type activities											
Enterprise funds		517,316		428,233		(393,319)	 552,230		110,445		441,785
Total business-type activities		517,316		428,233		(393,319)	 552,230		110,445		441,785
Total primary government	\$	12,462,982	\$	8,368,191	\$	(8,243,691)	\$ 12,587,482	\$	2,517,494	\$	10,069,988

### Note 15 – Risk Management

The City has a self-insurance program and carries excess insurance for catastrophic losses. National Casualty Company combined with Berkley National Insurance Company provides General Liability coverage up to a maximum of \$15,000,000 after the self-insured retention of \$1,000,000 per occurrence met. Safety National Casualty Corporation provides Worker's Compensation excess coverage with statutory coverage (pursuant to California Worker's Compensation Act) after the self-insurance retention of \$1,000,000 for Public Safety and \$750,000 for non-Public Safety is met.

#### Note 15 – Risk Management (Continued)

Liabilities for estimated claims payable for the self-insurance programs represent settled claims, claims incurred but not paid and claims incurred but not reported based upon past experience, modified for current trends and information. While the ultimate amount of losses incurred through June 30, 2024 is dependent on future developments, City management has determined the desired reserve level for each self-insurance program as follows and believes the estimates are adequate to cover such losses.

The Worker's Compensation insurance liability of \$33,494,000 includes \$26,154,834 for claims incurred but not paid and \$7,339,166 for claims incurred but not reported which is based on expected claims and past claims history. At June 30, 2024, Worker's Compensation Insurance liability is reported on the statement of net position. The Worker's Compensation Fund was established as an Internal Service Fund on July 1, 1991. The portion of the worker's compensation insurance liability since July 1, 1991, at June 30, 2024 is \$32,228,925 and is reported in the Worker's Compensation internal service fund and \$1,265,075 is treated as general long-term debt.

General liability insurance liability at June 30, 2024 of \$3,748,708 that is reported in the Internal Service Fund includes \$2,507,589 for claims incurred but not paid and \$1,241,119 for claims incurred but not reported which is based on expected claims and past claims history. A deficit of \$3,112,425 is reported at June 30, 2024 and is short the City's goal of reserving three times the self-insured retention plus full funding of all past claims history. The City's self-insured retention is \$1,000,000 at June 30, 2024.

At June 30, 2024, the City's insurance claims liability is recorded as follows:

	Inte	Internal Service		General			
		Funds		g-term Debt	Total		
Worker's compensation	\$	32,228,925	\$	1,265,075	\$	33,494,000	
General liability		3,748,708				3,748,708	
Total	\$	35,977,633	\$	1,265,075	\$	37,242,708	

Changes to the claims liability for fiscal year ended June 30, 2024 are as follows:

		Worker's mpensation		General Liability		Total
Beginning balance of claims liability	\$	28,187,000	\$	3,790,619	\$	31,977,619
Less beginning provisions for incurred						
but not reported claims		(1,837,241)		(1,204,981)		(3,042,222)
Beginning provisions for incurred but not paid claims		26,349,759		2,585,638		28,935,397
Increase (decrease) in claims incurred		0.640.242		604.064		10.252.407
and reported		9,648,343		604,064		10,252,407
Claims expenses paid		(9,843,268)		(682,113)		(10,525,381)
Ending balance provision for incurred						
but not paid claims		26,154,834		2,507,589		28,662,423
Provisions for incurred but not						
reported claims		7,339,166		1,241,119		8,580,285
Ending balance of claims liability	\$	33,494,000	\$	3,748,708	\$	37,242,708
Amount due within one year	\$	6,097,000	\$	2,651,167	\$	8,748,167
Amount due in more than one year	Ψ	27,397,000	Ψ	1,097,541	Ψ	28,494,541
ř	Φ.		Φ.		Φ.	
Total	\$	33,494,000	\$	3,748,708	\$	37,242,708

#### Note 16 - Unearned Revenues and Deferred Inflows of Resources

Governmental funds report unearned revenues in connection with funds received, in advance for which assets recognition criteria have been met, but for which revenue recognition criteria have not been met. Receivables for revenues not considered available to liquidate liabilities of the current period are considered unavailable revenues and reported as deferred inflows of resources on the governmental funds. Unearned revenues are stated at \$41,756,548, in the Government-Wide Statements. Governmental funds report \$41,756,548 of unearned revenues and \$3,396,167 of unavailable revenues as deferred inflows of resources that are not available resources.

Unearned revenues of the governmental activities at June 30, 2024 consist of the following:

#### **Governmental Activities:**

Major funds:	
American Rescue Plan Act (ARPA) Fund	\$ 25,566,812
Housing and Urban Development Grant Fund	8,223,567
2019 Special Tax Montebella	7,020,000
Nonmajor funds:	
Special revenue funds:	
Affordable Housing Fund	856,169
Debt service funds:	
Assessment District Debt Service	90,000
Total governmental activities	\$ 41,756,548

Unavailable revenues of the governmental activities at June 30, 2024 consist of the following:

Governmental Activities:		Туре
Major funds:		
Housing and Urban Development Grant Fund	\$ 932,557	Housing loans
Special revenue funds:		
Grants Fund	987,764	Unavailable grants receivable
Capital projects funds:		
Special Construction Assistance Fund	1,423,846	Unavailable grants receivable
Special Aviation Fund	 52,000	Unavailable grants receivable
Total governmental activities	\$ 3,396,167	

## **Note 17 – Retirement Programs**

#### A. Summary

The City of Salinas provides defined benefit retirement program benefits through the California Public Employees' Retirement System ("CalPERS") and New York Life. As of June 30, 2024, the City was contributing to agent multiple-employer defined benefit pension plans and cost-sharing multiple-employer defined benefit pension plans through CalPERS, and was also contributing to a single-employer defined benefit pension plan through New York Life.

### **Note 17 – Retirement Programs**

## A. Summary (Continued)

Net pension liabilities are reported in the financial statements as follows:

Net Pension Liability		overnmental Activities		siness-Type Activities	Total		
CalPERS pension plans:			•				
Agent multiple-employer - Miscellaneous	\$	35,618,392	\$	5,479,594	\$	41,097,986	
Agent multiple-employer - Safety Police		135,418,231		-		135,418,231	
Cost sharing multiple-employer - Safety Fire		66,108,004		-		66,108,004	
New York Life - single employer		1,722,650		_		1,722,650	
Total net pension liability	\$	238,867,277	\$	5,479,594	\$	244,346,871	

Deferred outflows of resources related to pensions are reported in the financial statements as follows:

Deferred Outflows of Resources		overnmental Activities	siness-Type Activities	Total		
CalPERS pension plans:						
Agent multiple-employer - Miscellaneous	\$	12,562,607	\$ 1,932,653	\$	14,495,260	
Agent multiple-employer - Safety Police		24,980,144	-		24,980,144	
Cost sharing multiple-employer - Safety Fire		27,613,381	-		27,613,381	
New York Life - single employer		\$358,571	 		358,571	
Total deferred outflows of resources	\$	65,514,703	\$ 1,932,653	\$	67,447,356	

Deferred inflows of resources related to pensions are reported in the financial statements as follows:

Deferred Inflows of Resources	 vernmental Activities	iness-Type activities	 Total		
CalPERS pension plans:					
Agent multiple-employer - Miscellaneous	\$ 876,173	\$ 134,793	\$ 1,010,966		
Agent multiple-employer - Safety Police	\$976,882	-	976,882		
Cost sharing multiple-employer - Safety Fire	2,248,503	-	2,248,503		
New York Life - single employer	-	-	-		
Total deferred inflows of resources	\$ 4,101,558	\$ 134,793	\$ 4,236,351		

Pension expense reported in the financial statements as follows:

	G	overnmental	Bus	siness-Type	
Pension Expense		Activities		Activities	Total
CalPERS pension plans:					
Agent multiple-employer - Miscellaneous	\$	7,057,661	\$	1,085,763	\$ 8,143,424
Agent multiple-employer - Safety Police		19,530,182		-	19,530,182
Cost sharing multiple-employer - Safety Fire		11,064,551		-	11,064,551
New York Life - single employer		(20,272)			(20,272)
Total pension expense	\$	37,632,122	\$	1,085,763	\$ 38,717,885

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

## **Note 17 – Retirement Programs (Continued)**

#### B. California Public Employees Retirement System Agent Multiple-Employer Plans

### **Plan Description**

All qualified permanent and probationary employees are eligible to participate in the City of Salinas' separate Safety (police) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

## **Employees Covered**

At June 30, 2023, the measurement date, the following employees were covered by the benefit terms for the Plan:

	Miscellaneous	Safety - Police
Inactive employees or beneficiaries currently receiving benefits	229	292
Inactive employees entitled to, but not yet receiving benefits	282	124
Active employees	306	140
Total	817	556

### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment.

The City's provisions and benefits in effect at June 30, 2024 are summarized as follows:

	Miscell	aneous
	Prior to	On or After
Hire date	January 1, 2013*	January 1, 2013
Benefit formula	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	Monthly for life	Monthly for life
Retirement age Monthly benefits, as a % of eligible	50-55	52-67
compensation	2.0% to 2.45%	1.0% to 2.5%
Required employee contribution rates	7.00%	7.00%
Required employer contribution rates	9.73%	9.73%
	Safety -	- Police
	Prior to	On or After
Hire date	January 1, 2013*	January 1, 2013
Benefit formula	3.0% @ 50	2.7% @ 57
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	Monthly for life	Monthly for life
Retirement age	50	52-57
Monthly benefits, as a % of eligible compensation	3.00%	2.0% to 2.7%
Required employee contribution rates	9.00%	13.50%
Required employer contribution rates	23.56%	23.56%

#### **Note 17 – Retirement Programs (Continued)**

## B. California Public Employees Retirement System Agent Multiple-Employer Plans (Continued)

Contribution Description - Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the City to satisfy contribution requirements that are identified by the pension plan terms as plan member contribution requirements are classified as plan member contributions.

The contributions made by the City were as follows:

	Emp loy	er Contributions
Miscellaneous	\$	4,446,483
Safety - Police		6,941,602

<u>Actuarial Methods and Assumptions used to determine Total Pension Liability</u> - The June 30, 2022 valuation was rolled forward to determine the June 30, 2023 total pension liability, based on the following actuarial methods and assumptions:

Valuation Date June 30, 2022 Measurement Date June 30, 2023

Actuarial Cost Method Entry Age Actuarial Cost Method

Actuarial Assumptions:

Discount Rate 6.90% Inflation 2.50%

Salary Increases Varies by Entry Age and Service

Mortality Rate Table

The probabilities of mortality are based on the 2021 CalPERS Experience Study. Mortality rates include

15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of

Actuaries.

Post Retirement Benefit Increase The probabilities of retirement are based on the 2021 CalPERS Experience Study.

(1) The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvement using Society of Actuaries 90% of Scale MP-2016. For more details on this table, please refer to the December 2021 Experience Study report that can be found on the CalPERS website.

<u>Long-term Expected Rate of Return</u> - The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

#### **Note 17 – Retirement Programs (Continued)**

#### B. California Public Employees Retirement System Agent Multiple-Employer Plans (Continued)

#### **Benefits Provided (Continued)**

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected rates of return by asset class are as follows:

Asset Class	Assumed Asset Allocation	Real Return Years 1 - 10 1,2
Global equity - cap-weighted	30.00%	4.45%
Global equity non-cap-weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> An expected inflation of 2.30% used for this period.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Amortization of Deferred Outflows and Deferred Inflows of Resources</u> - Under GASB 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

<sup>&</sup>lt;sup>2</sup> Figures are based on the 2021-22 Asset Liability Management study.

## **Note 17 – Retirement Programs (Continued)**

## B. California Public Employees Retirement System Agent Multiple-Employer Plans (Continued)

#### **Benefits Provided (Continued)**

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings on pension plan investments:

• 5 years straight-line amortization

#### All other amounts:

Straight-line amortization over the average expected remaining service lives (EARLS) of all members that are provided with benefits (active, inactive, and retired) as of the beginning of the measurement period.

Deferred outflows of resources and deferred inflows of resources relating to Differences between Expected and Actual Experience, Changes of Assumptions and employer-specific amounts should be amortized over the EARSL of members provided with pensions through the Plan. The EARSL for the miscellaneous and safety (police) plans for the June 30, 2023 measurement date are 4.3 and 3.1 years, respectively, which was obtained by dividing the total service years by the total number of participants (active, inactive, and retired) in the Plan. Inactive employees and retirees have remaining service lifetimes equal to zero. Total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

<u>Changes in Net Pension Liability</u> - The following tables show the changes in the net pension liability for each of the City's agent multiple-employer defined benefit pension plans recognized over the measurement period:

Misc	ellaneo	ous Plan				
			Pla	n Fiduciary Net		
	Total	Pension Liability		Position	Net I	Pension Liability
Balance at June 30, 2022 (Valuation Date)	\$	151,719,779	\$	113,875,517	\$	37,844,262
Changes in the year:						
Service cost		3,883,129		-		3,883,129
Interest on the total pension liabilities		10,520,930		-		10,520,930
Changes of Benefit Terms		163,259		-		163,259
Changes in assumptions		-		-		-
Differences between expected and actual experience		2,096,099		-		2,096,099
Benefit payments, including refunds of members contributions		(6,886,917)		(6,886,917)		-
Plan to plan resource movement		-		-		-
Contributions - employer		-		4,713,873		(4,713,873)
Contributions - employee		-		1,688,999		(1,688,999)
Net investment income		-		7,090,560		(7,090,560)
Administrative expenses		-		(83,739)		83,739
Net changes		9,776,500		6,522,776		3,253,724
Balance at June 30, 2023 (Measurement Date)	\$	161,496,279	\$	120,398,293	\$	41,097,986

## **Note 17 – Retirement Programs (Continued)**

#### B. California Public Employees Retirement System Agent Multiple-Employer Plans (Continued)

#### **Benefits Provided (Continued)**

Safety - Police

			Pla	n Fiduciary Net		
		Pension Liability		Position	Net Pension Liability	
Balance at June 30, 2022 (Valuation Date)	\$	360,247,773	\$	229,014,170	\$	131,233,603
Changes in the year:						
Service cost		6,485,353		-		6,485,353
Interest on the total pension liabilities		24,606,993		-		24,606,993
Changes of Benefit Terms		146,047		-		146,047
Changes in assumptions		-		-		-
Differences between expected and actual experience		2,343,505		-		2,343,505
Benefit payments, including refunds of members contributions		(18,713,828)		(18,713,828)		-
Plan to plan resource movement		-		-		-
Contributions - employer		-		13,151,466		(13,151,466)
Contributions - employee		-		2,176,654		(2,176,654)
Net investment income		-		14,237,556		(14,237,556)
Administrative expenses				(168,406)		168,406
Net changes		14,868,070		10,683,442		4,184,628
Balance at June 30, 2023 (Measurement Date)	\$	375,115,843	\$	239,697,612	\$	135,418,231

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about each plan's fiduciary net position is available in the separately issued CalPERS financial report.

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u> - The following presents the net pension liability of the Plan as of the Measurement Date, calculated using the discount rate of 6.90 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.90 percent) or 1 percentage-point higher (7.90 percent) than the current rate:

Plan's Aggregate Net Pension Liability/(Asset)
--

	Di	scount Rate - 1%	Current Discount	]	Discount Rate + 1%
		(5.90%)	Rate (6.90%)		(7.90%)
Miscellaneous	\$	63,885,823	\$ 41,097,986	\$	22,362,879
Safety - Police		187,469,647	135,418,231		92,993,970

Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions For the measurement period ending June 30, 2023 (the measurement date), the City of Salinas recognized a pension expense of \$8,143,424 and \$19,530,182 for the miscellaneous and safety (police) plans, respectively.

## **Note 17 – Retirement Programs (Continued)**

### B. California Public Employees Retirement System Agent Multiple-Employer Plans (Continued)

For the measurement period ending June 30, 2023 (the measurement date), the City of Salinas reports other amounts for the miscellaneous and safety (police) plans as deferred outflow and deferred inflow of resources related to pensions as follows:

	Miscellane	eous	
		erred outflows f Resources	 Deferred inflows of Resources
Pension contributions made subsequent			
to measurement date	\$	4,446,483	\$ -
Difference between projected and actual			
earning on pension plan investments		5,427,855	-
Changes in assumptions		2,776,121	-
Differences between expected and actual experience		1,844,801	(1,010,966)
Total	\$	14,495,260	\$ (1,010,966)

	Safety - P	Police	
		ferred outflows of Resources	Deferred inflows of Resources
Pension contributions made subsequent			
to measurement date	\$	6,941,602	\$ -
Difference between projected and actual			
earning on pension plan investments		10,880,864	-
Changes in assumptions		5,570,142	-
Differences between expected and actual experience		1,587,536	 (976,882)
Total	\$	24,980,144	\$ (976,882)

\$4,446,483 and \$6,941,602 reported as deferred outflows of resources to contributions subsequent to the measurement date for the miscellaneous and safety police plans, respectively, will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

	Miscellaneous	$\mathbf{S}$	afety - Police
Year Ended June 30,	Deferred Outflows/ (Inflows) of Resources		erred Outflows/ ws) of Resources
2025	\$ 2,530,658	\$	5,879,603
2026	1,920,326		3,262,265
2027	4,291,961		7,632,396
2028	294,866		287,396
2029	-		-
Thereafter	<u> </u>		-
	\$ 9,037,811	\$	17,061,660

#### **Note 17 – Retirement Programs (Continued)**

## C. California Public Employees Retirement System Cost-Sharing Multiple-Employer Plan

<u>Plan Description</u> – All qualified permanent and probationary employees are eligible to participate in the City's separate Safety risk pool (Fire Tier 1 & Tier 2), cost-sharing multiple-employer defined benefit pension plans administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

<u>Employees Covered</u> – As of June 30, 2023 (measurement date), the following employees were covered by the benefit terms for the plan:

	Safety - Fire
Inactive employees or beneficiaries currently receiving benefits	190
Inactive employees entitled to, but not yet receiving benefits	59
Active employees	98
Total	347

<u>Benefits Provided</u> – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment.

The City's plans provisions and benefits in effect at June 30, 2024, are summarized as follows:

	Safety - Fire				
	Tie	er 1	Tier 2		
	Prior to	On or After	Prior to	On or After	
Hire date	January 1, 2013*	January 1, 2013	January 1, 2013*	January 1, 2013	
Benefit formula	3.0% @ 50	2.7% @ 57	3.0% @ 55	2.5% @ 57	
Benefit vesting schedule	5 years of service				
Benefit payments	Monthly for life	Monthly for life	Monthly for life	Monthly for life	
Retirement age	50	52-57	55	52-57	
Monthly benefits, as a % of eligible					
compensation	3.00%	2.0% to 2.7%	3.00%	2.0% to 2.7%	
Required employee contribution rates	9.00%	13.75%	9.00%	13.75%	
Required employer contribution rates	29.09%	13.75%	24.79%	13.75%	

<u>Contribution Description</u> – Section 20814(c) of the California Public Employees' Retirement Law ("PERL") requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

The City's contribution for the safety fire plan were as follows:

	<b>Employer Contributions</b>			
Safety - Fire	\$	7,254,285		

## **Note 17 – Retirement Programs (Continued)**

#### C. California Public Employees Retirement System Cost-Sharing Multiple-Employer Plan (Continued)

<u>Pension Liabilities, Pension Expense and Deferred Outflows/Deferred Inflows of Resources Related to Pensions</u> – As of June 30, 2024, the City reported net pension liabilities for its proportionate share of the net pension liability as of June 30, 2024 and 2023 were as follows:

		Increase (Decrease)				
	Plan Total Pension Liability		Plan Fiduciary Net Position		Plan Net Pension Liability/(Asset)	
Balance at: 6/30/22 (Measurement date)	\$	205,362,463	\$	144,073,967	\$	61,288,496
Balance at: 6/30/23 (Measurement date)		215,981,309		149,873,305		66,108,004
Net changes during 2022-2023	\$	10,618,846	\$	5,799,338	\$	4,819,508

The City's net pension liability is measured as the proportionate share of the net pension liability. The net pension liability is measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2022 rolled forward to June 30, 2023 using the standard update procedures. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plans relative to the projected contributions for all participating employers actuarially determined.

