City of Salinas
Fireworks
Enforcement
Operations —
After Action
Report

August 8

2023

CONTENTS

| EXPLANATION OF TERMS | |
|------------------------------|----|
| INTRODUCTION | 4 |
| AFTER ACTION REPORT OVERVIEW | 5 |
| STRENGTHS | 14 |
| AREAS OF IMPROVEMENT | 14 |
| RECOMMENDATIONS | 15 |
| CONCLUSION AND NEXT STEPS | 15 |
| IMPROVEMENT PLANNING MATRIX | 16 |

EXPLANATION OF TERMS

Examples:

AAR After Action Report

CAD Computer Aided Dispatch

COS City of Salinas

EOC Emergency Operations Center

SFD Salinas Fire Department

SPD Salinas Police Department

SCE Salinas Code Enforcement

SPW Salinas Public Works

OCA Office of the City Attorney

ECD Emergency Communications Department

IAP Incident Action Plan

IC Incident Command

ICP Incident Command Post

ICS Incident Command System

NGEN Next Generation Emergency Network

RP Reporting Party

INTRODUCTION

This report summarizes the various strategies used to enforce current laws and ordinances respective of illegal fireworks in the City of Salinas and will serve to highlight the relative successes and areas for improvement for future operations.

| Fa | ocus: |
|-------------------------|--|
| V | Prevention / public outreach |
| \checkmark | Enforcement of illegal activity |
| $\overline{\checkmark}$ | Incident Response / mitigation |
| Cla | assification: |
| $\overline{\checkmark}$ | Unclassified |
| | For Official Use Only (FOUO) |
| | By Invitation Only |
| _ | veration, Activity or Scenario: |
| | Fire |
| | Law Enforcement Action |
| | Severe Weather |
| | Hazardous Material Release |
| | Bomb Threat |
| | Medical Emergency |
| | Evacuation |
| | Lockdown |
| | Special Event |
| | Exercise/Drill |
| | Other |
| | |
| Sta | tistical information for this report was collected from CAD records, and the various reporting |
| pla | tforms for the period of June 1, 202 □ through July 15, 202 □ |

AFTER ACTION REPORT OVERVIEW

This report is a compilation of information from the different departments and staff who participated in the enforcement operations and public outreach campaigns. The information was gathered by the Salinas Fire Department (SFD), Salinas Code Enforcement Department, the Salinas Police Department (SPD), Salinas Public Works Department (SPW), Monterey County Emergency Communications Department (ECD), Mag One Media Group, and other City staff.

The overall strategy for the public outreach campaign and enforcement plan was a collaborative effort on behalf of the SFD Prevention Division and other City departments, in collaboration with the City Council Fireworks Sub-Committee.

The recommendations in this AAR should be viewed with considerable attention to the needs for a safe and livable community. In some cases, departments may determine that the benefits of implementation are insufficient to outweigh cost or pose a considerable safety risk for staff or the public. In other cases, departments may identify alternative solutions that are more effective. However, each department should review the recommendations and determine the most appropriate action and time needed for implementation.

The issues addressed in this AAR should be reviewed and thoroughly examined for the appropriation of needed resources to ensure the functions of incident response, stabilization and enforcement are safe, efficient, and effective.

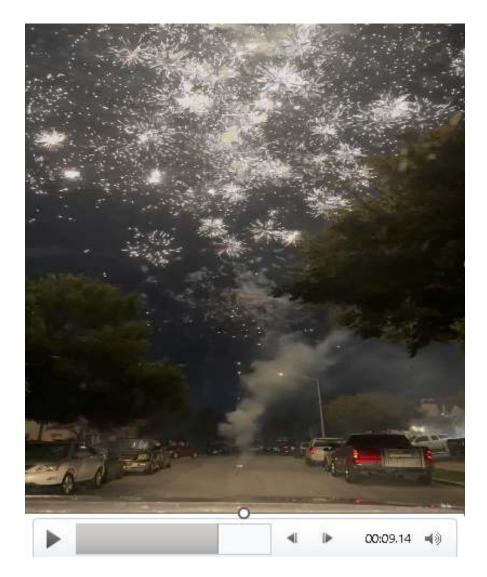
Operational Overview:

Starting on June 1st, a multi-media campaign was launched to increase involvement from residents in the reporting of illegal fireworks use. Building on the positive outcome realized in 2018 and 2019, large signs were again placed at key intersections throughout the city promoting the various methods of reporting illegal fireworks use. This was further publicized in a broad social media campaign, print press, and broadcast news outlets. A detailed statistical analysis is attached.

This campaign proved ongoing success in routing complaints received through the www.salinasfireworks.com website, the "Salinas Connect" application, as well as the voicemail and text tip line.



Based on the lessons learned from the previous fireworks seasons in 2020, 2021, and 2022, undercover patrols, along with marked vehicles, were deployed on the holiday to corroborate citizen tips from the Salinas Connect app, salinasfireworks.com website, voicemail, and text reports.



All members of the 202 \square Fireworks Enforcement Task Force coordinated with one another via telecommunication related means, resources patrolled areas where increased activity was evident and collected evidence to support the issuance of administrative citations after the fact.

Citizen participation in reporting illegal fireworks slightly increased as compared to last year. This

increase can be attributed to multiple factors including success of our campaign, inflation across

many sectors like fuel and fireworks, and the holiday falling on a Monday. The "Salinas Connect"

application served as the primary repository for all illegal fireworks reports and residents could

upload pictures and video evidence to support the reports. Home surveillance systems captured

several instances of illegal activity.

ADMINISTRATIVE CITATIONS

For the period of June 1st through July 15th, the total number of Administrative Citations referred

to the Office of City Attorney was 110.

Administrative fines remained unchanged from the previous year at \$1,250 for the "Use,

Possession, or Sale of Illegal Fireworks" and \$250 for the "Noise Violation" totaling a minimum

citation of \$1,500.

In some cases, multiple fines were assessed where illegal activity was documented over several

days. The highest single citation amount was $\square 7,500$.

Disputed citations are managed and heard in accordance with the City of Salinas Municipal Code.

The Fire Prevention Division coordinates the Administrative Hearing process with the necessary

parties.

Statistical Information:

Duration:

June 1^{st} – July 15^{th} , $202 \square$

8 | Page

| Total Estimated Revenue | \$153,670 | \$134,430 |
|---|-------------|--------------|
| Illegal fireworks fines collected through Administrative Citations: | \$70,170 | \$55,517 |
| "Safe & Sane" fireworks retail sales surcharges (7% of gross): | \$76,595 | \$71,400* |
| "Safe & Sane" retail fireworks booth application fees: | \$6,905 | \$6,761* |
| Funding Sources | <u>2022</u> | <u>202</u> □ |

^{*-} Information as provided by wholesalers TNT and Phantom Fireworks.

Enforcement and Education Expenses

| | 2022 | 202□ |
|-----------------------------|---------------------|---------------------|
| Fire Department Overtime: | \$14,645 | \$6,114 |
| Police Department Overtime: | \$10,129 | \$0.00 |
| Code Enforcement Overtime: | \$752 | \$1,045 |
| Public Works Overtime: | \$918 | \$2,964 |
| MoCo 911 Overtime: | N/A – Limited Staff | N/A – Limited Staff |
| Outside Services: | \$17,850 | \$8,720 |
| Vehicle Rental: | \$1,478 | \$1,15□ |
| Sign Printing: | N/A | \$,500 |
| Movie Theater Ads | N/A | N/A |
| Video Equipment | N/A | N/A |
| | | |

\$23,496

\$45,772

Total Expenses:

FIREWORKS SALES AND SURCHARGE



| Loc# | GROUPS (12) | NET SALES | RETAIL BALES (On Form) | 7% SURCHG |
|---------|---------------------------------------|-----------|---------------------------|-----------|
| CNR0001 | Alisal HS Booster Club | \$39,119 | \$78,239 | \$5,477 |
| CNR0002 | Everett Alvarez Athletic Booster Club | \$39,093 | \$78,186 | \$5,473 |
| CNR0003 | CHP 730 Squad Club | \$24,899 | \$49,798 | \$3,486 |
| CNR0008 | Gil Basketball Academy (GBA) | \$35,878 | \$71,756 | \$5,023 |
| CNR0009 | Victory Outreach- Salinas | \$13,706 | \$27,412 | \$1,919 |
| CNR0010 | Rancho San Juan HS Booster Club | \$30,088 | \$60,176 | \$4,212 |
| CNR0011 | Madonna Del Sasso School | \$38,685 | \$77,371 | \$5,416 |
| CNR0012 | Legal Services for Seniors | \$0 | \$0 | \$0 |
| CNR0013 | Notre Dame High School | \$18,291 | \$36,582 | \$2,561 |
| CNR0014 | Reclaim for the Future | \$27,952 | \$55,905 | \$3,913 |
| CNR0015 | SHS Athletic Booster Club | \$48,392 | \$96,783 | 36,775 |
| CNR0018 | The Rock of Salinas | \$16,713 | \$33,427 | \$2,340 |
| CNR0019 | North Salinas HS Booster Club | \$43,999 | \$87,999 | \$6,160 |
| CNR0023 | Sherwood School | \$18,818 | \$37,635 | \$2,634 |
| CNR0026 | Palma High School | \$29,644 | \$59,287 | \$4,150 |
| | TOTALS | \$425,278 | \$850,555 | \$59,539 |



| Organization Name | ■ Net Sales ■ | Retail Sales 💌 | 7% Surcharge |
|--------------------------------------|---------------|----------------|--------------|
| Confidence Pregnancy Center | \$25,607.81 | \$ 51,215.62 | \$ 3,585.09 |
| Ernie Camacho Educational Foundation | \$33,265.32 | \$ 66,530.64 | \$ 4,657.14 |
| Mt. Toro HS | \$25,853.74 | \$ 51,707.48 | \$ 3,619.52 |
| Totals: | \$84,726.87 | \$169,453.74 | \$ 11,861.75 |

Salinas Fire Department Operations

During this period in 202 , SFD responded to nearly 2,127 emergency incidents. A breakdown of the fire incidents with previous years' data is provided as follows:

| | 2022 | 2023 |
|--------------------------------|------|------|
| Structure Fires: | 56 | 15 |
| Vegetation Fires: | 40 | 62 |
| Misc. Fires (Dumpsters, etc.): | □8 | 18 |
| Total: | 1 □4 | 95 |

For the 4th of July holiday period, SFD's staffing consisted of 2 members of Fire Administration, 5 members of Fire Prevention, a couple of firefighters for the newly formed SFD Drone Team, 1 Chief Officer to supervise the crew, and additional city staff to respond to increased calls for service and patrol the target threat areas.