The City's proportionate share of the net pension liability as of the June 30, 2023 and 2022 measurement dates were as follows:

Percentage Share of Net Pensi	on Liability/(Asset)
Proportion June 30, 2022	0.530600%
Proportion June 30, 2023	0.529910%
Change - Increase (Decrease)	-0.000690%

For the year ended June 30, 2024 (measurement date June 30, 2023), the City of Salinas recognized a pension expense of \$11,064,551 for the Safety Plan (Fire).

As of June 30, 2024 the City reports deferred outflows and deferred inflows of resources related to pensions as follows:

Sa	fety - Fire		
		rred Outflows Resources	Deferred Inflows of Resources
Pension contributions made subsequent			
to measurement date	\$	7,254,285	\$ -
Difference between projected and actual earning on			
pension plan investments		9,046,862	-
Adjustment due to differences in proportions		1,887,152	-
Changes in assumptions		3,858,152	-
Difference between actual and expected experience		4,853,546	(415,515)
Difference between employer's actual contributions			
and proportionate share of contributions		713,384	(1,832,988)
Total	\$	27,613,381	\$ (2,248,503)

### **Note 17 – Retirement Programs (Continued)**

#### C. California Public Employees Retirement System Cost-Sharing Multiple-Employer Plan (Continued)

\$7,254,285 reported as deferred outflows of resources for contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expenses as follows:

Year Ended June 30,	 rred Outflows/ vs) of Resources
2025	\$ 6,065,733
2026	4,304,464
2027	7,487,882
2028	252,514
Thereafter	-
	\$ 18,110,593

Actuarial Methods and Assumptions used to determine Total Pension Liability - The June 30, 2022 valuation was rolled forward to determine the June 30, 2023 total pension liability, based on the following actuarial methods and assumptions:

Valuation Date	June 30, 2022
Measurement Date	June 30, 2023
Actuarial Cost Method	Entry Age Actuarial Cost Method
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Salary Increases	Varies by category, entry age, and service
Mortality Rate Table	Derived using CalPERS' Membership Data for all Funds.
	The post-retirement mortality rates include 15 years of
	projected on-going mortality improvement using 80% of the Society of Actuaries' Scale
	MP-2020

<u>Discount Rate</u> - The discount rate used to measure the total pension liability for PERF C was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Long-term Expected Rate of Return</u> - The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

### Note 17 – Retirement Programs (Continued)

### C. California Public Employees Retirement System Cost-Sharing Multiple-Employer Plan (Continued)

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as follows:

	Assumed	Real Return
	Asset	Years 1-
Asset Class	Allocation	10 1,2
Global equity - cap-weighted	30.00%	4.45%
Global equity non-cap-weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> An expected inflation of 2.30% used for this period.

Amortization of Deferred Outflows and Deferred Inflows of Resources – The Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments is amortized over a five-year period on a straight-line basis. One-fifth is recognized in pension expense during the measurement period, and the remaining Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments is amortized over the remaining amortization periods. The Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments in the Schedule of Collective Pension Amounts represents the unamortized balance relating to the current measurement period and the prior measurement periods on a net basis.

Deferred Outflows of Resources and Deferred Inflows of Resources relating to Differences Between Expected and Actual Experience and Changes of Assumptions are amortized over the Expected Average Remaining Service Lifetime (EARSL) of members provided with pensions through the Plan determined as of the beginning of the related measurement period. The EARSL for PERF C for the measurement date ending June 30, 2023 is 3.8 years, which was obtained by dividing the total service years of 600,538 (the sum of remaining service lifetimes of the active employees) by 160,073 (the total number of participants: active, inactive, and retired) in PERF C. Inactive employees and retirees have remaining service lifetimes equal to 0. Total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

<sup>&</sup>lt;sup>2</sup> Figures are based on the 2021-22 Asset Liability Management study.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### Note 17 – Retirement Programs (Continued)

#### C. California Public Employees Retirement System Cost-Sharing Multiple-Employer Plan (Continued)

Sensitivity of Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate – The following presents the proportionate share of the net pension liability of the City's Plan as of the Measurement Date, calculated using the discount rate of 6.90 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.90 percent) or 1 percentage-point higher (7.90 percent) than the current rate:

Plan's Aggregate Net Pension Liability/(Ass
---

Disc	count Rate - 1% (5.90%)	Current Discount Rate (6.90%)	Disc	count Rate + 1% (7.90%)
\$	95,736,797	\$ 66,108,004	\$	41,884,358

<u>Pension Plan Fiduciary Net Position</u> – Detailed information about each plan's fiduciary net position is available in the separately issued CalPERS financial report.

#### D. New York Life Single Employer Retirement Plan

<u>Plan Description</u> – The New York Life retirement plan is a closed single-employer defined benefit pension plan that covers Non-Public Safety Employees. The plan's benefits offers a formula of 2% @ 60 for vested employees. The Plan was established on September 1, 1954 and has been amended and restated from time to time since that date. Prior Plan amendments eliminated the six-month service requirement for entry into the plan and credited participants with up to six-months of service from hire to plan entry prior to time change. The Plan was amended and restated effective September 1, 1996 to bring the Plan into compliance with the Internal Revenue Code and Regulations promulgated thereby to provide for the City's pick-up of employee eligible participants equal to the present value of vested accrued benefits. Effective June 1, 2001, the Plan amended its benefit formula to one that uses an average salary computed from the twelve-month period, replacing the old formula that used an average salary computed from a thirty six month period. As of June 19, 1995, all new regular non-public safety employees are enrolled in CalPERS.

The City has an agreement with New York Life to hold and invest plan assets of the Retirement Plan, which covers employees other than Police and Fire. New York Life holds assets in NYL Fixed Dollar Account, NYL Mainstay Total Return Bond Fund, and NYL Guaranteed Annuity Contracts.

New York Life Guaranteed Annuity Contracts in the amount of \$8,239,722 are allocated insurance contracts set up to pay benefits and accordingly are excluded from the total pension liability, and are not reported in the City's financial statements.

<u>Employees Covered</u> – As of September 1, 2023 (valuation date), the following employees were covered by the benefit terms for the single-employer defined benefit pension plan:

	NY Life Plan
Inactive employees or beneficiaries currently receiving benefits	40
Inactive employees entitled to, but not yet receiving benefits	5
Active employees	4
Total	49

#### Note 17 – Retirement Programs (Continued)

#### D. New York Life Single Employer Retirement Plan (Continued)

Benefits – Non-Public Safety personnel benefits vest after five years of service. The vested benefit would be in the form of a pension beginning after attaining age 60 equal to the benefits accrued at time of termination, or for a reduced amount if an election is made to have payments commence before attaining the normal retirement age of 60. City employees who retire at or after age of 60 with five years of credited service are entitled to an annual retirement benefit payable monthly, as a straight line annuity, as a ten year certain and life annuity, or as a lump sum, in an amount equal to 2% of the average earnings paid to the employee during the twelve consecutive months of service with the City during which their earnings were highest, multiplied by the number of years and completed months of plan participation.

The plan allows early retirement after reaching age 55 and completing five years of plan participation. The plan also provides death and survivor benefits.

<u>Funding Policy</u> – The contribution requirements of Plan members and the City are established and may be amended by the City Council. Prior to January 1, 1979, participants were required to make specified levels of contributions to the plan in order to accrue benefits under the Plan. For the period commencing January 1, 1979 through December 31, 1993, there were no participants' contributions under this Plan. Since January 1, 1994, participants are required to contribute 4.5% of their compensation to the Plan. Since September 1, 1996, participant contributions are made by the City under the employee pretax pick-up provision for government-sponsored plans allowed under the Internal Revenue Code. As established in their Memorandum of Understanding document for personnel of the SEIU Blue Collar bargaining group, the City will contribute four and one-half percent of the employee retirement contribution.

Pension Liabilities, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions – As of June 30, 2024 (Measurement Date - August 31, 2023) and June 30, 2023, (Measurement Date – August 31, 2022), the City reported net pension liability as follows:

	Increase (Decrease)							
	Plan Total Pension Liability		Plan Fiduciary Net Position		Plan Net Pension Liability/(Asset)			
Balance at: 8/31/22 (measurement date) Balance at: 8/31/23 (measurement date)	\$	10,058,747 9,962,372	\$	6,349,819 8,239,722	\$	3,708,928 1,722,650		
Net changes during 2022-2023	\$	(96,375)	\$	1,889,903	\$	(1,986,278)		
Funded Status @ 8/31/23 measurement date		82.71%						

The City's net pension liability is measured as of August 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 1, 2023.

### **Note 17 – Retirement Programs (Continued)**

Net changes

Balance at June 30, 2024 (8/31/23 measurement date)

### D. New York Life Single Employer Retirement Plan (Continued)

<u>Changes in Net Pension Liability</u> – The following tables show the changes in the net pension liability for the City's Single-Employer Pension Plan recognized over the measurement period:

New	York I	ife Plan		
	Т	Total Pension Liability	nn Fiduciary et Position	Net Pension Liability
Balance at 6/30/2023 (8/31/22 measurement date)	\$	10,058,747	\$ 6,349,819	\$ 3,708,928
Changes in the year:				
Service cost		91,735	-	91,735
Interest on the total pension liabilities		274,479	-	274,479
Changes in assumptions		(522,172)	-	(522,172)
Differences between expected and actual experience		398,477	-	398,477
Benefit payments, including refunds of members contributions		(338,894)	(338,894)	-
Plan to plan resource movement		-	-	-
Contributions - employer		-	2,180,872	(2,180,872)
Contributions - employee		-	18,087	(18,087)
Net investment income		-	46,143	(46,143)
Administrative expenses		_	(16,305)	16,305

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the net pension liability of the Plan as of the Measurement Date, calculated using the discount rate of 2.75 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (1.75 percent) or 1 percentage-point higher (3.75 percent) than the current rate:

(96,375)

9,962,372

1,889,903

8,239,722

(1,986,278)

1,722,650

Sensitivity of Net Pension Liability/(Asset)					
Discount Rate - 1% Current Discount				Disco	unt Rate + 1%
	(1.75%)	Rate (2.75%)			(3.75%)
\$	2,539,601	\$	1,722,650	\$	1,064,752

As of June 30, 2024, the City reports deferred outflows and deferred inflows of resources related to pensions as follows:

New York Life	Plan			
		red outflows Resources	Deferred of Reso	
Pension contributions made subsequent to measurement date	\$	153,759	\$	-
Difference between projected and actual earning on pension				
plan investments		204,812		-
Total	\$	358,571	\$	-

\$153,759 reported as deferred outflows of resources for contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

## City of Salinas

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

#### Note 17 – Retirement Programs (Continued)

#### D. New York Life Single Employer Retirement Plan (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expenses as follows:

	Defer	red Outflows/	
Year Ended June 30,	0, (Inflows) of Resour		
2025	\$	(14,119)	
2026		29,149	
2027		163,280	
2028		26,502	
2029		-	
Thereafter		-	
	\$	204,812	

<u>Actuarial Methods and Assumptions used to Determine Total Pension Liability</u> – For the measurement period ended August 31, 2023 (measurement date), the total pension liability was determined by using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	September 1, 2023
Measurement date	September 1, 2023
Contribution policy	City contributes full ADC
Actuarial cost method	Individual Aggregate Cost Method
Actuarial assumptions:	

Actuarial assumptions:

Discount rate	- 2.75% at August 31, 2023
	- 2.75% at August 31, 2022

- Discount rate lower of (1) expected long-term rate of return on investments, and (2) Bond Buyer 20- Bond GO Index as of the

Measurement Date

Long-term expected rate of return on assets	- 2.75% at August 31, 2023 - 2.75% at August 31, 2022
Municipal Bond Rate (Bond Buyer 20-Bond Index)	- 3.81% at August 31, 2023 - 3.59% at August 31, 2022

General Inflation 2.25% annually Cost of Living Increases 2.00% annually

Mortality CalPERS 2000-2019 Experience Study

Mortality improvement Mortality projected fully generational with Scale MP-2021
Salary Increases Aggregate - 2.5% annually; merit - CalPERS 2000-2019 Experience Study
Retirement 100% retire once the retirement benefit reaches 70% of the average monthly

compensation

Disability, termination None

Benefit form for current actives - Disability - n/a

- Service retirement - Lump sum for all participants, valued using UP-1984 Mortality

Table with 2% interest rate without COLA

NY Life guaranteed annuity contract

Value of payments expected to be made under contract excluded from TPL (contract

assets not included in FNP)

Changes Since Prior Measurement Date – The following changes were applied since the prior measurement date of August 31, 2023:

Changes of assumptions - discount rate was updated based on municipal bond rate as of the measurement date.

Changes of benefit terms - none

#### **Note 17 – Retirement Programs (Continued)**

#### D. New York Life Single Employer Retirement Plan (Continued)

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 2.75%. The discount rate is based on the expected rate of return which is lower than the 20-year municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at current contribution rates and City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current active and inactive employees. The City's annual contributions will be adjusted to keep the plan solvent.

#### E. ICMA Retirement Corporation Defined Contribution Plan

Investments are with New York Life. Expected rate of return is as follows:

	Target	Expected Rate
Asset Class	Allocation	of Return
Fixed income	100.00%	0.78%
Assumed long-term rate of inflation		2.25%
Expected long-term rate of return, rounded		2.75%

<u>Pension Plan Fiduciary Net Position</u> – Detailed information about the pension plan's fiduciary net position as of August 31, 2023 is as follows:

	New York Life			
Assets:		,		
Investments:				
New York Life Mainstay Total Return Bond Fund	\$	8,239,722		
Total investments		8,239,722		
Fiduciary net position	\$	8,239,722		

Plan Description – On June 19, 1995, the City established a qualified retirement program in accordance with Internal Revenue Code Section 401(a). This defined contribution 401(a) Money Purchase Retirement Plan was established with International City Managers Association Retirement Corporation (ICMA). Non-Public Safety Mid-Management employees that were participating in the ICMA 457 non-qualified deferred compensation plan in-lieu of participation in the New York Life Retirement Program, were required to transfer to one of the other City's three qualified retirement plans. The City's annual contribution to this plan is determined by the employer required contribution to the New York Life Plan Retirement Plan in accordance with Internal Revenue contribution limits.

## Significant Accounting Policies

Basis of Accounting – Financial statements are prepared using the cash basis of accounting. Employer contributions are recognized in the period that the contributions are made.

#### Note 17 – Retirement Programs (Continued)

#### E. ICMA Retirement Corporation Defined Contribution Plan (Continued)

#### Significant Accounting Policies (Continued)

Method Used to Value Investments – Participants direct their investments, without restriction, among various investments options available under the ICMA 401(a) Plan. Retirement Buyback Program During Fiscal Year 1995-96, the City established a deferred compensation retirement buyback program for Department Directors where the City contributes a flat dollar amount based on tenure with the City. The 401(a) Money Purchase Retirement Plan is administered by the ICMA Retirement Corporation. The program requires employee-matching contributions for every dollar contributed by the City. At June 30, 2024, there were four participants receiving a total of \$201,213 in this form of benefit.

### F. Deferred Compensation Plans

The City has four deferred compensation plans created in accordance with Internal Revenue Code Section 457. The Small Business Job Protection Act of 1996 requires the establishment of a trust or similar vehicle to ensure that the assets of Deferred Compensation Plans under the Internal Revenue Code Section 457 are protected and used exclusively for the benefit of Plan participants and/or their beneficiaries. According to these laws the City established Employer Trust arrangements for each of the Plans before January 1, 1999.

The City has established Employer Trust agreements with ICMA Retirement Corporation, Mass Mutual Financial Group, and Central Coast Credit Union. In 1998, the City Council adopted a Resolution amending the City administered deferred compensation plans to conform to the new law protecting the plan participant assets from any claim against the City. Under the Trust arrangement, individual accounts maintained by the record-keeper used for receiving contributions and paying distributions must be subject to the Trust. The existence of the Trust does little to change the Plan structure except to add a layer of protection for money set aside for the employee against claims of the Employer's creditors. The law also allows an increase in the amount a participant may contribute to differ each year, based on changes in the consumer price index.

#### International City Manager's Association (ICMA) Retirement Corporation

As of June 2021, the International City Manager's Association Retirement, Inc., (ICMA-RC), is now Mission Square Retirement and the Plan had 454 participants and a balance of \$70,702,177 at June 30, 2024. All employees are eligible to participate through voluntary salary deduction. Some management employees participated in lieu of participation in the New York Life Retirement Program until June 19, 1995 when a qualified 401(a) retirement program was established. These assets are not reported on the City's financial statements at June 30, 2024 pursuant to the Employer Trust established by the City with ICMA Retirement Corporation during November 1997.

#### Trust Deed Program

The City administers a Trust Deposit Fund that includes a deferred compensation plan funded solely by the voluntary salary reductions. The goal of the Trust Deed program is to invest participants' funds in short-term deeds of trust (notes). This investment option is administered within the City of Salinas by the City's appointed administrator of the Deferred Compensation Plan. Loans are based on equity after obtaining a fee appraisal. All property is physically inspected and the loan package is reviewed and approved/disapproved by a Deferred Compensation Committee. All employees are eligible to participate. The Plan had 210 participants and a balance of \$5,564,620 in net position at June 30, 2024. The balance in these plans is available to employees only upon termination, retirement, death or unforeseen emergency. While the Employer Trust established by the City on December 15, 1998 protects these funds from creditors of the City, because the City administers the plan assets, they are included in the City's financial statements at June 30, 2024.

#### **Note 17 – Retirement Programs (Continued)**

#### F. Deferred Compensation Plans (Continued)

Trust Deed Program (Continued)

The Trust Deed Program is managed on a cash basis with interest posted when received and expenditures posted when paid. Interest and expenditures are allocated to participants based on month end cash balances. Trust deed notes secured by property taken back in foreclosure, are reevaluated based on the current market value of the property. When the value of property taken back in foreclosure is less than the note secured by that property, the note is written-down to current market value (less foreclosure and sales expenses) of the property. Gains are recognized only when properties are sold. Gains or losses are allocated to plan participants based on month end cash balances.

As of June 30, 2024, pursuant to GASB 72, properties held for resale were valued by independent real estate professionals (market approach) and trust deed notes were valued at their present value (income approach). The valuations are considered Level 3. The value of properties held for resale are reduced for cost of sales. The notes (loans) are valued based on amounts investors would likely pay for notes with interest rates ranging from 6% for all current loans discounted to provide loan to values ranging from 70% to 50% depending on property type and condition, borrowers payment history and term remaining on note. The change in net realizable values are reflected in the Statement of Changes in Fiduciary Net Assets.

Mass Mutual Financial Group (Empower Retirement)

The fourth Deferred Compensation plan was established in September 2000. This retirement savings plan enables employees to defer a portion of their current compensation for payment at later date, generally retirement. Salary deferrals (or contributions) are voluntary and are made through the ease of payroll deduction. Empower Retirement former Mass Mutual offers a variety of investment vehicles that vary in risks, term and return to the investment. These investment options are offered through a group variable annuity contract. There were 38 participants with a balance of \$3,276,842 at June 30, 2024. All employees are eligible to participate through voluntary salary deductions. The assets for this plan are not reported on the City's financial statements.

#### Note 18 – Other Postemployment Benefits

Items related to other postemployment benefits are recorded in the financial statements as follows:

	Go	overnmental	Busi	iness-Type	
		Activities	A	ctivities	Total
Net OPEB Liability	\$	12,171,211	\$	786,950	\$ 12,958,161
Deferred outflows of resources		3,812,475		246,503	4,058,978
Deferred inflows of resources		12,294,807		794,941	13,089,748
OPEB expense (credit)		(81,989)		(5,301)	(87,290)

#### A. General Information About the OPEB Plan

For purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's plan (OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes.

#### **Note 18 – Other Postemployment Benefits (Continued)**

#### A. General Information About the OPEB Plan (Continued)

For this report, the following timeframes are used:

Valuation date June 30, 2023 Measurement date June 30, 2023

Measurement period July 1, 2022 to June 30, 2023

Fiscal year end June 30, 2024

<u>Plan Description</u>: The City joined the Public Employees' Medical & Hospital Care Act (PEMHCA) in 2000 for Police and Miscellaneous employees, offered through the California Public Employees' Retirement System (CalPERS). It is an agent multiple-employer plan administered by California Public Employees' Retirement System (CalPERS). The healthcare plan which provides medical insurance benefits to active and eligible retirees and their families in accordance with various labor agreements. Fire employees receive healthcare benefits for active and retiree members from a union sponsored plan.