The Salinas Police Department this year due to staffing did not participate in fireworks enforcement outside of normally assigned daily staff.

Code Enforcement added three additional members to observe and report.

Salinas Fire responded to numerous calls for service on 4th of July. SFD was dispatched to more than five vegetation fires, sent resources to Gonzales on a mutual aid request for a structure fire, and assisted with a firework related call in the Bolsa Knolls area.

STRENGTHS

- ❖ Adequate Funding from existing fees, surcharges, and fines.
- ❖ Participation from the Code Enforcement Division and Public Works Departments alleviated the excessive burden of limited SFD and SPD resources.
- ❖ Comprehensive media coverage to include social media, led to a significant increase in citizen-based tips from the "neighborhood approach". Overall calls to 911 decreased.
- Undercover operations to "observe and report" led to Administrative Citations with better evidentiary support.
- Integration of the Salinas Connect reporting platform provided detailed information for follow-up.
- ❖ Additional signage was placed at high visibility areas and intersections of the city.
- ❖ Advance warnings sent to addresses where illegal fireworks were reported last year helped to deter activity in certain areas.

AREAS OF IMPROVEMENT

- ❖ Participation from organized neighborhood and citizens' groups was solicited with little to no response or action.
- Limited staff was physically available for patrols.
- Collection and sorting of data from various sources of intelligence remains a manual process and is labor intensive.
- ❖ Manual review of video evidence is also time consuming and delays issuance of Administrative Citations.
- Sharing of text and voice tips to salinasfireworks.com will improve with assistance from IT
- ❖ More real time integration between tips and enforcement, starting in June.

RECOMMENDATIONS

- ❖ Continue attempts to engage neighborhood groups and citizens in "observe and report" roles and the distribution of signage.
- ❖ Increase publicity of undercover activity and citation statistics in traditional and social media.
- ❖ Consider a "reward" system for tips leading to successful citation of individuals and property owners where illegal fireworks are used. Rewards could be funded with successfully collected fines.
- ❖ Increase fines related to fireworks violations as a deterrent.
- ❖ Work with community groups to establish a community-based organized fireworks display to discourage "at-home" use of illegal fireworks.
- ❖ Increase utilization of Drone Teams (SPD and SFD) on future July 4th Holidays.

CONCLUSION AND NEXT STEPS

Continued collaborative efforts in this years' campaign proved to be a positive influence toward curbing illegal fireworks use in the City of Salinas. The goal of these programs continues to focus on changing social consciousness at the individual and neighborhood level. It should be acknowledged that this is an ongoing process over several years but marked decreases in activity were noted this year.

The improvement in the quality of citizen reports is a positive indicator of the success of these efforts. The increase in citations with actionable evidence is another product of better collaboration between City departments in a coordinated fashion.

Future years' plans will build on these successes and the Council Fireworks Subcommittee and City staff will remain engaged with constituents to discuss and implement recommendations to bring about a social change and improve the quality of life for the residents of Salinas.

IMPROVEMENT PLANNING MATRIX

IMPROVEMENT PLANNING MATRIX

| Area | of Improvement | <u>Improvement</u> | <u>Responsible</u> | <u>Targeted</u> | <u>Status</u> |
|------|--|---|--|-------------------|------------------|
| | | <u>Action</u> | Party/Areas | Completion | |
| | | | | <u>Date</u> | |
| 1) | Neighborhood Involvement | Solicit more participation in outreach and volunteer patrol | Council/Community Safety Div. | 4/2022 | Ongoing |
| 2) | Limited Patrol Staffing | Increase staffing where possible | SFD/SPD/SCED | 7/2022 | Ongoing |
| 3) | Integration with "Salinas Connect" | Further refine automated responses and reports | Administration Div./SFD Prevention Div. | 5/2019 | 100% complete |
| 4) | Data Collection and Sorting | Staff collaboration to merge data sources | Administrative Div./SFD Prevention | 6/2019 | 100% complete |
| | Multi-Unit Dwelling Enforcement | Identify better methods for citations of individuals | SFD/City Attorney/ SPD/SCE/ Council FW Subcommittee | 1/2022 | Ongoing |
| 5) | Limited Administrative Support | Identify existing staff resources to assist | SFD/Administrative Div./FW Sub- Committee/ SCE/ City Attorney | 10/2022 | In-process |