OPEB Trust: The City joined The California Employers' Retiree Benefit Trust (CERBT) in 2011 to prefund it's OPEB liability. CERBT is an agent multiple employer defined plan for other postemployment benefits administered by CalPERS. The Plan includes participating employers of the State of California and public agencies. CalPERS is governed by a 13-member Board of Administration (the Board); two elected by CalPERS members, one elected by retired members of CalPERS, two appointed by the Governor, one public representative appointed jointly by the Speaker of the Assembly and Senate Rules Committee, and four ex-officio members: State Treasurer, State Controller, Director of California Department of Human Resources, and Designee of the State Personal Board. The Board is responsible for the management and control of CalPERS, including the exclusive control of the administration and investments of the Plan.

The plan information is as follows:

Fiscal year end

Plan type

OPEB trust

Special funding situations

No

Nonemployer contributing entities

June 30, 2024

Agent multiple-employer

Yes

No

<u>Post-Employment Benefits Eligibility</u>: The City provides post-retirement healthcare benefits to eligible employees who retire directly from the City after the age of 50 years (Age 52 for Miscellaneous PEPRA employees) and with five years of service or disability retirement. For Police and Fire Supervisors, the City pays 25% of retiree and spouse health insurance premium up to \$100 per month plus PEMHCA AB2544 "unequal method" monthly benefit to retirees (\$158 per month in 2024). The payment is made until Medicare eligibility, but no more than 10 years for non-supervisory Police retirees. For Miscellaneous employees, the City pays the PEMHCA "unequal method" monthly benefit to retirees (\$158 per month in 2024). For IAFF (Fire employee), the City pays 25% of retiree and spouse health insurance premium up to \$100 per month. The payment is made until Medicare eligibility.

### Note 18 – Other Postemployment Benefits (Continued)

#### A. General Information About the OPEB Plan (Continued)

<u>Employees Covered</u>: As of the June 30, 2023 actuarial valuation, the following current and former employees were covered by the benefit terms under the PEMHCA and Union Sponsor Plans:

	Number of
	Covered
	Participants
Inactive employees currently receiving benefits	155
Inactive employees entitled to, but not yet receiving benefits	315
Active employees	566
Total	1,036

<u>Contributions</u>: The City intends to contribute to the Trust the actuarially determined contribution ("ADC") net of the pay-as-you-go benefits paid annually directly from employer resources. For the fiscal year ended June 30, 2024, the City's cash contributions were \$303,519 in premium payments made on behalf of retirees, implied subsidy payments of \$310,957, and administrative expenses of \$6,796, resulting in total payments of \$621,272.

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability was 4.95%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Expected Long Rate of Return: The long-term expected rate of return on OPEB plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target Allocation CERBT-Strategy	Expected Real
Asset Class	1	Rate of Return
Global equity	49.00%	4.56%
Fixed income	23.00%	1.56%
TIPS	5.00%	-0.08%
Commodities	3.00%	1.22%
REITs	20.00%	4.06%
	100.00%	
Assumed long-term rate of inflation		2.50%
Expected long-term rate of return, rounded		6.25%

### Note 18 – Other Postemployment Benefits (Continued)

## B. Net OPEB Liability, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

<u>Changes in the OPEB Liability</u>: The changes in the net OPEB liability for the City Plan are as follows:

	Total Plan OPEB Fiduciary Liability Net Position		Fiduciary	Net OPEB Liability		
Balance at June 30, 2023	\$	19,384,137	\$	3,853,920	\$	15,530,217
Changes Recognized for the Measurement Period:						
Service Cost		825,453		-		825,453
Interest on the total OPEB liability		982,077		-		982,077
Changes in benefit terms		-		-		-
Difference between expected and actual experience		(2,049,364)		-		(2,049,364)
Changes in assumptions		(1,094,099)		-		(1,094,099)
Contribution from the employer		-		996,208		(996,208)
Net investment income		-		248,010		(248,010)
Administrative expenses		-		(8,095)		8,095
Benefit payments		(739,295)		(739,295)		
Net changes during July 1, 2023 to June 30, 2024		(2,075,228)		496,828		(2,572,056)
Balance at June 30, 2024	\$	17,308,909	\$	4,350,748	\$	12,958,161

<u>Discount Rate Sensitivity Analysis</u>: The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.87%) in measuring the Net OPEB Liability.

Plan's Total OPEB Liabiltiy						
Disco	ount Rate -1%	Current Discount Rate		Discount Rate +1%		
	(4.21%)	(5.21%)		(6.21%)		
\$	15,089,727	\$	12,958,161	\$	11,172,842	

<u>Healthcare Trend Sensitivity Analysis</u>: The following presents the net OPEB liability of the City if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2023:

Plan's Total OPEB Liabiltiy					
Healthcare Cost					
	-1%		Trend Rate		+1%
\$	10,921,862	\$	12,958,161	\$	15,478,841

## City of Salinas Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

## Note 18 – Other Postemployment Benefits (Continued)

## B. Net OPEB Liability, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB:

For the fiscal year ended June 30, 2024, the City recognized OPEB expense/(credit) of \$(87,290).

As of fiscal year ended June 30, 2024, the City reported deferred outflows of resources and inflows of resources related to OPEB from the following sources:

Oı	utflows of		Deferred Inflows of
R	lesources		Resources
\$	621,272	\$	-
	-		(6,317,422)
	3,157,385		(6,772,326)
	280,321		-
\$	4,058,978	\$	(13,089,748)
	Oi R	3,157,385	Outflows of Resources  \$ 621,272 \$ 3,157,385  280,321

Deferred outflows of resources in the amount of \$621,272 related to contributions subsequent to the measurement date and will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2025.

Other amounts reported as deferred inflows of resources related to OPEB will be recognized as OPEB expenses as follows:

Year Ending								
June 30	Amount							
2025	\$	(1,651,412)						
2026		(1,670,658)						
2027		(1,440,631)						
2028		(1,492,693)						
2029		(1,383,605)						
Thereafter		(2,013,043)						
Total	\$	(9,652,042)						

Recognition of Deferred Outflows and Deferred Inflows of Resources: To smooth market volatility, gains and losses related to changes in total OPEB liability and fiduciary net position are recognized over nine and half years. Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

## Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

## Note 18 – Other Postemployment Benefits (Continued)

## B. Net OPEB Liability, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB (Continued)

Actuarial Methods and Assumptions Used to Determine the OPEB Liability: The City's net OPEB liability was measured as of June 30, 2020. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2021 based on the following significant actuarial methods and assumptions:

Actuarial valuation date	June 30, 2023
Contribution policy	City contributes \$250,000 annually and pays benefit outside of trust
Discount rate	5.21%
Municipal bond rate	3.65% (Bond Buyer 20-bond Index)s
Expected long-term rate of return on investment	6.25%
General inflation	2.50%
Mortality, retirement, disability, termination	CalPERS 2000-2019 experience study
Mortality improvement	Mortality projected fully generational with Scale MP-2021
Salary increases	Aggregate - 2.75% annually; merit - CalPERS 2000-2019 Experience Study
Medical trend	Non-Medicare - 7.90% for 2026, decreasing to an ultimate rate of 3.45% in
	2076
	Medicare - 6.90% for 2026, decreasing to an ultimate rate of 3.45% in 2076
PEMHCA minimum increases	3.50% annually
Cap increases	None
Healthcare participation	100% for Safety \$100 benefit
	50% for PEMHCA benefit if covered as active
	5% for PEMHCA benefit if waived as active

## Note 19 - Net Position and Fund Balances

#### A. Government-Wide Financial Statements

## **Net Investment in Capital Assets**

The following is the calculation of net investment in capital assets at June 30, 2024:

	 Sovernmental Activities	В	usiness-type Activities	Total
Capital assets, net of accumulated depreciation				
and amortization	\$ 335,763,944	\$	65,238,853	\$ 401,002,797
Less: outstanding principal on capital related debt, net	(113,023,587)		(21,051,000)	(134,074,587)
Add: loss on refunding of debt	459,631		85,877	545,508
Net investment in capital assets	\$ 223,199,988	\$	44,273,730	\$ 267,473,718

#### B. Fund Financial Statements

## Fund Balance Classification

It is the policy of the City to maintain a minimum reserve for a reasonable level of assurance that the City's day-to-day operations will be able to continue even if circumstances occur where revenues are insufficient to cover expenditures. The minimum reserve of the General Fund is 5% of the next year's General Fund annual budgeted operating expenditures, as calculated by the Finance Director. The minimum fund balance is shown as unassigned in the General Fund.

## City of Salinas Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

## Note 19 - Net Position and Fund Balances (Continued)

## B. Fund Financial Statements (Continued)

At June 30, 2024, fund balances are classified in the governmental funds as follows:

	General Fund	American Rescue Plan Act (ARPA) Special Revenue Fund	Housing and Urban Development Grant Special Revenue Fund	2019 Special Tax Bond M onte Bella Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds			
Nonspendable		•					·		
Loans and notes receivable	\$ -	\$ -	\$ 43,175	\$ -	\$ -	\$ 16,571	\$ 59,746		
Advances (long-term portion)	2,785,000	-	-	-	-	-	2,785,000		
Land held for resale	-	-	-	-		1,380,000	1,380,000		
Total nonspendable	2,785,000		43,175			1,396,571	4,224,746		
Restricted									
Public safety	-	-	-	-	-	3,323,755	3,323,755		
Future development	-	-	-	-	-	21,108,375	21,108,375		
Maintenance districts	-	-	-	-	-	10,207,026	10,207,026		
Street repairs	-	-	-	-	-	32,549,140	32,549,140		
Grants/special projects	-	-	-	-	-	1,317,446	1,317,446		
Low/moderate income housing	-	-	-	-	-	5,225,963	5,225,963		
115 trust reserve	10,000,000	-	-	-	-	-	10,000,000		
Capital projects	-	-	-	-	-	11,668,864 2,081,418	11,668,864		
Debt service	-				- 933,253		3,014,671		
Total restricted	10,000,000	-	-		933,253	87,481,987	98,415,240		
Committed									
Capital projects	4,549,826	-	-	8,490,095	-	141,985	13,181,906		
Economic contingency reserve	20,100,000	-	-	-	-	-	20,100,000		
Infrastructure maintenance reserve	4,360,000	-	-	-	-	-	4,360,000		
OPEB reserve	1,000,000	-	-	-	-	-	1,000,000		
Facilities maintenance reserve	1,800,000	-	-	-	-	-	1,800,000		
Community Center reserve	8,100,000						8,100,000		
Total committed	39,909,826	_	-	8,490,095		141,985	48,541,906		
Assigned									
Carry over appropriations	31,490,364	-					31,490,364		
Total assigned	31,490,364		-				31,490,364		
Unassigned (deficit)	10,176,499	-	(99,950)			(10,297,492)	(220,943)		
Total fund balances	\$ 94,361,689	\$ -	\$ (56,775)	\$ 8,490,095	\$ 933,253	\$ 78,723,051	\$ 182,451,313		

## C. Encumbrances

The City uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to contracts not yet performed and purchase orders not yet filled (executor contracts; and open purchase orders). Commitments for such expenditures of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year end are not accounted for as expenditures and liabilities but, rather, as restricted, committed, or assigned governmental fund balance.

As of June 30, 2024, total governmental fund encumbrance balances for the City are as follows:

General Fund	\$ 4,549,826
Nonmajor governmental funds	 13,445,940
Total encumbrances	\$ 17,995,766

## City of Salinas Notes to the Basic Financial Statements (Continued)

## For the Year Ended June 30, 2024

## **Note 20 – Other Required Disclosures**

## A. Expenditures Exceeding Appropriations

For the year ended June 30, 2024, the following funds had excess expenditures over appropriations, which are expected to be covered with existing fund balance or had sufficient available revenue:

		Excess	Expenditures					
Fund	Function	over Appropriations						
General Fund	Capital outlay	\$	(353,640)					
General Fund	Interest and fiscal charges		(2,384)					
M easure E	Public works		(93)					
M easure G	Public safety		(422,943)					
<b>HUD Grants</b>	Public safety		(2,289)					

### B. Net Position Deficit and Restrictions

The government-wide statement of net position reports an unrestricted deficit of \$(125,547,113) and \$89,559,884 of restricted net position.

## Note 21 – Joint Venture – Salinas Valley Solid Waste Authority

The Salinas Valley Solid Waste Authority ("Authority") is a joint exercise of powers authority, created pursuant to an agreement dated as of January 1, 1997 (the "Authority Agreement) among the County of Monterey, and the cities of Salinas, Gonzales, Greenfield, Soledad, and King City (the "Members"). The Authority was established to acquire and manage the landfill assets of each member, ensure long-term landfill capacity of the Authority service area and provide a unified and coordinated solid waste management for the members.

The Authority is governed by a nine-member governing board, consisting of three members of the Salinas City Council, two members of the Monterey County Board of Supervisors, and one member from each patriating city. Pursuant to the Authority Agreement, while the City does not have unilateral control over the activities of the Authority, the affirmative vote of at least one member of the Authority Board who is a member of the Salinas City Council is required to approve Board actions.

With the formation of the Authority, each participating jurisdiction contractually agreed to its responsibilities. In addition, the Authority adopted waste delivery agreements with each Member of the Authority. Each member has committed to deliver waste generated within its boundaries to the Authority's solid waste facilities, to direct its franchise/permitted solid waste haulers to dispose of waste at these facilities, and to pay tipping fees set by the Authority to cover all Authority-related costs.

The agreement may be terminated under specific terms of withdrawal, which includes a majority vote of the City Council, repayment of all outstanding debt and funding of closure, post closure and site remediation costs upon withdrawal from or termination of the Authority. The members have made no equity contributions or have sold their interest in their assets to the Authority, and there is no explicit, measurable equity interest in this joint venture.

The City had no measurable equity interest in the Authority and does not receive a share of operating results. The Authority is currently funding the closure, post closure and site remediation costs based on estimates of these future costs. The Annual Financial Report of the Salinas Valley Solid Waste Authority is published and available from the Authority Treasurer at the Authority's Finance Department located at 128 Sun Street, Suite 101, Salinas, CA 93901.

## City of Salinas Notes to the Basic Financial Statements (Continued) For the Year Ended June 30, 2024

## **Note 21 – Joint Venture – Salinas Valley Solid Waste Authority (Continued)**

On December 6, 2018, the City issued a notice of intention to withdraw from the Joint Powers Agreement (the "Agreement") Pursuant to Section 19 of the Joint Powers Agreement, the notice serves as a one-year notice. The City's notice of intent to withdraw as a member of the Authority merely served as notice to the Authority and its remaining members. The one-year term has passed without any further action from the City or the Authority. However, the City and Authority representatives are working on finding a resolution to the notice.

The City understands and acknowledges its obligation to continue paying its share of the 2014 Bonds as regularly scheduled and agrees to continue paying its share of the obligation after withdrawal from the Authority, should withdrawal occur. In addition, the City understands and acknowledges its obligation to pay its share of financial liability for closure and post-closure and site remediation costs as further described in Section 19(a) of the Agreement. If the City withdraws from the Authority arrangements must be made to meet this obligation.

## **Note 22 – Commitments and Contingencies**

## Claims and Litigation

The City is directly and indirectly involved in various suits relating principally to claims arising from construction contracts, personal injury, and property damage. In the opinion of the City Attorney and City's management, potential claims against the City resulting from such litigation, not covered by insurance, would not materially affect the basic financial statements of the City. As a result, no liability has been accrued by the City relating to these matters as of June 30, 2024.

### Note 23 – Prior Period Adjustments

The July 1, 2023 fund balance/net position of the Capital Projects Fund and the Fleet Maintenance Internal Service Fund have been restated as follows because City management decided to move a general ledger vehicle replacement reserve fund from the Fleet Maintenance Internal Service Fund to the Capital Projects Fund:

Fund balance/net position, as previously reported, at July 1, 2023

Move replacement reserve back to Capital Projects Fund

Fund balance/net position at July 1, 2023, as restated

			Fleet							
	Capital	Maintenance								
	Projects	Internal Service								
	Fund		Fund							
\$	2,000,000	\$	8,892,367							
	9,000,000		(9,000,000)							
\$	11,000,000	\$	(107,633)							

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REQUIRED SUPPLEMENTARY INFORMATION

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## City of Salinas Budgetary Information For the Year Ended June 30, 2024

## **Budgetary Information**

The budget is prepared by the City Manager and adopted by the City Council. The City Council approves operating appropriations at the department and fund level prior to July 1, each year and may amend the budget during the fiscal year. Budgetary control is maintained at the program level. Formal budgetary integration was employed as a management control device during the fiscal year for the General Fund, Special Revenue Funds, Debt Service Funds, Capital Projects Funds, Enterprise Funds and Internal Service Funds.

Budgets are legally adopted for all Governmental and Proprietary Fund Types. Fiduciary Funds and Agency Funds have no adopted budgets because the City is only required to make payments to the extent funds are available. Agency Fund budgets that are approved by their respective governing boards are recorded in the City's accounting system.

The City Manager may transfer budget appropriations between departments and Department Directors may transfer appropriations between programs and accounts within their individual departments and divisions, but only the Council may appropriate funds from reserves or fund balances.

Budget policy excludes the use of taxes, accounts receivable, interest receivable assets and long-term advances that are not currently available resources for budget purposes. Condemnation deposits, are also excluded because they are returned upon right of way acquisition.

Expenditures may not legally exceed budgeted appropriations at the department level. Budgeted amounts shown are as originally adopted and as amended by the City Council during the year. During the year, Council amends the budget with the approval of supplemental appropriations and reviews and amends the budget at mid-year and at year-end.

Appropriations lapse at fiscal year end to the extent they have not been expended. New budget appropriations are approved for the coming year. Project-length financial plans are adopted for all capital projects funds and appropriations are carried forward until project completion. Grant funds are carried forward until the grant expires.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances outstanding at year-end are recorded as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

On November 8, 2005, the voters of Salinas approved Measure V, a 0.50% transactions and use tax. Measure V is a general tax and is reported as part of the General Fund. The tax was effective April 1, 2005 and had an original sunset of ten (10) years. Measure V was revised by the voters on November 6, 2012 eliminating a termination date on the imposition of the tax through Measure E. The Measure E Oversight Committee is a fundamental provision of the voter-approved tax. The Mayor and City Council each annually appoints one member of the public to serve on the Oversight Committee. The committee is responsible for and overseeing the use of Measure E funds to assure consistency with the voter approved tax and the appropriated use of Measure E funds.

On November 4, 2014, the voters of Salinas approved Measure G (For a Safer Better Salinas), a 1.00% transactions and use tax. Measure G is a general tax and is reported as part of the General Fund. The tax was effective April 1, 2015 and had a sunset date of fifteen (15) years. The Measure G Oversight Committee is a fundamental provision of the voter-approved tax. The Mayor and City Council each annually appoints one member of the public to serve on the Oversight Committee. The committees' main responsibilities include the review of the auditor's report of the specific uses of Measure G funds and to issue a public report to the City Council regarding the use of revenue and such other matters as the City Council may assign.

## City of Salinas Budgetary Information (Continued) For the Year Ended June 30, 2024

The adopted FY 2024 budget represents the financial and organizational plan by which the policies and programs approved by the City Council will be implemented. It includes: (1) the programs, projects, services and activities to be provided during the fiscal year; (2) estimated revenues available to finance the operating plan; and (3) the estimated spending requirements of the operating plan. The City's goals and objectives identified by the City Council in the Strategic Plan thru 2025 was approved on March 8, 2022, following a strategic planning session on December 4, 2021 and are as follows:

- Economic Development
- Affordable Housing
- Infrastructure and Environmental Sustainability
- Excellent Infrastructure
- Public Safety
- Youth and Seniors
- Effective and Culturally Responsive Government

On May 25, 2021, the City Council was introduced and reviewed the proposed operating budget for the City of Salinas and Successor Agency. The Salinas City Council adopted FY 2024 Annual Operating Budgets on June 13, 2023. Capital project budget is updated annually.

Annual budgets are prepared for General Governmental Funds, Internal Service, Enterprise Operations, Assessment and maintenance Districts, Block Grant and Home programs, certain Grant and City Agencies, Deferred Compensation and Retirement, Debt Service, Successor Agency and Capital Project Funds.

The annual appropriation resolution adopts the budget at an appropriation level by fund, with detail expenditure by departments and programs included in the budget document.

## **GENERAL FUND**

The General Fund's fund balance increased \$3,756,478 to \$39,911,844, of which \$2,785,000 is nonspendable, \$6,000,000 is restricted, \$21,007,693 is committed, \$13,254,519 is assigned and \$(3,135,368) is unassigned.

General Fund reserves have been set-aside by Council for specific purposes. Under the Reserved fund balance category, the General Fund nonspendable fund balance of \$2,785,000 includes advances (\$2,785,000). Committed funds balance of \$21,007,693 are committed for capital projects, reserves, and future encumbrances. Carryover appropriations of \$13,254,519 are under the assigned fund balance category.

### **MEASURE E**

Measure E is a general tax (discretionary) and is reported as part of the General Fund. The Measure E fund balance increased \$3,203,563 to \$22,282,861, of which \$1,320,000 is restricted, \$9,061,946 is committed for future encumbrances, \$918,428 is assigned, and \$10,982,487 is unassigned.

### MEASURE G

Measure G is a general tax (discretionary) and is reported as part of the General Fund. The Measure G fund balance increased \$2,042,886 to \$32,166,984, of which \$2,680,000 is restricted, \$9,840,187 is committed for future encumbrances, \$17,317,417 is assigned and \$2,329,380 is unassigned.

## City of Salinas Budgetary Information (Continued) For the Year Ended June 30, 2024

## BUDGETARY RESULTS RECONCILED TO GAAP

The budgetary process is based upon accounting for certain transactions on a basis other than the accounting principles generally accepted in the United States (GAAP) basis. The results of operations are presented in the accompanying budget and actual comparison schedules in accordance with the budgetary process (budgetary basis) to provide a meaningful comparison with the budget. The major differences between the budgetary basis actual and GAAP basis are as follows:

- Year-end encumbrances are recognized as the equivalent of expenditures in the budgetary basis financial statements, while encumbered amounts are not recognized as expenditures on the GAAP basis until the equipment, supplies, or services are received.
- Certain loan transactions are recognized as expenditures for the budgetary basis but not for the GAAP basis. When these loans are made, they are recorded as receivables for the GAAP basis and as expenditures for the budgetary basis. When loan repayments are received, they are recorded as reductions to receivables for the GAAP basis, but are recognized as revenues for the budgetary basis.
- Certain accounts such as the change in fair market value of investments included in the City's GAAP basis amounts, for which no formal budgets are prepared, are excluded from the budgetary basis financial statements.
- Certain grant revenues received in advance are recognized on the budgetary basis financial statements, but are deferred and not recognized as revenue on the GAAP basis financial statements. This process normally creates a variance in recognized revenue from the prior year to the current year.

## City of Salinas Budgetary Comparison Schedules – General Fund For the Year Ended June 30, 2024

	Budgeted	l Amoi	ınts	Actual	Fi	riance with nal Budget Favorable/
	Original		Final	Amounts	(U	nfavorable)
REVENUES:						
Taxes	\$ 151,290,500	\$	152,389,706	\$ 153,358,523	\$	968,817
Licenses and permits	11,161,000		11,161,000	11,128,716		(32,284)
Intergovernmental	1,136,000		1,136,000	1,334,064		198,064
Charges for services	5,249,050		5,249,050	4,907,765		(341,285)
Investment income (loss)	3,094,500		3,094,500	6,118,498		3,023,998
Rental income	325,000		325,000	504,533		179,533
Fines and forfeitures	240,200		240,200	298,460		58,260
Miscellaneous	882,200		882,200	1,134,412		252,212
<b>Total revenues</b>	173,378,450		174,477,656	178,784,971		4,307,315
EXPENDITURES:						
Current:						
General government	31,659,630		33,510,264	25,194,416		8,315,848
Public safety	89,613,056		91,665,030	89,058,716		2,606,314
Public works	18,026,250		18,547,209	14,580,082		3,967,127
Recreation	8,472,138		8,995,276	8,025,592		969,684
Library	5,970,527		5,978,293	5,347,594		630,699
Capital outlay	123,300		725,100	761,438		(353,640)
Debt Service:						
Principal	873,530		873,530	1,078,740		873,530
Interest and fiscal charges	 195,380		195,380	 197,764		(2,384)
Total expenditures	 154,933,811		160,490,082	 144,244,342		17,007,178
REVENUES OVER (UNDER) EXPENDITURES	 18,444,639		13,987,574	34,540,629		(12,699,863)
OTHER FINANCING SOURCES (USES):						
Transfers in	6,158,630		6,303,965	2,835,335		(3,468,630)
Transfers out	(39,779,375)		(69,529,616)	(28,373,037)		41,156,579
Total other financing sources (uses)	(33,620,745)		(63,225,651)	(25,537,702)		37,687,949
Net change in fund balance	\$ (15,176,106)	\$	(49,238,077)	9,002,927	\$	58,241,004
FUND BALANCE;						
Beginning of year				85,358,762		
End of year				\$ 94,361,689		

# City of Salinas Budgetary Comparison Schedules – ARPA Fund Special Revenue Fund For the Year Ended June 30, 2024

	Orig	Budgeted .	ints Final	Actual Amounts	Variance with Final Budget Favorable/ (Unfavorable)			
REVENUES:								
Intergovernmental	\$	-	\$	-	\$ 16,616,053	\$	16,616,053	
Total revenues		-		-	16,616,053		16,616,053	
EXPENDITURES:				_	 			
Current:								
General government		-		7,655,085	5,045,610		2,609,475	
Public safety		-		390,310	178,712		211,598	
Public works		-		10,484,335	2,924,499		7,559,836	
Recreation		-		992,427	172,359		820,068	
Capital outlay				22,660,711	8,294,873		22,660,711	
Total expenditures		-		42,182,868	 16,616,053		33,861,688	
Net change in fund balance	\$	-	\$	(42,182,868)	-	\$	42,182,868	
FUND BALANCE:								
Beginning of year					-			
End of year					\$ -			

# City of Salinas Budgetary Comparison Schedules – HUD Fund Special Revenue Fund For the Year Ended June 30, 2024

	Budgeted	l Amou		Actual	F	ariance with inal Budget Favorable/	
	 Original		Final	Amounts	(t	Infavorable)	
REVENUES:							
Intergovernmental	\$ 17,971,009	\$	23,612,250	\$ 10,401,835	\$	(13,210,415)	
Interest	-		-	72,109		72,109	
Miscellaneous	 100,000		100,000	 290,938		190,938	
Total revenues	18,071,009		23,712,250	10,764,882		(12,947,368)	
EXPENDITURES:							
Current:							
General government	8,266,189		22,364,703	8,980,249		13,384,454	
Public safety	-		20,749	23,038		(2,289)	
Public works	-		90,641	81,713		8,928	
Capital outlay	 5,902,500		4,566,063	 1,005,291		4,566,063	
Total expenditures	 14,168,689		27,042,156	10,140,291		17,907,156	
REVENUES OVER (UNDER) EXPENDITURES	 3,902,320		(3,329,906)	 624,591	(3,954,497)		
OTHER FINANCING SOURCES (USES):							
Transfers out	 		(2,594,225)	(1,076,979)		1,517,246	
Total other financing sources (uses)	 		(2,594,225)	 (1,076,979)		1,517,246	
Net change in fund balance	\$ 3,902,320	\$	(5,924,131)	(452,388)	\$	5,471,743	
FUND BALANCE (DEFICIT):							
Beginning of year				395,613			
End of year				\$ (56,775)			

## Required Supplemental Information (Unaudited) Schedule of Changes in Net Pension Liability and Related Ratios – Miscellaneous Plan

#### City Miscellaneous Plans 2024 2023 2022 2021 2020 2019 2018 2017 2016 2015 Measurement Period, Year Ended June 30: 2023 2022 2021 2020 2019 2018 2017 2016 2015 2014 Total Pension Liability Service Cost 3,883,129 3,581,707 \$ 3,130,339 3,162,904 \$ 3,157,247 3,099,429 \$ 2,873,548 2,135,480 \$ 2,197,484 2,331,545 Interest on total pension liability 10,520,930 9,498,842 8,430,817 7,282,974 6,801,939 6,445,778 6,154,034 9,882,781 8,959,786 7,806,166 Changes in benefit terms 163,259 Differences between expected and actual (1,973,792) 727,132 1,457,261 489,759 (1,789,044) 2,096,099 588,822 2,005,995 (996,921) experience Changes in assumptions 5,420,045 (752,607) 6,388,079 (1,686,636) Benefit payments, including refunds of employee contributions (6,365,156) (3,952,236) (3,361,268) (2,803,130) (2,673,091) Net change in total pension liability 10,545,585 9,776,500 7,874,808 7,604,436 9,138,051 7,658,013 13,673,092 4,824,294 2,364,452 5,812,488 Total pension liability - beginning 151,719,779 141.174.194 133 299 386 125 694 950 116 556 899 108 898 886 95 225 794 90 401 500 88 037 048 82,224,560 Total pension liability - ending (a) 151,719,779 133,299,386 \$ 108,898,886 90,401,500 88,037,048 Plan fiduciary net position Contributions - employer 4,713,873 4,193,288 4,273,977 7,793,322 3,511,716 3,133,948 3,232,477 2,010,590 2,635,818 2,037,528 Contributions - employee 1,688,999 1,584,132 1,464,611 1,411,627 1,501,635 1,403,836 1,331,850 1,339,737 987,786 959,420 Net investment income (9.339,092) 22,935,564 4,662,415 5,681,706 6,712,207 375,028 1,500,373 9,911,526 7,090,560 7.844.830 Benefit payments, including refunds of employee contributions (6,886,917) (6,365,156) (5,481,505) (5,107,076) (4,456,008) (3,952,236) (3,361,268) (3,116,204) (2,803,130) (2,673,091) Net plan to plan resource movement 383,290 (199) 365 Administrative expense (83,739) (77,170) (100,678) (129,381) (61,083) (122,563) (102,919) (41,756) (77,059) Other miscellaneous income/expense 199 (232,749) Net change in plan fiduciary net 6,522,776 (10,003,998) 10,208,445 9,014,197 8,944,970 1,192,988 1,645,498 Plan fiduciary net position - beginning 91,773,349 56,661,039 113,875,517 123,879,515 100,787,546 85,595,184 78,652,940 69,707,970 68,514,982 66,869,484 Plan fiduciary net position - ending (b) \$ 120,398,293 \$ 113,875,517 \$ 123,879,515 \$ 100,787,546 \$ 91,773,349 85,595,184 78,652,940 69,707,970 68,514,982 66,869,484 Net pension liability - ending (a) - (b) \$ 41,097,986 37,844,262 \$ 17,294,679 32,511,840 \$ 33,921,601 30,961,715 \$ 30,245,946 \$ 25,517,824 \$ 21,886,518 \$ 21,167,564 Plan fiduciary net position as a percentage of the total pension liability 74.55% 75.06% 87.75% 75.61% 73.01% 73.44% 72.23% 73.20% 75.79% 75.96% Covered payroll \$ 23,750,027 \$ 21,667,920 \$ 20.799.596 \$ 20,946,385 \$ 20,634,254 \$ 20.051.944 \$ 18,618,295 \$ 15 300 421 \$ 15,513,480 \$ 15,831,777

Plan net pension liability as a percentage of

covered payroll

173.04%

174.66%

83.15%

155.21%

164.39%

154.41%

162.45%

166.78%

141.08%

133.70%

## City of Salinas Required Supplemental Information (Unaudited) **Schedule of Pension Plan Contributions** Miscellaneous Plan

City Miscellaneous Plans																		
Fiscal Year Ended June 30:		2024		2023		2022		2021		2020		2019		2018	2017	2016		2015
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	s	4,446,483 (4,446,483)	s	4,713,873 (4,713,873)	\$	4,193,288 (4,193,288)	s	4,273,977 (4,273,977)	\$	3,857,093 (7,793,322)	\$	3,511,716 (3,511,716)	s	3,133,731 (3,133,731)	\$ 3,231,650 (3,231,650)	\$ 2,635,818 (2,635,818)	s	2,037,528 (2,037,528)
Contribution deficiency (excess)	\$	-	s	-	\$	-	s	-	\$	(3,936,229)	\$	-	s	-	\$ -	\$ _	\$	-
Covered payroll	\$	24,415,028	\$	23,750,027	\$	21,667,920	\$	20,799,596	\$	20,946,385	\$	20,634,254	s	20,051,944	\$ 18,618,295	\$ 15,300,421	\$	15,513,480
Contributions as a percentage of covered payroll		18.21%		19.85%		19.35%		20.55%		37.21%		17.02%		15.63%	17.36%	17.23%		13.13%

#### Notes to Schedule:

#### Methods and assumptions used to determine contribution rates:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2023 were derived from the June 30, 2021 funding valuation report.

Actuarial cost method Entry Age Actuarial Cost Method

Amortization method/period For details, see June 30, 2021 Funding Valuation Report.

Asset valuation method Fair Value of Assets. For details, see June 30, 2021 Funding Valuation

Inflation 2.50%

Salary increases Varies based on entry age and service

Payroll growth 2.75%

Investment rate of return 7.00% net of pension plan investment and administrative expenses

Retirement age The probabilities of retirement are based on the 2021 CalPERS Experience Study.

Mortality The probabilities of mortality are based on the 2021 CalPERS Experience Study.

Pre-retirement and post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the

Society of Actuaries.

#### Other Information:

For changes to previous years' information, refer to past GASB 68 reports.

## **Required Supplemental Information (Unaudited)** Schedule of Changes in Net Pension Liability and Related Ratios -**City Police Plans**

City	Police	Plans
------	--------	-------

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Measurement Period, Year Ended June 30:	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability										
Service Cost	\$ 6,485,353	\$ 6,757,790	\$ 6,086,593	\$ 6,156,433	\$ 6,076,786	\$ 5,603,486	\$ 5,171,913	\$ 4,462,598	\$ 4,440,981	\$ 4,932,982
Interest on total pension liability	24,606,993	23,595,755	22,716,035	22,017,085	21,051,415	19,772,458	18,658,643	17,933,618	17,475,350	17,097,550
Changes in benefit terms	146,047	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	2,343,505	(1,552,114)	(2,364,429)	1,696,481	6,664,829	6,096,574	(2,807)	(4,299,665)	(5,739,808)	
Changes in assumptions	-	13,527,486	-	-	-	(1,307,343)	16,117,523	-	(4,436,648)	-
Benefit payments, including refunds of employee contributions	(18,713,828)	(17,388,668)	(16,317,199)	(15,680,099)	(15,037,162)	(13,742,608)	(12,772,896)	(11,890,953)	(11,383,179)	(10,895,705)
Net change in total pension liability	14,868,070	24,940,249	10,121,000	14,189,900	18,755,868	16,422,567	27,172,376	6,205,598	356,696	11,134,827
Total pension liability - beginning	360,247,773	335,307,524	325,186,524	310,996,624	292,240,756	275,818,189	248,645,813	242,440,215	242,083,519	230,948,692
Total pension liability - ending (a)	\$ 375,115,843	\$ 360,247,773	\$ 335,307,524	\$ 325,186,524	\$ 310,996,624	\$ 292,240,756	\$ 275,818,189	\$ 248,645,813	\$ 242,440,215	\$ 242,083,519
Plan fiduciary net position										
Contributions - employer	\$ 13,151,466	\$ 12,406,841	\$ 11,629,887	\$ 10,297,024	\$ 9,485,870	\$ 8,260,458	\$ 7,798,560	\$ 6,462,584	\$ 5,540,793	\$ 5,285,903
Contributions - employee	2,176,654	2,127,269	2,305,151	1,946,146	1,993,713	1,816,971	1,625,541	1,512,655	1,350,215	1,375,826
Net investment income	14,237,556	(19,126,756)	46,981,535	9,999,235	12,630,434	15,347,329	18,439,075	800,238	3,733,737	25,664,291
Benefit payments, including refunds of employee contributions	(18,713,828)	(17,388,668)	(16,317,199)	(15,680,099)	(15,037,162)	(13,742,608)	(12,772,896)	(11,890,953)	(11,383,179)	(10,895,705)
Net plan to plan resource movement	-	-	-	(383,290)	-	(447)	-	19,216	-	-
Administrative expense	(168,406)	(156,453)	(206,540)	(283,165)	(136,963)	(282,146)	(245,410)	(103,251)	(190,690)	-
Other miscellaneous income/expense1					444	(535,801)				
Net change in plan fiduciary net position	10,683,442	(22,137,767)	44,392,834	5,895,851	8,936,336	10,863,756	14,844,870	(3,199,511)	(949,124)	21,430,315
Plan fiduciary net position - beginning2	229,014,170	251,151,937	206,759,103	200,863,252	191,926,916	181,063,160	166,218,290	169,417,801	170,366,925	148,936,610
Plan fiduciary net position - ending (b)	\$ 239,697,612	\$ 229,014,170	\$ 251,151,937	\$ 206,759,103	\$ 200,863,252	\$ 191,926,916	\$ 181,063,160	\$ 166,218,290	\$ 169,417,801	\$ 170,366,925
Net pension liability - ending (a) - (b)	\$ 135,418,231	\$ 131,233,603	\$ 84,155,587	\$ 118,427,421	\$ 110,133,372	\$ 100,313,840	\$ 94,755,029	\$ 82,427,523	\$ 73,022,414	\$ 71,716,594
Plan fiduciary net position as a percentage of the total pension liability	63.90%	63.57%	74.90%	63.58%	64.59%	65.67%	65.65%	66.85%	69.88%	70.38%
Covered payroll <sup>3</sup>	\$ 19,748,334	\$ 20,251,095	\$ 19,916,863	\$ 19,776,528	\$ 19,051,278	\$ 17,967,376	\$ 16,214,420	\$ 15,715,033	\$ 15,494,316	\$ 16,589,818
Plan net pension liability as a percentage of covered payroll	685.72%	648.03%	422.53%	598.83%	578.09%	558.31%	584.39%	524.51%	471.29%	432.29%

During Fiscal Year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions (GASB 75), CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participate in various State of California agent pension plans and during Fiscal Year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68).

<sup>&</sup>lt;sup>2</sup>Includes any beginning of year adjustment.

<sup>&</sup>lt;sup>3</sup> Includes one year's payroll growth using 2.80% payroll growth assumption for fiscal year ended June 30, 2024; 2.75% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption for fiscal years ended June 30, 2018-21; 3.00% payroll growth assumption fo

## **Required Supplemental Information (Unaudited) Schedule of Pension Plan Contributions City Police Plans**

							City F	olic	ce Plans										
Fiscal Year Ended June 30:	2024		2023		2022		2021		2020		2019		2018		2017		2016		2015
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution	\$ 6,941,602 (6,941,602)	s	13,151,466 (13,151,466)	\$	12,406,841	\$	11,629,887	\$	10,297,024	s	9,485,870	s	8,260,458 (8,260,458)	\$	7,798,560	s	6,462,584 (6,462,584)	\$	5,540,793
Contribution deficiency	 (0,741,002)	_	(15,151,400)	_	(12,400,041)	_	(11,025,007)	_	(10,270,332)		(7,403,070)	_	(0,200,430)	_	(7,770,500)		(0,402,304)		(3,340,773)
(excess)	\$ -	\$	-	\$	-	\$	-	\$	472	\$	-	\$	-	\$	-	\$	-	\$	_
Covered payroll	\$ 20,818,126	\$	20,251,095	\$	20,514,369	\$	19,916,863	\$	19,776,528	s	19,051,278	\$	17,967,376	\$	16,214,420	\$	15,715,033	s	15,494,316
Contributions as a percentage of covered payroll	33.34%		64.94%		60.48%		58.39%		52.06%		49.79%		45.97%		48.10%		41.12%		35.76%

#### Notes to Schedule:

#### Methods and assumptions used to determine contribution rates:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2023 were derived from the June 30, 2021 funding valuation report.

Entry Age Actuarial Cost Method

Amortization method/period For details, see June 30, 2021 Funding Valuation Report.

Asset valuation method Fair Value of Assets. For details, see June 30, 2021 Funding Valuation

Inflation 2.50%

Salary increases Varies based on entry age and service 2.75%

Payroll growth

Investment rate of return 7.00% net of pension plan investment and administrative expenses

The probabilities of retirement are based on the 2021 CalPERS Experience Study. Retirement age

Mortality

The probabilities of mortality are based on the 2021 CalPERS Experience Study, ement and post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-2016 published by the Society of Actuaries.

#### Other Information:

For changes to previous years' information, refer to past GASB 68 reports.

## Required Supplemental Information (Unaudited) Schedule of Changes in Net Pension Liability and Related Ratios – City Fire Plans

#### City Fire Plans 2024 2023 2022 2021 2020 2019 2018 2015 2017 2016 2019 2014 Measurement Period, Year Ended June 30: 2023 2022 2021 2020 2018 2017 2016 2015 Proportion of the net pension liability 0.52990% 0.53060% 0.61287% 0.48376% 0.46772% 0.46967% 0.58010% 0.60039% 0.64362% 0.64195% Proportionate share of the net pension liability \$ 66,108,004 \$61,288,496 \$33,145,570 \$ 52,635,552 \$47,927,704 \$45,259,034 \$ 57,529,594 \$ 51,951,899 \$ 44,177,449 Covered payroll\* \$ 12,823,623 \$11,615,639 \$11,387,448 \$11,013,870 \$10,748,465 \$ 9,763,022 \$ 9,636,368 \$ 9,436,688 \$ 9,158,594 Proportionate share of the net pension liability as percentage of covered payroll 515.52% 527.64% 291.07% 477.90% 445.90% 463.58% 597.00% 550.53% 482.36% 419.06% Plan's fiduciary net position as percentage of the total pension liability 76.21% 76.68% 88.29% 75.10% 75.26% 75.26% 73.31% 74.06% 78.40% 79.82%

<sup>\*</sup> For the year ending on the measurement date.

## City of Salinas Required Supplemental Information (Unaudited) **Schedule of Pension Plan Contributions City Fire Plans**

							City	Fire	e Plans								
Fiscal Year Ended June 30:		2024		2023		2022	2021		2020		2019	2018	2017		2016		2015
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	s	7,254,285	s	6,940,599	s	6,791,444	\$ 5,708,093	\$	5,058,738	s	4,369,284	\$ 5,440,481	\$ 5,132,440	s	4,732,759	s	3,811,507 (3,811,507)
Contribution deficiency (excess)	s	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$ (11,300,610)	\$ -	\$	-	s	-
Covered payroll	\$	13,527,689	\$	12,823,623	\$	11,615,639	\$ 11,387,448	\$	11,013,870	\$	10,748,465	\$ 9,763,022	\$ 9,636,368	\$	9,436,668	\$	9,158,594
Contributions as a percentage of covered payroll		53.63%		54.12%		58.47%	50.13%		45.93%		40.65%	171.47%	53.26%		50.15%		41.62%

#### Notes to Schedule:

#### Methods and assumptions used to determine contribution rates:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2024 were derived from the June 30, 2021 funding valuation report.

Actuarial cost method Entry age normal cost method

Amortization method/period Varies by date established and source. May be level dollar or level percent of pay and may include direct rate smoothing

Asset valuation method Market value of assets

Inflation

Salary increases Varies by category, entry age, and service

Derived using CaIPERS' Membership Data for all Funds. The post-retirement mortality rates include 15 years of projected on-going mortality improvement using 80% of the Society of Actuaries' Scale MP-2020. Mortality

## City of Salinas Required Supplemental Information (Unaudited) Schedule of Changes in Net Pension Liability and Related Ratios Single Employer Plan

						Single	e-Er	nployer Plan										
		2024		2023		2022		2021		2020		2019		2018		2017		2016
Measurement Period, Year Ended June 30:	_	2023		2022		2021		2020	_	2019	_	2018	_	2017	_	2016	_	2015 1
Total Pension Liability																		
Service Cost	\$	91,735	\$	131,853	\$	345,756	\$	325,385	\$	232,193	\$	302,184	\$	279,000	\$	336,000	\$	436,000
Interest on total pension liability		274,479		255,632		283,983		506,095		684,730		679,330		537,000		655,000		676,000
Changes in benefit terms		-		-		-		-		-		-		-		531,000		-
Differences between expected and actual experience		398,477		-		1,595,858		-		889,365		-		2,172,000		-		-
Changes in assumptions		(522,172)		(533,090)		(37,244)		907,299		217,496		-		(106,000)		-		-
Benefit payments, including refunds of employee contributions		(338,894)		(3,218,471)		(2,656,129)		(9,123,048)		(1,305,661)		(199,769)		(3,508,000)		(87,000)		(3,139,000)
Net change in total pension liability		(96,375)		(3,364,076)		(467,776)		(7,384,269)		718,123		781,745		(626,000)		1,435,000		(2,027,000)
Total pension liability - beginning		10,058,747		13,422,823		13,893,599		21,277,868		20,559,745		19,778,000		20,404,000		18,969,000		20,996,000
Total pension liability - ending (a)	\$	9,962,372	\$	10,058,747	\$	13,425,823	\$	13,893,599	\$	21,277,868	\$	20,559,745	\$	19,778,000	\$	20,404,000	\$	18,969,000
Plan fiduciary net position																		
Contributions - employer	s	2,180,872	S	190,126	s	5,695,926	\$	8,030,028	s	2,919,589	s	1,927,686	s	1,654,000	\$	1,483,000	\$	1,340,000
Contributions - employee		18.087		19,012		34,635	-	52,751		71.806		70,043		69,000	-	82,000		77,000
Net investment income		46,143		(486,138)		894,536		338,833		503,893		60,254		(506,000)		84,000		(85,000)
Benefit payments, including refunds of employee contributions		(338,894)		(3,218,471)		(2,656,129)		(9,123,048)		(1,305,661)		(199,769)		(3,508,000)		(87,000)		(3,139,000)
Administrative expense		(16,305)		(17,057)		(18,061)		(18,582)		(19,188)		(54,195)		(75,000)		(83,000)		(100,000)
Net change in plan fiduciary net position		1,889,903		(3,512,528)		3,950,907		(720,018)		2,170,439		1,804,019		(2,366,000)		1,479,000		(1,907,000)
Plan fiduciary net position - beginning		6,349,819		9,862,347		5,914,440		6,634,458		4,464,019		2,660,000		5,026,000		3,547,000		5,454,000
Plan fiduciary net position - ending (b)	\$	8,239,722	\$	6,349,819	\$	9,865,347	\$	5,914,440	\$	6,634,458	\$	4,464,019	\$	2,660,000	\$	5,026,000	\$	3,547,000
Net pension liability - ending (a) - (b)	\$	1,722,650	\$	3,708,928	\$	3,560,476	\$	7,979,159	\$	14,643,410	\$	16,095,726	\$	17,118,000	\$	15,378,000	\$	15,422,000
Plan fiduciary net position as a percentage of the total pension liability		82.71%		63.13%		73.48%		42.57%		31.18%		21.71%		13.45%		24.63%		18.70%
Covered payroll	\$	402,079	\$	437,872	\$	768,725	\$	1,176,879	\$	1,628,432	\$	1,610,679	\$	1,649,359	\$	1,461,000	\$	1,738,432

<sup>&</sup>lt;sup>1</sup>Information only presented from the implementation year

428.44%

847.03%

463.17%

677.99%

899.23%

999.31%

1037.86%

1052.57%

887.12%

Plan net pension liability as a percentage of

covered payroll

## **Required Supplemental Information (Unaudited) Schedule of Pension Plan Contributions** Single Employer Plan

### New York Life Single-Employer Plan

Fiscal Year Ended June 30:	2024	2023	 2022	 2021	2020	 2019	 2018	 2017	 2016
Actuarially determined contribution Contributions in relation to	\$ 558,000	\$ 697,000	\$ 2,963,000	\$ 4,252,000	\$ 4,114,000	\$ 2,000,000	\$ 1,932,000	\$ 1,583,000	\$ 1,520,000
the actuarially determined contribution	(2,180,872)	(145,965)	(208,396)	(10,212,240)	(5,573,828)	(2,135,107)	(1,614,000)	(1,571,000)	(1,107,000)
Contribution deficiency (excess)	\$ (1,622,872)	\$ 551,035	\$ 2,754,604	\$ (5,960,240)	\$ (1,459,828)	\$ (135,107)	\$ 318,000	\$ 12,000	\$ 413,000
Covered payroll	\$ 420,593	\$ 401,365	\$ 463,101	\$ 804,977	\$ 1,273,326	\$ 1,664,538	\$ 1,693,493	\$ 1,796,000	\$ 1,872,000
Contributions as a percentage of covered payroll	518.52%	36.37%	45.00%	1268.64%	437.74%	128.27%	95.31%	87.47%	59.13%

#### Notes to Schedule:

#### Methods and assumptions used to determine contribution rates:

The actuarial methods and assumption used to set the actuarially determined contributions for Fiscal Year 2023 were derived from the September 1, 2021 funding valuation report.

Actuarial cost method Individual aggregate cost method

Amortization method/period

Asset valuation method

Cash value as reported by New York Life Investment Management, LLC

Discount rate 2.75% Inflation 2.25% Salary increases 2.5% annually Payroll growth 2.875%

Mortality The probabilities of mortality are based on the CalPERS Experience Study for the period from 2000 to 2019. Pre-retirement and post-retirement mortality

rates include 20 years of projected mortality improvement using Scale BB published by the Actuaries.

<sup>&</sup>lt;sup>1</sup>Information only presented from the implementation year

## City of Salinas Required Supplemental Information (Unaudited) Schedule of Changes in the City's Net OPEB Liability

## Schedule of Changes in the City's Net OPEB Liability

	 2024	 2023		2022	2021		2020	2019	2018
For the Measurement Period:	2022-2023	 2021-2022		2020-2021	2019-2020	-	2018-2019	 2017-2018	 2016-2017
Total OPEB Liability:									
Service Cost	\$ 825,453	\$ 1,043,749	\$	1,639,274	\$ 1,169,996	\$	1,065,470	\$ 1,085,475	\$ 1,209,000
Interest on the total OPEB liability	982,077	849,992		884,846	974,493		1,143,094	1,064,391	951,000
Changes in benefit terms	-	-		-	-		574,467	-	-
Difference between expected and actual experience	(2,049,364)	-		(4,117,866)	-		(4,138,016)	-	-
Changes in assumptions	(1,094,099)	(3,086,884)		(4,258,871)	4,678,007		1,474,189	(609,871)	(1,765,000)
Benefit payments	(739,295)	 (685,206)	_	(704,749)	 (676,514)		(945,329)	(915,000)	(861,000)
Net changes in Total OPEB Liability	(2,075,228)	(1,878,349)		(6,557,366)	6,145,982		(826,125)	624,995	(466,000)
Beginning of Year	 19,384,137	 21,262,486		27,819,852	21,673,870		22,499,995	21,875,000	22,341,000
End of Year	\$ 17,308,909	\$ 19,384,137	\$	21,262,486	\$ 27,819,852	\$	21,673,870	\$ 22,499,995	\$ 21,875,000
Plan Fiduciary Net Position:									
Employer contribution	\$ 996,208	\$ 940,051	\$	959,007	\$ 931,063	\$	1,195,329	\$ 1,165,000	\$ 1,111,000
Employee contributions	-	-		-	-		-	-	-
Net investment income (loss)	248,010	(599,182)		897,217	102,633		152,998	159,215	171,000
Benefit payments	(739,295)	(685,206)		(704,749)	(676,514)		(945,329)	(915,000)	(861,000)
Administrative expenses	(8,095)	(5,965)		(5,500)	(5,988)		(541)	(3,619)	(1,000)
Net changes in Fiduciary Net Position	496,828	(350,302)		1,145,975	351,194		402,457	405,596	420,000
Beginning of Year	3,853,920	4,204,222		3,058,247	2,707,053		2,304,596	1,899,000	1,479,000
End of Year	\$ 4,350,748	\$ 3,853,920	\$	4,204,222	\$ 3,058,247	\$	2,707,053	\$ 2,304,596	\$ 1,899,000
Net OPEB Liability	\$ 12,958,161	\$ 15,530,217	\$	17,058,264	\$ 24,761,605	\$	18,966,817	\$ 20,195,399	\$ 19,976,000
Fiduciary Net Position as a % of Total OPEB Liability	25.14%	19.88%		19.77%	10.99%		12.49%	10.24%	8.68%
Covered Payroll	\$ 72,990,943	\$ 69,854,034	\$	64,469,561	\$ 64,146,096	\$	64,026,542	\$ 62,965,263	\$ 48,821,000
Net OPEB Liability as a % of Payroll	17.75%	22.23%		26.46%	38.60%		29.62%	32.07%	40.92%

#### Notes to Schedule:

Change of assumptions: For the measurement period ended June 30, 2023, the discount rate changed from 4.95% to 5.21%.

Information is only presented from the implementation year.

## City of Salinas Required Supplemental Information (Unaudited) Schedule of OPEB Contributions

### **Schedule of OPEB Contributions**

	 2024	2023	 2022	2021	 2020	 2019	 2018
Actuarially determined contribution Contributions in relation to the	\$ 1,603,871	\$ 1,733,000	\$ 1,687,000	\$ 1,997,000	\$ 1,938,000	\$ 2,322,000	\$ 2,188,000
actuarially determined contributions	 (621,272)	(996,208)	(940,051)	(959,007)	(931,063)	 (1,195,329)	(1,165,000)
Contribution deficiency (excess)	\$ 982,599	\$ 736,792	\$ 746,949	\$ 1,037,993	\$ 1,006,937	\$ 1,126,671	\$ 1,023,000
Covered payroll	\$ 72,990,943	\$ 69,854,034	\$ 67,797,683	\$ 64,469,561	\$ 64,146,096	\$ 64,026,452	\$ 51,530,000
Contributions as a percentage of covered payroll	0.85%	1.43%	1.39%	1.49%	1.45%	1.87%	2.26%

#### Notes to Schedule:

The actuarial methods and assumptions used to set the actuarially determined contributions for the fiscal year ended June 30, 2021 were as follows:

## Methods and assumptions used to determine contribution rates:

ADC for fiscal year 6/30/2023 Actuarial valuation date 6/30/2023

Actuarial cost method Entry-Age Normal Cost Method

Inflation 2.50% Investment rate of return 6.25%

 $Healthcare\ cost\ trend\ rate \\ Non-M\ edicare\ -\ 7.90\%\ for\ 2026,\ decreasing\ to\ an\ ultimate\ rate\ of\ 3.45\%\ in\ 2076;$ 

Medicare - 5.65% for 2026, decreasing to an ultimate rate of 3.45% in 2076;

Projected salary growth and increase Not applicable

Mortality CalPERS 2000-2019 Experience Study

<sup>&</sup>lt;sup>1</sup> Information only presented from the implementation year

**SUPPLEMENTARY INFORMATION** 

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## City of Salinas Combing Balance Sheet Nonmajor Governmental Funds June 30, 2024

		Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds	G	Total Nonmajor overnmental Funds
ASSETS								
Cash and investments	\$	73,330,335	\$	2,213,267	\$	6,213,683	\$	81,757,285
Receivables, net:								
Accounts		4,198				304,563		308,761
Interest		1,091,804		7,448		286,885		1,386,137
Due from other agencies		4,342,896		90,000		1,560,160		5,903,056 90,000
Assessments Leases		74,043		90,000		3,478,319		3,552,362
Loans and notes receivable, net of allowance		16,571		_		5,476,519		16,571
Land and properties held for resale		1,380,000		_		_		1,380,000
<b>Total assets</b>	\$	80,239,847	\$	2,310,715	\$	11,843,610	\$	94,394,172
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	433,031	\$	1,815	\$	-	\$	434,846
Due to other funds		2,961,362		806,014		4,755,324		8,522,700
Unearned revenues		856,169		90,000				946,169
Total liabilities		4,250,562		897,829		4,755,324		9,903,715
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue		987,764		-		1,475,846		2,463,610
Related to leases		65,804				3,237,992		3,303,796
<b>Total deferred inflows of resources</b>		1,053,568				4,713,838		5,767,406
Fund Balances:								
Nonspendable		1,396,571		-		-		1,396,571
Restricted		73,731,705		2,081,418		11,668,864		87,481,987
Committed		-		-		141,985		141,985
Unassigned (deficit)		(192,559)		(668,532)		(9,436,401)		(10,297,492)
Total fund balances		74,935,717		1,412,886		2,374,448		78,723,051
Total liabilities, deferred inflows of	ф	00 220 047	¢	2 210 715	¢	11 0/2 (10	¢	04 204 172
resources, and fund balances	\$	80,239,847	\$	2,310,715	\$	11,843,610	Þ	94,394,172

# City of Salinas Combing Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2024

		Non-major Special Revenue Funds	 Non-major Debt Service Funds	 Non-major Capital Projects Funds	Total Non-Major overnmental Funds
REVENUES:					
Taxes	\$	612,629	\$ -	\$ -	\$ 612,629
Taxes - special assessments		-	276	-	276
Licenses and permits		180,870	-	-	180,870
Intergovernmental		18,495,645	-	2,536,418	21,032,063
Charges for services		1,108,764	-	33,848	1,142,612
Investment income		2,742,900	632,884	297,993	3,673,777
Rental income		307,497	-	-	307,497
Fines and forfeitures Miscellaneous		413,135	-	-	413,135
		2,040,293	 (22.160	 2 969 250	 2,040,293
Total revenues		25,901,733	 633,160	 2,868,259	 29,403,152
EXPENDITURES:					
Current:					
General government		1,021,486	-	-	1,021,486
Public safety		3,888,889	-	-	3,888,889
Public works		1,614,111	-	-	1,614,111
Recreation		1,008,962	-	-	1,008,962
Library		307,670	-	-	307,670
Capital outlay		316,783	-	-	316,783
Debt service:					
Principal		50,502	6,286,000	-	6,336,502
Interest and fiscal charges		4,131	 4,220,472	 	 4,224,603
Total expenditures		8,212,534	 10,506,472	 	 18,719,006
REVENUES OVER (UNDER) EXPENDITURES		17,689,199	(9,873,312)	 2,868,259	 10,684,146
OTHER FINANCING SOURCES (USES):					
Proceeds from issuance of long-term debt		_	-	-	-
Transfers in		3,886,470	8,067,822	_	11,954,292
Transfers out		(12,806,927)	-	(8,671,073)	(21,478,000)
Total other financing sources (uses)		(8,920,457)	8,067,822	(8,671,073)	(9,523,708)
NET CHANGE IN FUND BALANCES		8,768,742	(1,805,490)	(5,802,814)	1,160,438
FUND BALANCES:					
Beginning of year		66,166,975	3,218,376	8,177,262	77,562,613
End of year	\$	74,935,717	\$ 1,412,886	\$ 2,374,448	\$ 78,723,051
, <u>.</u>	-	, , /	 -,,	 _,_ , .,	 ,,

## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for specified purposes. The Special Revenue Funds used by the City in this report are as follows:

*Lighting, Landscape and Maintenance District* - This fund accounts for monies received from the various maintenance districts throughout the City. Funds are used to pay for the lighting and landscape maintenance of the respective districts.

**Local Public Safety** - This fund accounts for monies received from federal and state grants, which are expended to enhance law enforcement services.

**Development Fees** - This fund accounts for the fees that subdividers and developers of property are required to pay, by Resolution 3823 (N.C.S.), covering traffic impact, annexation, use of existing or new sewers, storm drains, park facilities, library facilities, and street trees.

*Gas Tax* - This fund accounts for gas tax revenues received from State apportionments of gasoline taxes. Expenditures are restricted to street maintenance and street improvements. No expenditures are made directly from this fund, but transfers are made to the General Fund for street maintenance and engineering salaries and to the Capital Projects Fund for street improvements based on actual expenditures.

*Emergency Medical Services* - This fund accounts for monies received from County Service Area (CSA) 74. Funds are used to purchase emergency medical and safety equipment under the capital improvement program.

**Asset Seizure** - This fund accounts for the proceeds from sale of assets seized primarily from illegal narcotics activity. These funds are used for law enforcement.

*Traffic Safety* - This fund accounts for revenues derived from traffic violations whose use is restricted by State statute for traffic safety and street maintenance purposes. No expenditures are made directly from this fund, but transfers are made to the General Fund for traffic safety expenditures and street maintenance.

Vehicle Abatement - This fund accounts for monies allocated by the State to fund the vehicle abatement program.

*Cable* - This funds accounts for revenues received for public, educational and governmental (PEG) fees from video service providers. Its use is restricted to provide non-commercial public, educational and government channels.

Contributions and Donations - This fund accounts for contributions and donations from different individuals and agencies to the Library, Rec-Park, Fire and Police Department. Use of the funds are restricted for use of the appropriate Department.

## **Non-Major Governmental Funds (Continued)**

### **Special Revenue Funds (Continued)**

**KDF Los Padres Dev Social Services** - This fund accounts for social services provided by the City of Salinas to lower income residents of the Development. On June 1, 2003, the Salinas Redevelopment Agency, the City of Salinas and the KDF Los Padres, L.P. entered into a loan agreement where loan payments will be collected annually by the City and used to provide recreational and social services to lower income residents of the Development. Term of the loan is 55 years commencing in 2006. Payment will increase by 3% annually.

*Measure X Transport Safety & Inv Plan* - This fund accounts for revenues allocated by TAMC from the transportation sales and use tax. Expenditures are restricted to road improvements, pothole repairs, street and road maintenance, traffic deduction and regional safety, mobility and walkability.

**SB1** Road Maintenance & Rehab & SB1 Traffic Congestion Relief - This fund accounts for gas tax revenues received from State apportionments of an increased tax on gasoline and a new vehicle license fee from Senate Bill 1 (SB 1), the Road Repair and Accountability Act of 2017. Expenditures are restricted to street maintenance and street improvements including facilities for bicycles and pedestrians. No expenditures are made directly from this fund, but transfers are made to the General Fund for street maintenance and engineering salaries and to the Capital Projects Fund for street improvements based on actual expenditures.

**SRA Public Improvement Grant** - This fund accounts for the use of monies received from proceeds of the land sale located in Main Street where the "Taylor Farms" headquarters is constructed and other properties held for re-sale.

Affordable Housing - These funds are used to improve and increase the supply of low income housing within the City.

Grants - This fund accounts for various minor grants received for purposes ranging from library to police operations.

**Rent Stabilization** - This fund accounts for the monies received from the Residential Rental Registration and Rent Stabilization Programs. The Residential Rental Registration and Rent Stabilization Programs require property owners to register their residential rental units, ensuring compliance with approved ordinances.

**Local Housing Trust** - This fund accounts for the monies received from the California Department of Housing and Community Development Local Housing Trust Fund Program.

## City of Salinas Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2024

	]	Lighting, Landscape, and Maintenance District		Local Public Safety	 Development Fees	Gas Tax	Emergency Medical Services
ASSETS							
Cash and investments Receivables, net:	\$	10,265,810	\$	2,464,407	\$ 21,036,345	\$ 6,235,660	\$ -
Accounts Interest		36,613		4,666	74,033	4,198 23,304	-
Due from other agencies		- 30,013		116,408	- 74,033	456,530	-
Leases		-		-	-	-	-
Loans and notes receivable, net of allowance Land and properties held for resale		- -	1	-	 - -	 -	 <u>-</u>
Total assets	\$	10,302,423	\$	2,585,481	\$ 21,110,378	\$ 6,719,692	\$ -
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Liabilities:							
Accounts payable	\$	42,602	\$	(110,445)	\$ -	\$ -	\$ 67,178
Due to other funds		52,795		-	2,003	132,794	78,480
Unearned revenues				-		-	
Total liabilities		95,397		(110,445)	 2,003	 132,794	 145,658
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue Related to leases		-		-	-	-	-
Total deferred inflows of resources		-		_	-	-	-
Fund Balances:					 	 	 
Nonspendable		_		_	_	_	_
Restricted		10,207,026		2,695,926	21,108,375	6,586,898	-
Unassigned (deficit)		<u> </u>		-	 	-	 (145,658)
Total fund balance (deficit)		10,207,026		2,695,926	21,108,375	6,586,898	(145,658)
Total liabilities, deferred inflows of					 		 
resources, and fund balances	\$	10,302,423	\$	2,585,481	\$ 21,110,378	\$ 6,719,692	\$ 

## City of Salinas Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds June 30, 2024

	 Asset Seizure	Traffic Safety	Vehicle batement	Cable	tributions & Jonations
ASSETS					
Cash and investments	\$ 245,180	\$ -	\$ 266,194	\$ 566,030	\$ 506,229
Receivables, net:					
Accounts	-	-	-	-	-
Interest	1,615	-	-	-	-
Due from other agencies	-	65,135	124,703	32,168	-
Leases	-	-	-	-	-
Loans and notes receivable, net of allowance	-	-	-	-	-
Land and properties held for resale	 		 	 	
Total assets	\$ 246,795	\$ 65,135	\$ 390,897	\$ 598,198	\$ 506,229
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ -	\$ 33,065	\$ 9,863	\$ 36,250	\$ -
Due to other funds	-	64,576	-	-	-
Unearned revenues	 _	-	 -	 _	 -
<b>Total liabilities</b>	 	 97,641	9,863	36,250	
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	_	_	_	_	-
Related to leases	-	-	-	-	-
Total deferred inflows of resources	-	_	-	-	-
Fund Balances: Nonspendable	_	_	_	_	_
Restricted	246,795	_	381,034	561,948	506,229
Unassigned (deficit)		 (32,506)	 -	-	-
Total fund balance (deficit)	246,795	(32,506)	381,034	 561,948	 506,229
Total liabilities, deferred inflows of resources, and fund balances	\$ 246,795	\$ 65,135	\$ 390,897	\$ 598,198	\$ 506,229

## City of Salinas Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds June 30, 2024

	KDF Los Padres Dev Social Services			Measure X Transport Safety & Inv Plan		SB1 Road iintenance & Rehab		B1 Traffic ongestion Relief	SRA Public Improvement Grant	
ASSETS										
Cash and investments	\$	249,584	\$	15,533,817	\$	6,479,177	\$	597,449	\$	1,712,194
Receivables, net:										
Accounts		-		-		-		-		-
Interest		-		52,676		22,165		2,064		6,012
Due from other agencies		-		1,462,927		336,340		-		-
Leases		-		-		-		-		-
Loans and notes receivable, net of allowance Land and properties held for resale		<u>-</u>		- -		- -		- -		584,419
Total assets	\$	249,584	\$	17,049,420	\$	6,837,682	\$	599,513	\$	2,302,625
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
Liabilities:	Φ	215	Φ		Φ.		Ф		Φ	
Accounts payable	\$	315	\$	104.017	\$	-	\$	-	\$	-
Due to other funds Unearned revenues		-		184,917		57,662		-		-
Total liabilities		315		184,917		57,662		-		
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue		-		-		-		-		-
Related to leases		-		_		-		-		_
Total deferred inflows of resources								-		
Fund Balances:										504.410
Nonspendable		240.260		16.064.502				500.513		584,419
Restricted Unassigned (deficit)		249,269		16,864,503		6,780,020		599,513		1,718,206
		-		-		-				-
Total fund balance (deficit)		249,269		16,864,503		6,780,020		599,513		2,302,625
Total liabilities, deferred inflows of resources, and fund balances	\$ 249,584		\$ 17,049,420		\$ 6,837,682		\$ 599,513		\$	2,302,625

# City of Salinas Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds June 30, 2024

A COPPING	Affordable Housing			Grants	Sta	Rent abilization	Но	Local busing Trust		Total
ASSETS										
Cash and investments	\$	3,072,022	\$	1,951,237	\$	149,000	\$	2,000,000	\$	73,330,335
Receivables, net:										4.100
Accounts		-		1.710		-		-		4,198
Interest		866,938		1,718		-		-		1,091,804
Due from other agencies Leases		-		1,748,685 74,043		-		-		4,342,896 74,043
Loans and notes receivable, net of allowance		16,571	74,043			-		_		16,571
Land and properties held for resale		795,581		-		-		_		1,380,000
Total assets	\$	4,751,112	\$	3,775,683	\$	Φ 140.000		2,000,000	\$	80,239,847
1 otal assets	Þ	4,/31,112	Ф	3,773,063	Ф	149,000	\$	2,000,000	Ф	60,239,647
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	423	\$	348,375	\$	5,405	\$	-	\$	433,031
Due to other funds		-		2,388,135		-		-		2,961,362
Unearned revenues		856,169						_		856,169
Total liabilities		856,592		2,736,510		5,405				4,250,562
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue		_		987,764		-		_		987,764
Related to leases		-		65,804		-		-		65,804
Total deferred inflows of resources		-		1,053,568		-		-		1,053,568
Fund Balances:										
Nonspendable		812,152		-		-		-		1,396,571
Restricted		3,082,368		-		143,595		2,000,000		73,731,705
Unassigned (deficit)		-	(14,395)				<u>-</u>			(192,559)
Total fund balance (deficit)		3,894,520		(14,395)		143,595		2,000,000		74,935,717
Total liabilities, deferred inflows of resources, and fund balances	\$	4,751,112	\$	3,775,683	\$	149,000	\$_	2,000,000	\$	80,239,847

(Concluded)

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2024

	Lighting, Landscape, and Maintenance District	 Local Public Safety	Development Fees		Gas Tax		Emergency Medical Services	
REVENUES:								
Taxes	\$ -	\$ 612,629	\$	-	\$	-	\$	-
Licenses and permits	-	-		-		-		-
Intergovernmental	-	682,513		-		4,222,585		136,547
Charges for services	-	-		952,668		-		-
Investment income (loss)	414,813	103,779		859,634		247,796		-
Rental income	-	-		-		257,103		-
Fines and forfeitures	2 001 001	-		-		-		-
Miscellaneous	2,001,901	 -						
Total revenues	2,416,714	 1,398,921		1,812,302		4,727,484		136,547
EXPENDITURES:								
Current:								
General government	_	_		_		_		_
Public safety	-	891,750		-		-		1,510,882
Public works	1,275,535	-		-		-		-
Recreation	-	-		-		-		-
Library	-	-		-		-		-
Capital outlay	-	-		-		-		1,278
Debt service:								
Principal	-	-		-		-		-
Interest and fiscal charges		 -		-		-		-
Total expenditures	1,275,535	 891,750						1,512,160
REVENUES OVER (UNDER) EXPENDITURES	1,141,179	 507,171		1,812,302		4,727,484		(1,375,613)
OTHER FINANCING SOURCES (USES):								
Transfers in	_	-		_		-		1,600,000
Transfers out	(527,530)	 -		(142,435)		(2,834,890)		
Total other financing sources (uses)	(527,530)	 -		(142,435)		(2,834,890)		1,600,000
NET CHANGE IN FUND BALANCES	613,649	507,171		1,669,867		1,892,594		224,387
FUND BALANCES (DEFICIT):								
Beginning of year	9,593,377	 2,188,755		19,438,508		4,694,304		(370,045)
End of year	\$ 10,207,026	\$ 2,695,926	\$	21,108,375	\$	6,586,898	\$	(145,658)

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2024

	Asset Seizure		Traffic Safety		Vehicle Abatement		Cable		Contributions & Donations	
REVENUES:										
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-
Licenses and permits		-		-		-		180,870		-
Intergovernmental		-		-		87,566		-		-
Charges for services		-		-		-		-		-
Investment income (loss)		11,439		-		-		-		-
Rental income		-		-		-		-		-
Fines and forfeitures		-		326,659		86,476		-		-
Miscellaneous				-		-				13,024
Total revenues		11,439		326,659		174,042		180,870		13,024
EXPENDITURES:										
Current:										
General government		-		145,444		-		145,600		-
Public safety		66		-		217,482		-		2,538
Public works		-		-		-		-		-
Recreation		-		-		-		-		1,541
Library		-		-		-		-		1,825
Capital outlay		-		-		-		-		-
Debt service:										
Principal		-		-		-		-		-
Interest and fiscal charges				-		-		_		
Total expenditures		66		145,444		217,482		145,600		5,904
REVENUES OVER (UNDER) EXPENDITURES		11,373		181,215		(43,440)		35,270		7,120
OTHER FINANCING SOURCES (USES):										
Transfers in		-		-		50,000		-		_
Transfers out		-		(200,000)		-		-		-
Total other financing sources (uses)		_		(200,000)		50,000		-		
NET CHANGE IN FUND BALANCES		11,373		(18,785)		6,560		35,270		7,120
FUND BALANCES (DEFICIT):										
Beginning of year		235,422		(13,721)		374,474		526,678		499,109
End of year	\$	246,795	\$	(32,506)	\$	381,034	\$	561,948	\$	506,229

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2024

	KDF Los Padres Dev Social Services			Measure X Transport Safety & Inv Plan	SB1 Road Maintenance & Rehab		SB1 Traffic Congestion Relief		SRA Public Improvement Grant	
REVENUES:										
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-
Licenses and permits		-		-		-		-		-
Intergovernmental		-		5,847,967		4,087,578		-		-
Charges for services		-		-		-		-		-
Investment income (loss)		-		569,317		297,693		24,821		71,383
Rental income		-		-		-		-		-
Fines and forfeitures		-		-		-		-		-
Miscellaneous										
Total revenues				6,417,284		4,385,271		24,821		71,383
EXPENDITURES:										
Current:										
General government		-		-		-		-		-
Public safety		-		-		-		-		-
Public works		-		-		-		-		-
Recreation		18,869		-		-		-		-
Library		-		-		-		-		-
Capital outlay		-		-		-		-		-
Debt service:										
Principal		-		-		-		-		-
Interest and fiscal charges		_		-		-		-		-
Total expenditures		18,869								
REVENUES OVER (UNDER) EXPENDITURES		(18,869)		6,417,284		4,385,271		24,821		71,383
OTHER FINANCING SOURCES (USES):										
Transfers in		-		-		-		-		-
Transfers out		-		(3,079,929)		(6,022,143)				-
<b>Total other financing sources (uses)</b>				(3,079,929)		(6,022,143)				
NET CHANGE IN FUND BALANCES		(18,869)		3,337,355		(1,636,872)		24,821		71,383
FUND BALANCES (DEFICIT):										
Beginning of year		268,138	_	13,527,148	_	8,416,892		574,692	_	2,231,242
End of year	\$	249,269	\$	16,864,503	\$	6,780,020	\$	599,513	\$	2,302,625

(Continued)

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2024

	Affordable Housing Grants		Rent Stabilization	Local	T-4-1	
	Housing		Grants	Stabilization	Housing Trust	Total
REVENUES:						
Taxes	\$	- \$	-	\$ -	\$ -	\$ 612,629
Licenses and permits		-	-	-	-	180,870
Intergovernmental		-	3,430,889	-	-	18,495,645
Charges for services	89,87		-	66,225	-	1,108,764
Investment income (loss)	126,89	l	15,334	-	-	2,742,900
Rental income		-	50,394	-	-	307,497
Fines and forfeitures		-	-	-	-	413,135
Miscellaneous			25,368			2,040,293
Total revenues	216,762	<u> </u>	3,521,985	66,225		25,901,733
EXPENDITURES:						
Current:						
General government	4,878	3	662,702	62,862	-	1,021,486
Public safety		-	1,263,403	2,768	-	3,888,889
Public works		-	338,576	-	-	1,614,111
Recreation		-	988,552	-	-	1,008,962
Library		-	305,845	-	-	307,670
Capital outlay		-	315,505	-	-	316,783
Debt service:						
Principal		-	50,502	-	-	50,502
Interest and fiscal charges			4,131			4,131
Total expenditures	4,878	<u> </u>	3,929,216	65,630		8,212,534
REVENUES OVER (UNDER) EXPENDITURES	211,884	<u> </u>	(407,231)	595		17,689,199
OTHER FINANCING SOURCES (USES):						
Transfers in		-	93,470	143,000	2,000,000	3,886,470
Transfers out						(12,806,927)
<b>Total other financing sources (uses)</b>			93,470	143,000	2,000,000	(8,920,457)
NET CHANGE IN FUND BALANCES	211,884	1	(313,761)	143,595	2,000,000	8,768,742
FUND BALANCES (DEFICIT):						
Beginning of year	3,682,636	<u> </u>	299,366			66,166,975
End of year	\$ 3,894,520	\$	(14,395)	\$ 143,595	\$ 2,000,000	\$ 74,935,717

(Concluded)

### **Nonmajor Governmental Funds**

### **Debt Service Funds**

Debt Service Funds are used for the accumulation and disbursement of financial resources that will be used to make principal and interest payments on general long-term debt. The nonmajor debt service funds include the following debt issuances:

Assessment District Debt Service - This fund is used to accumulate monies for payment of the City's Assessment Districts Improvement Bonds. Debt service is financed with special assessments levied against property owners within the respective improvement districts.

COP 1999 & COP 2004 Consolidation (2014) - This fund is used to accumulate funds for the payment of principal and interest on the 2014 Lease Purchase/Agreement that was issued on January 29, 2014 to refinance the portion of the 1999 Certificates of Participation that were used to finance the construction of the City Animal Shelter. Debt service for the Animal Shelter is used to finance the City's General Fund.

**2018 Lease-PS Building Police** - This fund is used to accumulate monies for the designing, permitting, constructing and equipping the new public safety building, including ancillary parking and related facilities, located at 312 E Alisal Street in Salinas. Salinas Public Safety Facilities Inc. (SPF) issued lease revenue bonds to finance the construction of the new building. Lease payments are made from the City's Measure G Funds.

**COP 2018B T.R.I.P. Total Road Improvement -** This fund is used to accumulate monies for the principal and interest payments for the Transportation Revenue COP Certificates issued to finance large scale street improvement projects. COPs will be secured by Measure X Revenues the City receives from the Transportation Agency of Monterey County (TAMC).

**2018 Lease-El Gabilan Library** - This fund is used to accumulate monies for the designing, permitting, constructing and equipping the El Gabilan Library expansion, including ancillary parking, located at 1400 N Main Street in Salinas. Salinas Public Safety Facilities, Inc. (SPF) issued lease revenue bonds to facilitate the construction of the El Gabilan Library. Lease payments are made from the City's Measure E Funds.

**2020A Refunding Energy** - This fund is used to account for the refunding of the 2014 Energy Improvement Lease and accumulate monies for the payment of principal and interest.

**2020A Refunding SVSWA** - for the refunding of the outstanding portion of the Certificates of Participation Series 2015B (1997 Capital Improvement Projects) and accumulate monies for the payment of principal and interest.

Assessment District Administration - This fund accounts for the cost of administering the City's assessment district bonds used to finance improvements within those districts. Funding is provided by an assessment equal to 5% of the assessment amount with a maximum \$16 levy per parcel per bond.

Assessment District Reserve - This fund accounts for the reserves on outstanding assessment districts bonds.

## City of Salinas Combining Balance Sheet Nonmajor Debt Service Funds June 30, 2024

	Assessment District Debt Service		20 Conso	1999 & 004 olidation 014)	2018 Lease-PS Building Police		COP 2018B T.R.I.P. Total Road Improvement		2018 Lease El Gabilan Library	
ASSETS										
Cash and investments	\$	137,482	\$	-	\$	14,939	\$	114,215	\$	4,019
Receivables, net: Interest								628		
Assessments		90,000		-		-		028		-
Total assets	\$	227,482	\$		\$	14,939	\$	114,843	\$	4,019
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	1,815
Due to other funds		803,836		-		-		-		-
Unearned revenues		90,000								1.015
Total liabilities		893,836					-			1,815
Fund Balances:										
Restricted		-		-		14,939		114,843		2,204
Unassigned (deficit)		(666,354)						-		
Total fund balances		(666,354)		-		14,939		114,843		2,204
Total liabilities, deferred inflows of										
resources, and fund balances	\$	227,482	\$		\$	14,939	\$	114,843	\$	4,019

(Continued)

# City of Salinas Combining Balance Sheet (Continued) Nonmajor Debt Service Funds June 30, 2024

	2020A 2020A Refunding Refundi Energy SVSW		unding	Assessment District Administration		Assessment District Reserve		Total	
ASSETS									
Cash and investments	\$	-	\$	250	\$	-	\$	1,942,362	\$ 2,213,267
Receivables, net: Interest Assessments		-		-		-		6,820	7,448 90,000
Total assets	\$	_	\$	250	\$	_	\$	1,949,182	\$ 2,310,715
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$ 1,815
Due to other funds		-		-		2,178		-	806,014
Unearned revenues									 90,000
Total liabilities						2,178			 897,829
Fund Balances:									
Restricted		_		250		-		1,949,182	2,081,418
Unassigned (deficit)						(2,178)			 (668,532)
Total fund balances		-		250		(2,178)		1,949,182	1,412,886
Total liabilities, deferred inflows of									
resources, and fund balances	\$		\$	250	\$	-	\$	1,949,182	\$ 2,310,715

(Concluded)

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Debt Service Funds For the Year Ended June 30, 2024

	Assessment District Debt Service		Coı	COP 1999 & 2004 Consolidation (2014)		2018 Lease-PS Building Police	COP 2018B T.R.I.P. Total Road Improvement		_	2018 Lease l Gabilan Library
REVENUES:										
Taxes - special assessments	\$	276	\$	-	\$	-	\$	-	\$	-
Investment income (loss)		4,902				16,786		527,335		2,974
Total revenues		5,178				16,786	-	527,335		2,974
EXPENDITURES:										
Debt service:										
Principal		450,000		171,000		3,060,000		800,000		235,000
Interest and fiscal charges		11,295		56,099		1,417,319		1,527,524		553,659
Total expenditures		461,295		227,099		4,477,319		2,327,524		788,659
REVENUES OVER (UNDER) EXPENDITURES		(456,117)		(227,099)		(4,460,533)		(1,800,189)		(785,685)
OTHER FINANCING SOURCES (USES):										
Transfers in				227,099		4,474,340		378,767		787,459
<b>Total other financing sources (uses)</b>				227,099		4,474,340		378,767		787,459
NET CHANGE IN FUND BALANCES		(456,117)		-		13,807		(1,421,422)		1,774
FUND BALANCES (DEFICIT):										
Beginning of year		(210,237)		_		1,132		1,536,265		430
End of year	\$	(666,354)	\$		\$	14,939	\$	114,843	\$	2,204

(Continued)

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balance (Continued) Nonmajor Debt Service Funds For the Year Ended June 30, 2024

REVENUES:	2020A Refunding Energy	2020A Refunding SVSWA	Assessment District Administration	Assessment District Reserve	Total
Taxes - special assessments	\$ -	\$ -	\$ -	\$ -	\$ 276
Investment income (loss)	- -	279	- -	80,608	632,884
Total revenues		279		80,608	633,160
EXPENDITURES:					
Debt service:					
Principal	1,005,000	565,000	-	-	6,286,000
Interest and fiscal charges	552,995	101,581			4,220,472
Total expenditures	1,557,995	666,581			10,506,472
REVENUES OVER (UNDER) EXPENDITURES	(1,557,995)	(666,302)		80,608	(9,873,312)
OTHER FINANCING SOURCES (USES):					
Transfers in	1,557,501	642,656			8,067,822
Total other financing sources (uses)	1,557,501	642,656			8,067,822
NET CHANGE IN FUND BALANCES	(494)	(23,646)	-	80,608	(1,805,490)
FUND BALANCES (DEFICIT):					
Beginning of year	494	23,896	(2,178)	1,868,574	3,218,376
End of year	\$ -	\$ 250	\$ (2,178)	\$ 1,949,182	\$ 1,412,886

(Concluded)

## **Nonmajor Governmental Funds**

### **Capital Projects Funds**

Capital Projects Funds are used to account for major capital acquisition and construction activities. The nonmajor Capital Projects Funds used by the City in this report are as follows:

**Special Construction Assistance Capital Projects** - This fund accounts for proceeds of long-term borrowings resulting from the sale of Certificates of Participation to finance the acquisition and construction of capital projects.

**Special Aviation** - This fund accounts for federal and state airport grants. Funds are used to reimburse the Capital Projects Fund for airport capital expenditures.

Assessment District Projects - This fund accounts for bond proceeds from assessment districts used for capital improvements. Funds are used to reimburse the Capital Projects Fund for assessment district capital project expenditures.

2019 Special Tax Bond Monte Bella - This fund accounts for bond proceeds from assessments from the Monte Bella District for Capital Improvements. Funds are used to reimburse the Capital Projects Fund for Monte Bella District Capital Project Expenditures.

## City of Salinas Combining Balance Sheet Nonmajor Capital Projects Funds June 30, 2024

Cash and investments         \$ 5,540,965         \$ 205,254         \$ 438,851         \$ 28,613         \$ 6           Receivables, net:         Accounts         304,563	tal	Total	 2019 Special Tax Bond Monte Bella		Assessment District Project		Special Aviation		Special Construction Assistance			
Receivables, net:												ASSETS
Accounts   304,563   -   -   -     -	213,683	6,213	\$ 8,613	28,6	\$	438,851	\$	205,254	\$	5,540,965	\$	Cash and investments
Interest   283,923   1,346   1,526   90												Receivables, net:
Due from other agencies	304,563		-			-		-				Accounts
Leases	286,885	286	90			1,526						
Total assets	560,160		-			-		52,000				Due from other agencies
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES         Liabilities:       Due to other funds       \$ 4,733,041       \$ 22,283       \$ -       \$ -       \$ 4         Total liabilities       4,733,041       22,283       -       -       -       4         DEFERRED INFLOWS OF RESOURCES         Unavailable revenue       1,423,846       52,000       -       -       -       1         Related to leases       3,237,992       -       -       -       3         Total deferred inflows of resources       4,661,838       52,000       -       -       -       4         Fund Balances:       Restricted       11,015,467       184,317       440,377       28,703       11,015,467       141,985       -	478,319	3,478	 -			-		_		3,478,319		Leases
RESOURCES, AND FUND BALANCES         Liabilities:       Due to other funds       \$ 4,733,041       \$ 22,283       - \$ - \$ 4         Total liabilities       4,733,041       22,283       4         DEFERRED INFLOWS OF RESOURCES         Unavailable revenue       1,423,846       52,000       1         Related to leases       3,237,992       3         Total deferred inflows of resources       4,661,838       52,000       4         Fund Balances:         Restricted       11,015,467       184,317       440,377       28,703       11,015,467         Committed       141,985	843,610	11,843	\$ 8,703	28,7	\$	440,377	\$	258,600	\$	11,115,930	\$	Total assets
Due to other funds       \$ 4,733,041       \$ 22,283       \$ -       \$ 4         Total liabilities       4,733,041       22,283       -       \$ -       \$ 4         DEFERRED INFLOWS OF RESOURCES         Unavailable revenue       1,423,846       52,000       -       -       -       1         Related to leases       3,237,992       -       -       -       -       3         Total deferred inflows of resources       4,661,838       52,000       -       -       -       4         Fund Balances:         Restricted       11,015,467       184,317       440,377       28,703       11,015,467         Committed       141,985       -       -       -       -												
Total liabilities         4,733,041         22,283         -         -         4           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         1,423,846         52,000         -         -         -         1           Related to leases         3,237,992         -         -         -         -         3           Total deferred inflows of resources         4,661,838         52,000         -         -         -         4           Fund Balances:         Restricted         11,015,467         184,317         440,377         28,703         11,000           Committed         141,985         -         -         -         -         -												Liabilities:
DEFERRED INFLOWS OF RESOURCES         Unavailable revenue       1,423,846       52,000       -       -       1         Related to leases       3,237,992       -       -       -       3         Total deferred inflows of resources       4,661,838       52,000       -       -       -       4         Fund Balances:         Restricted       11,015,467       184,317       440,377       28,703       11,015,467         Committed       141,985       -       -       -       -	755,324	4,755	\$ 		\$	_	\$	22,283	\$	4,733,041	\$	Due to other funds
Unavailable revenue       1,423,846       52,000       -       -       1         Related to leases       3,237,992       -       -       -       -       3         Total deferred inflows of resources       4,661,838       52,000       -       -       -       4         Fund Balances:         Restricted       11,015,467       184,317       440,377       28,703       11,015,467         Committed       141,985       -       -       -       -	755,324	4,755	 					22,283		4,733,041		Total liabilities
Related to leases         3,237,992         -         -         -         3           Total deferred inflows of resources         4,661,838         52,000         -         -         4           Fund Balances:         Restricted         11,015,467         184,317         440,377         28,703         11,015,467           Committed         141,985         -         -         -         -         -												DEFERRED INFLOWS OF RESOURCES
Related to leases       3,237,992       -       -       -       3         Total deferred inflows of resources       4,661,838       52,000       -       -       4         Fund Balances:         Restricted       11,015,467       184,317       440,377       28,703       11,015,467         Committed       141,985       -       -       -       -	475,846	1,475	_			_		52,000		1,423,846		Unavailable revenue
Fund Balances:  Restricted 11,015,467 184,317 440,377 28,703 11,  Committed 141,985	237,992	3,237	-			-		-		3,237,992		Related to leases
Restricted 11,015,467 184,317 440,377 28,703 11. Committed 141,985	713,838	4,713	 -					52,000		4,661,838		Total deferred inflows of resources
Committed 141,985												Fund Balances:
	568,864	11,668	8,703	28,7		440,377		184,317		11,015,467		Restricted
Unassigned (deficit) (9.436.401) (9	141,985	141	-			-		-		141,985		Committed
6 ( )	436,401)	(9,436	 			-		-		(9,436,401)		Unassigned (deficit)
<b>Total fund balances</b> 1,721,051 184,317 440,377 28,703 2	374,448	2,374	 8,703	28,7		440,377		184,317		1,721,051		Total fund balances
<b>Total liabilities, deferred inflows of resources, and fund balances</b> \$ 11,115,930 \$ 258,600 \$ 440,377 \$ 28,703 \$ 11.	843,610	11 84:	\$ 8 703	28 7	\$	440 377	\$	258 600	\$	11 115 930	\$	

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended June 30, 2024

	Special Construction Assistance		 Special Aviation		Assessment District Project	2019 Special Tax Bond Monte Bella		Total
REVENUES:								
Intergovernmental	\$	2,536,418	\$ -	\$	-	\$	-	\$ 2,536,418
Charges for services		33,848	-		-		-	33,848
Investment income (loss)		255,541	22,768		18,048		1,636	297,993
Total revenues		2,825,807	22,768		18,048		1,636	 2,868,259
EXPENDITURES:								
Capital outlay		_	 		_			_
Total expenditures			 					 -
REVENUES OVER (UNDER) EXPENDITURES		2,825,807	 22,768		18,048		1,636	 2,868,259
OTHER FINANCING SOURCES (USES):								
Transfers out		(8,237,522)	(433,551)		-		-	(8,671,073)
Total other financing sources (uses)		(8,237,522)	(433,551)		-		_	(8,671,073)
NET CHANGE IN FUND BALANCES		(5,411,715)	(410,783)		18,048		1,636	(5,802,814)
FUND BALANCES:								
Beginning of year		7,132,766	595,100		422,329		27,067	 8,177,262
End of year	\$	1,721,051	\$ 184,317	\$	440,377	\$	28,703	\$ 2,374,448

### **Internal Service Funds**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

**Risk Management** - This fund is used to account for the City's risk management program which administers employee benefits and the Internal Service Funds insurance programs.

*General Insurance* - This fund is used to account for city-wide safety programs, employee assistance programs, unemployment claims, biennial physical exams, and insurance for property, fine arts, and reimbursable damages.

Workers Compensation - This fund is used to account for the City's self-insured workers compensation program.

General Liability - This fund is used to account for the City's self-insured general liability insurance program.

*Fleet Maintenance* - This fund is used to account for the inspection, maintenance, and repair of all the City's vehicles and equipment.

## City of Salinas Combining Statement of Net Position All Internal Service Funds June 30, 2024

ASSETS	Risk Management	General Insurance	Workers Compensation	General Liability	Fleet Maintenance	Total
Current assets:  Cash and cash equivalents	\$ 194,220	¢ 210.042	\$ 7,306,512	\$ 997,243	\$ 983,223	\$ 9,691,240
Due from other funds	\$ 194,220	\$ 210,042	16,831,462	\$ 997,243	\$ 983,223	16,831,462
Accrued interest	_	_	27,549	_	_	27,549
Total current assets	194,220	210,042	24,165,523	997,243	983,223	26,550,251
Total assets		-,-	, ,			
1 otal assets	194,220	210,042	24,165,523	997,243	983,223	26,550,251
DEFERRED OUTFLOWS OF RESOURCES						
Related to pensions	-	-	137,995	-	506,174	644,169
Related to OPEB	-	-	13,192	15,586	54,715	83,493
Total deferred outflows of resources	_	-	151,187	15,586	560,889	727,662
LIABILITIES						
Current liabilities:						
Accounts payable	_	16,131	34,683	261,838	142,724	455,376
Insurance claims payable - due within one year	-	-	6,097,000	2,651,167	, <u>-</u>	8,748,167
Compensated absences - due within one year		-	6,682	2,937	25,486	35,105
Total current liabilities	-	16,131	6,138,365	2,915,942	168,210	9,238,648
Noncurrent liabilities:	·					
Insurance claims payable - due in more than one year	· -	-	26,131,925	1,097,541	-	27,229,466
Compensated absences - due in more than one year	-	-	26,729	11,747	101,942	140,418
Net pension liability	-	-	391,253	-	1,435,142	1,826,395
Net OPEB liability		-	42,114	49,759	174,676	266,549
Total noncurrent liabilities		-	26,592,021	1,159,047	1,711,760	29,462,828
Total liabilities		16,131	32,730,386	4,074,989	1,879,970	38,701,476
DEFERRED INFLOWS OF RESOURCES						
Related to pensions	-	-	9,624	-	35,303	44,927
Related to OPEB		-	42,542	50,265	176,450	269,257
Total deferred inflows of resources		-	52,166	50,265	211,753	314,184
NET POSITION						
Unrestricted (deficit)	194,220	193,911	(8,465,842)	(3,112,425)	(547,611)	(11,737,747)
Total net position	\$ 194,220	\$ 193,911	\$ (8,465,842)	\$(3,112,425)	\$ (547,611)	\$ (11,737,747)
	ψ 17 T,220	Ψ 1/2,/11	\$ (0, 103,042)	ψ(5,112,723)	ψ (5 17,011)	Ψ (11,131,171)

# City of Salinas Combining Statement of Revenues, Expenses, and Changes in Net Position All Internal Service Funds

	Risk Management	General Insurance	Workers Compensation	General Liability	Fleet Maintenance	Total
OPERATING REVENUES:		<del>,</del>				
Charges for services	\$ 94	\$ 116,634	\$ 6,118,124	\$ 265,624	\$ -	\$ 6,500,476
<b>Total operating revenues</b>	94	116,634	6,118,124	265,624		6,500,476
OPERATING EXPENSES:						
Personnel services	-	-	620,922	332,321	1,715,109	2,668,352
Contractual services	-	27,822	-	-	109,395	137,217
Supplies	131	1,022	-	-	893,528	894,681
Insurance	-	1,633,666	590,008	3,487,579	-	5,711,253
Insurance claims	-	-	12,330,284	(233,191)	-	12,097,093
Other		176,648		-	11,159	187,807
Total operating expenses	131	1,839,158	13,541,214	3,586,709	2,729,191	21,696,403
OPERATING INCOME (LOSS)	(37)	(1,722,524)	(7,423,090)	(3,321,085)	(2,729,191)	(15,195,927)
NONOPERATING REVENUES (EXPENSES):						
Investment income	_	-	384,820	-	_	384,820
Other non-operating revenue (expense)	_	-	(294,384)	-	(10,787)	(305,171)
Total nonoperating revenues (expenses)		-	90,436	-	(10,787)	79,649
INCOME (LOSS) BEFORE TRANSFERS	(37)	(1,722,524)	(7,332,654)	(3,321,085)	(2,739,978)	(15,116,278)
TRANSFERS:						
Transfers in	_	1,400,000	_	4,910,000	2,300,000	8,610,000
Transfers out	(1,750,000)	(500,000)	-	-	-	(2,250,000)
Total transfers	(1,750,000)	900,000	_	4,910,000	2,300,000	6,360,000
Changes in net position	(1,750,037)	(822,524)	(7,332,654)	1,588,915	(439,978)	(8,756,278)
NET POSITION (DEFICIT):						
Beginning of year, as originally reported	1,944,257	1,016,435	(1,133,188)	(4,701,340)	8,892,367	6,018,531
Restatement (Note 23)	-		-	-	(9,000,000)	(9,000,000)
Beginning of year, as restated	1,944,257	1,016,435	(1,133,188)	(4,701,340)	(107,633)	(2,981,469)
End of year	\$ 194,220	\$ 193,911	\$ (8,465,842)	\$ (3,112,425)	\$ (547,611)	\$(11,737,747)

# City of Salinas Combining Statement of Cash Flows All Internal Service Funds

	Risk	General	Workers	General	Fleet	
	Management	Insurance	Compensation	Liability	Maintenance	Total
CASH FLOWS FROM OPERATING ACTIVITIE	S:					
Receipts from customers Payments to suppliers for goods and services Payments to employees for services	\$ 94 (131)	\$ 116,634 (1,704,041)	\$ 6,118,124 (15,130) (555,304)	\$ 265,624 252,824 (353,069)	\$ - (960,423) (1,409,730)	\$ 6,500,476 (2,426,901) (2,318,103)
Payments to claimants Other		(176,648)	(7,676,759)	(3,296,299)	(11,159)	(10,973,058) (187,807)
Net cash (used in) operating activities	(37)	(1,764,055)	(2,129,069)	(3,130,920)	(2,381,312)	(9,405,393)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Repayment to (from) other funds Other expenses Transfers from other funds		1,400,000	(294,384)	(781,837) - 4,910,000	(10,787) 2,300,000	(781,837) (305,171) 8,610,000
Transfers to other funds	(1,750,000)	(500,000)				(2,250,000)
Net cash provided by (used in) noncapital financing activities	(1,750,000)	900,000	(294,384)	4,128,163	2,289,213	5,272,992
CASH FLOWS FROM INVESTING ACTIVITIES	S:					
Investment income			422,627	_		422,627
Net cash provided by investing activities			422,627			422,627
Net change in cash and cash equivalents	(1,750,037)	(864,055)	(2,000,826)	997,243	(92,099)	(3,709,774)
CASH AND CASH EQUIVALENTS:						
Beginning of year, as previously reported	1,944,257	1,074,097	9,307,338		10,075,322	22,401,014
Restatement (Note 23)		-		_	(9,000,000)	(9,000,000)
Beginning of year, as restated	1,944,257	1,074,097	9,307,338	-	1,075,322	13,401,014
End of year	\$ 194,220	\$ 210,042	\$ 7,306,512	\$ 997,243	\$ 983,223	\$ 9,691,240
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION:						
Cash and cash investments	\$ 194,220	\$ 210,042	\$ 7,306,512	\$ 997,243	\$ 983,223	\$ 9,691,240
Total cash and cash equivalents	\$ 194,220	\$ 210,042	\$ 7,306,512	\$ 997,243	\$ 983,223	\$ 9,691,240

# City of Salinas Combining Statement of Cash Flows (Continued) All Internal Service Funds

	Risk Management		General Insurance	Workers Compensation	General Liability	Fleet Maintenance	Total
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH (USED IN) OPERATING ACTIVITIES:							
Operating income (loss) Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities: Changes in operating assets and liabilities, and deferred outflows and inflows of resources:	\$	(37)	\$(1,722,524)	\$(7,423,090)	\$(3,321,085)	\$(2,729,191)	\$(15,195,927)
Deferred outflows - related to pensions		-	-	10,810	-	(59,912)	(49,102)
Deferred outflows - related to OPEB		-	-	(3,054)	9,005	10,324	16,275
Accounts payable		-	(41,531)	(15,130)	252,824	42,500	238,663
Insurance claims payable		-	-	5,243,533	(41,911)	-	5,201,622
Compensated absences		-	-	6,325	2,173	20,783	29,281
Net pension liability		-	-	26,056	-	339,929	365,985
Net OPEB liability		-	-	11,830	(23,699)	(19,607)	(31,476)
Deferred inflows - related to pensions		-	-	(4,777)	-	(7,886)	(12,663)
Deferred inflows - related to OPEB				18,428	(8,227)	21,748	31,949
Total adjustments			(41,531)	5,294,021	190,165	347,879	5,790,534
Net cash (used in)							
operating activities	\$	(37)	\$(1,764,055)	\$(2,129,069)	\$(3,130,920)	\$(2,381,312)	\$ (9,405,393)

### **Fiduciary Funds**

### PRIVATE PURPOSE TRUST FUNDS

The private-purpose trust funds accounts for assets and activities of the dissolved Redevelopment Agency, which is accounted for in the Successor Agency Trust, and other trust arrangement not otherwise reported in a pension trust.

**Successor Agency Redevelopment Obligation Retirement** – This fund accounts for all the financial activities of the Redevelopment Obligation Retirement Fund (RORF) related to the former Redevelopment Project Area in accordance with AB 1x26 and AB 1484 which unwind the Redevelopment Agency of the City of Salinas.

**Successor Agency Administration** – This fund accounts for the administrative activities of the Successor Agency to the former Salinas Redevelopment Agency which was dissolved on February 1, 2012 in accordance with AB 1x26 (enacted June 28, 2011).

Other Private Purpose Trust Funds – These funds are used to account for other trust arrangements not properly reported in a pension trust fund under which principal and income benefit individuals, private organizations, or other governments. The City accounts for the following trust funds: Community Center, Monterey Regional Water Pollution Control Agency (MRWPCA) Fees, Sales Tax, Payroll Taxes, Developer Deposits, Evidence Room, Construction Bonds, Monterey County Tourism Improvement District, Leadership Salinas, and miscellaneous.

# City of Salinas Combining Statement of Fiduciary Net Position Private Purpose Trust Funds June 30, 2024

		Su	ccesso	r Agency Ti	rust					
	Re	development				Total		Other		Total
	(	Obligation			Succ	essor Agency	Private Purpose		Priv	vate Purpose
	Ret	irement Fund	Adm	inistration	Trust		Trust Fund		T	rust Funds
ASSETS										
Cash and investments	\$	2,234,089	\$	29,524	\$	2,263,613	\$	835,180	\$	3,098,793
Receivables:										
Accounts		-		-		-		68,828		68,828
Interest		6,999		-		6,999		-		6,999
Loans and notes		163,900		-		163,900		-		163,900
Total assets		2,404,988		29,524		2,434,512		904,008		3,338,520
LIABILITIES										
Accounts payable		-		104		104		129,209		129,313
Deposits payable		-		-		-		354,153		354,153
Unearned revenue		802,539		10,000		812,539		-		812,539
Long-term debt:										
Due in more than one year		157,500		-		157,500		_		157,500
Total liabilities		960,039		10,104		970,143		483,362		1,453,505
NET POSITION										
Restricted for individuals and organizations		1,444,949		19,420		1,464,369		420,646		1,885,015
<b>Total net position</b>	\$	1,444,949	\$	19,420	\$	1,464,369	\$	420,646	\$	1,885,015

# City of Salinas Combining Statement of Changes in Fiduciary Net Position Private Purpose Trust Funds

	Su	iccessor Agency Ti	rust		
	Redevelopment		Total	Other	Total
	Obligation		Successor Agency	Private Purpose	Private Purpose
	Retirement Fund	Administration	Trust	Trust Fund	Trust Funds
ADDITIONS:					
Taxes	\$ 3,995,146	\$ 10,000	\$ 4,005,146	\$ -	\$ 4,005,146
Private contributions	-	-	-	1,798,599	1,798,599
Interest	110,941		110,941	7,634	118,575
Total additions	4,106,087	10,000	4,116,087	1,806,233	5,922,320
DEDUCTIONS:					
Expenses	142,205	1,000	143,205	337,691	480,896
Payments on behalf of trustees	-	4,175	4,175	1,806,182	1,810,357
Contributions to other agencies	2,914,434	-	2,914,434	-	2,914,434
Payments to City	950,640	_	950,640		950,640
Total deductions	4,007,279	5,175	4,012,454	2,143,873	6,156,327
Change in net position	98,808	4,825	103,633	(337,640)	(234,007)
NET POSITION:					
Beginning of year	1,346,141	14,595	1,360,736	758,286	2,119,022
End of year	\$ 1,444,949	\$ 19,420	\$ 1,464,369	\$ 420,646	\$ 1,885,015

### **Fiduciary Funds**

### **Custodial Funds**

Custodial Funds are used to account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds. Agency Funds operate as a clearing mechanism. Cash resources are collected, held for a brief period and then distributed to the proper recipients. The City has a fiduciary responsibility for the assets, which it does not own outright.

**Flexible Spending** - This fund is used to account for revenues resulting of employee concessions contributions used to reduce the cost of medical, vision and dental health insurance premiums.

**Downtown Community Benefit District** - This fund accounts for the property assessment generated revenues imposed on the Downtown Community Benefit District. The concept is that eventually the Downtown Community Benefit District will grow and receive revenues from multiple sources within a defined boundary that can among other things, including entrepreneurial activities, special mandate, are not be excluded, and no exemptions for not-for-profit entities are being considered. It can be governed by a 501(c)3 non-profit corporation, merging the existing energies in Downtown into just one organization, rather than the 501(c)6 BID and the OSA Foundation. It can receive grants and donations, and merge these with more assessments that are powerful.

# City of Salinas Combining Statement of Fiduciary Net Position Custodial Funds June 30, 2024

	lexible pending	Co	owntown ommunity efit District	Total Custodial Funds
ASSETS				
Cash and investments	\$ 75,677	\$	130,593	\$ 206,270
Cash and investments held by fiscal agent			-	 
Total assets	 75,677		130,593	206,270
LIABILITIES				
Accounts payable	43,347		130,593	 173,940
Total liabilities	43,347		130,593	173,940
NET POSITION (DEFICIT)				
Restricted for individuals and organizations	32,330		-	32,330
Total net position (deficit)	\$ 32,330	\$	_	\$ 32,330

# City of Salinas Combining Statement of Changes of Fiduciary Net Position Custodial Funds

	lexible	Co	owntown ommunity efit District	<u> </u>	Total Sustodial Funds
ADDITIONS:					
Taxes Plan member contributions	\$ 342,320	\$	446,664	\$	446,664 342,320
Total additions	 342,320		446,664		788,984
DEDUCTIONS:					
Expenses	216,131		-		216,131
Assessments disbursed to other governments	-		446,664		446,664
Total deductions	 216,131		446,664		662,795
Change in net position	126,189		-		126,189
NET POSITION (DEFICIT):					
Beginning of year	 (93,859)		_		(93,859)
End of year	\$ 32,330	\$		\$	32,330

## City of Salinas Combining Balance Sheet General, Measure E, & Measure G Funds June 30, 2024

	General Fund			Measure E Fund		Measure G Fund		Total
ASSETS								
Cash and investments	\$	39,936,340	\$	19,952,596	\$	29,643,570	\$	89,532,506
Receivables, net:								
Accounts		1,852,142		123		-		1,852,265
Taxes		8,664,470		3,068,350		6,160,504		17,893,324
Interest		387,406		70,085		106,249		563,740
Due from other agencies		125,638		-		-		125,638
Leases		1,365,941		-		-		1,365,941
Due from other funds		10,279,600		-		-		10,279,600
Advances to other funds		2,785,000		-				2,785,000
Total assets	\$	65,396,537	\$	23,091,154	\$	35,910,323	\$	124,398,014
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
Liabilities:	Φ.	7.224.000	Φ.	002.050	Φ.	1 (00 550	Ф	0.620.400
Accounts payable	\$	7,234,980	\$	803,958	\$	1,600,550	\$	9,639,488
Due to other funds		16,890,204		4,335		2,142,789		19,037,328
Deposits payable		53,027	-					53,027
Total liabilities		24,178,211		808,293		3,743,339		28,729,843
DEFERRED INFLOWS OF RESOURCES								
Related to leases		1,306,482						1,306,482
Total deferred inflows of resources		1,306,482		-				1,306,482
Fund Balances (deficit):								
Nonspendable		2,785,000		-		-		2,785,000
Restricted		6,000,000		1,320,000		2,680,000		10,000,000
Committed		21,007,693		9,061,946		9,840,187		39,909,826
Assigned		13,254,519		918,428		17,317,417		31,490,364
Unassigned		(3,135,368)		10,982,487		2,329,380		10,176,499
Total fund balances (deficit)		39,911,844		22,282,861		32,166,984		94,361,689
Total liabilities, deferred inflows of								
resources, and fund balances	\$	65,396,537	\$	23,091,154	\$	35,910,323	\$	124,398,014

## City of Salinas Combining Statement of Revenues, Expenditures, and Changes in Fund Balances General, Measure E, & Measure G Funds For the Year Ended June 30, 2024

DEVENVES	General Fund			Intrafund Eliminations	Total
REVENUES:					
Taxes	\$ 101,641,255	\$ 17,205,305	\$ 34,511,963	\$ -	\$ 153,358,523
Licenses and permits	11,128,716	-	-	-	11,128,716
Intergovernmental	1,334,064	-	-	-	1,334,064
Charges for services	4,907,765	-	-	-	4,907,765
Interest (loss)	4,181,090	776,626	1,160,782	-	6,118,498
Rental income	504,533	-	-	-	504,533
Fines and forfeitures	298,460	-	-	-	298,460
Miscellaneous	1,134,412				1,134,412
Total revenues	125,130,295	17,981,931	35,672,745		178,784,971
EXPENDITURES:					
Current:					
General government	22,068,389	460,320	2,665,707	-	25,194,416
Public safety	75,134,053	4,345,457	9,579,206	-	89,058,716
Public works	9,066,565	93	5,513,424	-	14,580,082
Recreation	215,805	2,841,704	4,968,083	-	8,025,592
Library	-	5,347,594	-	-	5,347,594
Capital outlay	335,415	823	425,200	-	761,438
Debt service:					
Principal	1,078,740	-	-	-	1,078,740
Interest and fiscal charges	197,764				197,764
Total expenditures	108,096,731	12,995,991	23,151,620		144,244,342
REVENUES OVER (UNDER) EXPENDITURES	17,033,564	4,985,940	12,521,125		34,540,629
OTHER FINANCING SOURCES (USES):					
Transfers in	6,238,841	-	65,125	(3,468,631)	2,835,335
Transfers out	(19,515,927)	(1,782,377)	(10,543,364)	3,468,631	(28,373,037)
Total other financing sources (uses)	(13,277,086)	(1,782,377)	(10,478,239)		(25,537,702)
NET CHANGE IN FUND BALANCES	3,756,478	3,203,563	2,042,886	-	9,002,927
FUND BALANCES:					
Beginning of year	36,155,366	19,079,298	30,124,098	-	85,358,762
End of year	\$ 39,911,844	\$ 22,282,861	\$ 32,166,984	\$ -	\$ 94,361,689
	<del>+ 22,221,011</del>	<del>+ 22,232,301</del>			÷ > :,001,009

## City of Salinas Budgetary Comparison Schedule Measure E

	Budgeted	l Amou	ınts	Actual	Variance with Final Budget Favorable/		
	Original		Final	Amounts	(U	nfavorable)	
REVENUES:	_	·		 			
Taxes	\$ 17,100,000	\$	17,100,000	\$ 17,205,305	\$	105,305	
Interest	250,000		250,000	776,626		526,626	
Total revenues	17,350,000		17,350,000	17,981,931		631,931	
EXPENDITURES:							
Current:							
General government	493,000		493,000	460,320		32,680	
Public safety	4,495,126		4,846,803	4,345,457		501,346	
Public works	-		-	93		(93)	
Recreation	2,855,174		3,042,410	2,841,704		200,706	
Library	5,970,527		5,978,293	5,347,594		630,699	
Capital outlay			1,000	 823		1,000	
Total expenditures	 13,813,827		14,361,506	 12,995,991		1,366,338	
REVENUES OVER (UNDER) EXPENDITURES	 3,536,173		2,988,494	 4,985,940		(1,997,446)	
OTHER FINANCING SOURCES (USES):							
Transfers out	(1,981,400)		(3,060,339)	(1,782,377)	_	(1,277,962)	
<b>Total other financing sources (uses)</b>	(1,981,400)		(3,060,339)	 (1,782,377)		(1,277,962)	
Net change in fund balance	\$ 1,554,773	\$	(71,845)	3,203,563	\$	3,275,408	
FUND BALANCE:							
Beginning of year				 19,079,298			
End of year				\$ 22,282,861			

# City of Salinas Budgetary Comparison Schedule Measure G For the Year Ended June 30, 2024

	Budgeted	l Amo	unts	Actual	Variance with Final Budget Favorable/		
	Original		Final	 Amounts	J)	J <b>nfavorable)</b>	
REVENUES:							
Taxes	\$ 34,200,000	\$	34,796,200	\$ 34,511,963	\$	(284,237)	
Interest	425,000		425,000	1,160,782		735,782	
Total revenues	34,625,000		35,221,200	35,672,745		451,545	
EXPENDITURES:							
Current:							
General government	3,559,405		3,514,205	2,665,707		848,498	
Public safety	8,209,353		9,156,263	9,579,206		(422,943)	
Public works	7,003,673		6,907,634	5,513,424		1,394,210	
Recreation	5,314,314		5,567,464	4,968,083		599,381	
Capital outlay	105,300		385,715	 425,200		385,715	
Total expenditures	24,192,045		25,531,281	 23,151,620		2,804,861	
REVENUES OVER (UNDER) EXPENDITURES	10,432,955		9,689,919	 12,521,125		(2,831,206)	
OTHER FINANCING SOURCES (USES):							
Transfers in	-		65,125	65,125		_	
Transfers out	(16,544,620)		(33,277,474)	(10,543,364)		(22,734,110)	
Total other financing sources (uses)	 (16,544,620)		(33,212,349)	 (10,478,239)		(22,734,110)	
Net change in fund balance	\$ (6,111,665)	\$	(23,522,430)	2,042,886	\$	25,565,316	
FUND BALANCE:							
Beginning of year				30,124,098			
End of year				\$ 32,166,984			

OTHER INFORMATION

# City of Salinas Other Information (Unaudited) Claims Development Internal Service Funds - General Liability Insurance Last Ten Fiscal Years

	2015	2016		2017	2018		2019
Net earned required contribution							
and investment revenues	\$ 1,892,297	\$	1,019,378	\$ 1,074,526	\$ 863,563	\$	342,324
Unallocated expenses	334,291		339,171	314,127	374,303		651,645
Estimated incurred claims and expenses,							
end of policy year	965,536		534,565	36,271	7,532		892,986
Paid claims as of:							
End of policy year	55,188		116,262	15,603	6,310		75,401
One year later	282,538		20,991	227,379	22,088		387,594
Two years later	570,687		64,153	846,232	285,818		2,660,599
Three years later	679,871		65,043	947,734	340,771		2,723,293
Four years later	732,404		66,412	1,019,825	1,072,628		895,990
Five years later	779,178		835,586	1,721,882	438,723		927,957
Six years later	788,081		588,263	90,970	525,270		
Seven years later	1,195,953		563,125	90,970			
Eight years later	518,672		563,125				
Nine years later	518,672						
Reestimated incurred claims and expenses:							
End of policy year	965,536		234,565	36,271	7,532		892,986
One year later	1,390,213		194,433	357,416	796,619		1,583,466
Two years later	1,554,039		79,955	1,714,261	327,418		3,952,801
Three years later	730,656		94,678	949,419	666,518		3,936,716
Four years later	1,296,507		80,580	1,041,511	1,144,430		17,475
Five years later	1,091,507		835,586	1,721,882	8,760		2,434,585
Six years later	1,121,507		1,234,203	131,016	1,000,872		
Seven years later	1,195,953		26,455	1,635,665			
Eight years later	50,398		622,109				
Nine years later	677,281						
Increase/(decrease) in estimated incurred							
claims and expenses	155,971		601,021	1,005,241	658,986		3,059,815

# City of Salinas Other Information (Unaudited) Claims Development Internal Service Funds - General Liability Insurance (Continued) Last Ten Fiscal Years

	2020		2021	2022	 2023	2024		
Net earned required contribution					_			
and investment revenues	\$	263,104	\$ 276,393	\$ 1,228,577	\$ 273,301	\$	265,624	
Unallocated expenses		748,046	1,090,415	1,860,605	2,140,090		2,890,348	
Estimated incurred claims and expenses,								
end of policy year		4,006	53,317	603,165	19,883		9,203	
Paid claims as of:								
End of policy year		3,618	2,999	233,121	120		50,111	
One year later		7,635	33,435	47,068	337			
Two years later		312,080	428,518	126,776				
Three years later		225,494	513,811					
Four years later		308,901						
Five years later								
Six years later								
Seven years later								
Eight years later								
Nine years later								
Reestimated incurred claims and expenses:								
End of policy year		4,006	53,317	603,165	19,883		9,203	
One year later		42,411	778,790	66,288	38,767		ŕ	
Two years later		468,435	11,615	818,262	,			
Three years later		51,124	707,865	,				
Four years later		204,287	,					
Five years later		,						
Six years later								
Seven years later								
Eight years later								
Nine years later								
Increase/(decrease) in estimated incurred								
claims and expenses		38,405	-	-	-		-	

## City of Salinas Other Information (Unaudited) Claims Development Internal Service Funds - Workers Compensation Insurance **Last Ten Fiscal Years**

		2015	5 2016			2017		2018		2019		
Net earned required contribution	Φ.	( 120 021	Φ.	12.740.052	Φ	4.542.056	Φ.	4 000 050	Φ	6 0 7 0 5 4 7		
and investment revenues	\$	6,130,921	\$	13,748,053	\$	4,743,276	\$	4,922,253	\$	6,079,547		
Unallocated expenses		335,408		471,472		334,542		1,056,134		210,341		
Estimated incurred claims and expenses,												
end of policy year		1,432,032		813,874		953,545		1,284,514		1,222,180		
Paid claims as of:												
End of policy year		334,257		333,561		357,390		346,475		725,652		
One year later		1,597,521		1,061,264		1,070,983		1,177,834		1,580,493		
Two years later		2,162,775		1,602,857		1,997,607		1,617,945		1,987,948		
Three years later		2,554,090		1,895,742		2,329,308		1,937,327		2,763,247		
Four years later		2,706,246		2,014,757		2,558,332		2,010,366		2,941,966		
Five years later		2,878,566		2,044,352		270,304		2,133,667		3,077,553		
Six years later		2,985,635		2,064,349		2,846,811		2,170,114				
Seven years later		3,140,217		2,105,316		3,594,261						
Eight years later		3,794,745		2,151,551								
Nine years later		3,796,293										
Reestimated incurred claims and expenses:												
End of policy year		1,432,032		813,874		953,545		1,284,514		1,222,180		
One year later		2,641,671		1,711,199		1,934,390		1,833,783		2,488,357		
Two years later		3,520,776		2,433,616		2,924,696		2,290,339		3,269,045		
Three years later		3,793,217		2,406,924		2,932,147		3,249,184		4,060,647		
Four years later		3,694,285		2,505,621		3,111,763		3,195,733		1,061,645		
Five years later		3,718,134		2,618,375		3,804,982		1,135,620		1,134,913		
Six years later		3,779,664		2,636,313		1,104,685		1,088,259				
Seven years later		4,108,102		576,053		319,687						
Eight years later		325,231		727,812								
Nine years later		77,670										
Increase/(decrease) in estimated incurred												
claims and expenses		-		-		-		-		-		

## City of Salinas Other Information (Unaudited)

## **Claims Development**

## Internal Service Funds - Workers Compensation Insurance (Continued) Last Ten Fiscal Years

	2020 2021		2022 2023			2024		
Net earned required contribution								
and investment revenues	\$ 10,151,619	\$	8,119,793	\$ 5,176,801	\$	5,807,667	\$	6,502,944
Unallocated expenses	436,618		323,042	216,651		216,651		216,651
Estimated incurred claims and expenses,								
end of policy year	1,638,983		4,366,805	2,233,467		2,515,012		2,311,342
Paid claims as of:								
End of policy year	567,497		1,420,172	930,895		1,518,668		1,093,682
One year later	1,844,018		2,372,771	3,271,499		3,811,029		
Two years later	2,550,102		3,310,505	5,525,014				
Three years later	2,996,808		4,778,794					
Four years later	3,444,801							
Five years later								
Six years later								
Seven years later								
Eight years later								
Nine years later								
Reestimated incurred claims and expenses:								
End of policy year	1,638,983		4,366,805	2,223,467		2,515,012		2,311,342
One year later	3,759,255		5,391,076	4,145,263		3,587,562		
Two years later	4,558,744		3,959,616	4,678,243				
Three years later	2,012,955		1,495,635					
Four years later	1,801,516							
Five years later								
Six years later								
Seven years later								
Eight years later								
Nine years later								
Increase/(decrease) in estimated incurred								
claims and expenses	-		-	-		-		-